

# CITY OF EDGEWATER, FLORIDA

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

### FISCAL YEAR ENDED SEPTEMBER 30, 2023





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# **CITY OF EDGEWATER, FLORIDA**



## **ANNUAL COMPREHENSIVE FINANCIAL REPORT**

For the fiscal year ended September 30, 2023

*Prepared by: The Finance Department*



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March 9, 2024

To the Honorable Mayor, and Members of the City Council, and Citizens of the City of Edgewater

City Charter and State law requires that all general-purpose local governments publish a complete set of financial statements presented in conformity with the generally accepted accounting principles in the United States of America (GAAP) and that they be audited in accordance with generally accepted auditing standards in the United States of America by a firm of licensed certified public accountants. Pursuant to the requirement, it is with great pleasure that we present to the City of Edgewater, the Annual Comprehensive Financial Report (ACFR) for the fiscal year ended September 30<sup>th</sup>, 2023.

This report consists of management's representations concerning the finances of the City of Edgewater. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Edgewater has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Edgewater's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of Edgewater's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatements. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

James Moore & Co., P.L. a firm of licensed certified public accountants, has issued an unmodified ("clean") opinion on the City of Edgewater's financial statements for the fiscal year ended September 30, 2023. The independent auditors' report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditors' report. GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designated to complement the MD&A and should be read in conjunction with it.

### **Profile of the Government**

The City of Edgewater was incorporated in 1951 and has operated under the Council-Manager form of government since 1981. Primary responsibilities of the City Manager are to implement the policies of the elected officials. The City Manager assumes responsibilities of the day-to-day operations of the City, annual budget preparation, appointing/removing officers and employees. In addition to supervising the daily operations, the City Manager works with elected officials, committees and citizens to plan for the future of the community.

The City of Edgewater is located in southeast Volusia County, primarily east of I-95 south of New Smyrna Beach, two miles west of the Atlantic Ocean and runs along 10.5 miles of the Indian River coastline. The City is within the economic zone of Central Florida, which roughly follows Interstate 4 from Tampa through Orlando to Daytona Beach and the communities along the Atlantic Coast in Volusia County. There are

approximately 16,033 acres of land within the City with an estimated population of 24,334.

The City of Edgewater offers a full range of services to its citizens through multiple funds. The City uses funds to separate resources and assure that the City adheres to restrictions placed upon it by legislators, grantors, donors, and other outside parties (e.g. GASB, GAAP). The following is a list of services provided by each fund:

- **General Fund** - provides planning and zoning, economic development, building (e.g. permits, inspections, etc), police, fire, fire rescue, animal control, parks, recreation, streets (new and maintained), code enforcement, and general administrative services.
- **Water and Sewer Fund** - provides water and sewer services.
- **Solid Waste Fund** - uses a combination of City personnel and assets along with private contracted companies to provide solid waste collection.
- **Stormwater Fund** – provides and ensures proper water drainage from all properties.
- **Internal Service Funds** – account for fleet management services, management information systems, general liability insurance, health insurance, workers compensation insurance, and public works complex.
- **CRA Fund** - account for the ad valorem proceeds for the redevelopment of the City's US1 and Park Avenue Corridor.
- **ARPA Economic Impact Fund** – account for American Rescue Plan grant funds.

Whenever possible the City seeks alternative sources of revenue to provide services, enhance services, and supplement the existing expenses in the budget. The most prominent example of alternative revenue is grants through the federal, state, and local levels.

### **Local Economy**

Long established businesses such as Boston Whaler, Everglades Boats, Edgewater Power Boats, R.J. Dougherty Associates, Inc., Publix and Winn Dixie Supermarkets provide employment opportunities within the City. NASA and related supporting enterprises at Cape Canaveral as well as the cruise industry located at Port Canaveral provide further employment opportunities.

The County of Volusia currently has a 3.4 percent unemployment rate. During the last year, taxable assessment values of property in Edgewater increased 15.90 percent. The City continues exploring several options to increase economic growth within the City and improve economic development within southeast Volusia County. The Community Redevelopment Agency was created to encourage redevelopment along the City's US. 1 and Park Ave. corridor. The City continues to develop many partnerships between various economic development agencies and local businesses.

The City of Edgewater's outlook for fiscal year 2024 is for modest gains in economic growth. The City of Edgewater continues to apply for Federal and State grants to fund sewer, wetlands, public works complex, green infrastructure, stormwater, canals, and other hazard mitigation identified projects. Without these funds, these projects would not have been completed within the foreseeable future.

### **Financial Planning and Budgeting**

The City continued to stress expenditure control in preparing the FY2024 General Fund budget. The City ad valorem millage rate for FY2023 was 6.33, which was 11.72% more than the rolled-back rate. The millage rate of 6.33 will result in an anticipated property tax collections increase of 15.87% due to an increase in property assessments and annexations.

The City adopts a five-year capital improvement plan that identifies future funding needs to maintain, repair and upgrade capital assets and infrastructure including road resurfacing, water line upgrades and vehicle and technology replacement programs within the funding constraints. It should be noted; however, that the CIP is not a fixed document but a flexible, evolutionary document that may change to reflect changing priorities, opportunities, costs, or different financing approaches.



### **Relevant Financial Policies**

The City Council recognizes the need to meet seasonal shortfalls in cash flows, its susceptibility to emergency or unanticipated expenditures or the possibility of revenue shortfalls during any fiscal year. To address these issues, the City Council included in its Charter a requirement to maintain reserves at a minimum of 15 percent for all operating funds. The September 30, 2023 unassigned fund balance was approximately 44.40% which was higher than the range of 15%-25% per fund balance policy. The unassigned fund balance is reviewed annually and recommendations are made for mid-year budget amendment and carryforward of additional funds.

### **Budgeting Controls**

The annual budget serves as the foundation for the City of Edgewater's financial planning and control. All departments of the City of Edgewater are required to submit requests for appropriation to the City Manager. The City Manager then uses these requests as the starting point for developing a proposed budget. The City Manager then presents this proposed budget to the City Council for review. The City Council is required to hold public hearings on the proposed budget and to adopt a final budget by no later than September 30, the close of the City of Edgewater's fiscal year. The appropriated budget is prepared by fund (i.e., General Fund), department (i.e., Fire Department) and division (i.e., Fire Operations). The City Manager may make transfers of appropriations within and between divisions and departments; however, any revisions that alter the total appropriations of any funds must be approved by City Council. Original and final amended budget-to-actual comparisons are provided in this report for each individual governmental fund.

### **Certificate of Achievement Award**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Edgewater for its annual comprehensive financial report for the fiscal year ended September 30, 2022. This was the thirty-ninth consecutive year that the City of Edgewater has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility of another certificate.

### **Acknowledgements**

The preparation of this report would not have been possible without the efficient and dedicated commitment of the entire Finance Department. The City departments, although not extensively involved in year-end audit activities, contributed significantly by ensuring the accuracy and integrity of the accounting information and statistics compiled throughout the year. Without their diligence, the work of the Finance Department would have been considerably more difficult. Appreciation must also be expressed to the City's external auditor whose suggestions and attention to detail enhanced the quality of this report.

In closing, special thanks to the Mayor and City Council for their support and commitment to maintaining the financial integrity and sustainability of the City.

Respectfully submitted,



Glenn A. Irby  
City Manager



Bridgette Vaissiere  
Finance Director



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Edgewater  
Florida**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

September 30, 2022

*Christopher P. Morill*

Executive Director/CEO

**CITY OF EDGEWATER FLORIDA**

List of Elected and Appointed Officials

September 30, 2023

**CITY COUNCIL**

**MAYOR**

Diezel Depew

**DISTRICT 1**

Charlotte Gillis

**DISTRICT 2**

Gigi Bennington

**DISTRICT 3**

Debbie Dolbow

**DISTRICT 4**

Jonah Powers

**ADMINISTRATION**

**CITY MANAGER**

Glenn A. Irby

**CITY ATTORNEY**

Aaron R. Wolfe

**FINANCE  
DIRECTOR**

Bridgette Vaissiere

**CITY CLERK /  
CMC**

Bonnie Zlotnik

**FIRE CHIEF**

Jeff Lariscy

**POLICE CHIEF**

Joe Mahoney

**HUMAN RESOURCES  
DIRECTOR**

Julie A. Christine

**DEVELOPMENT SERVICES  
DIRECTOR**

Ryan Solstice

**ENVIRONMENTAL SERVICES  
DIRECTOR**

Randy Coslow

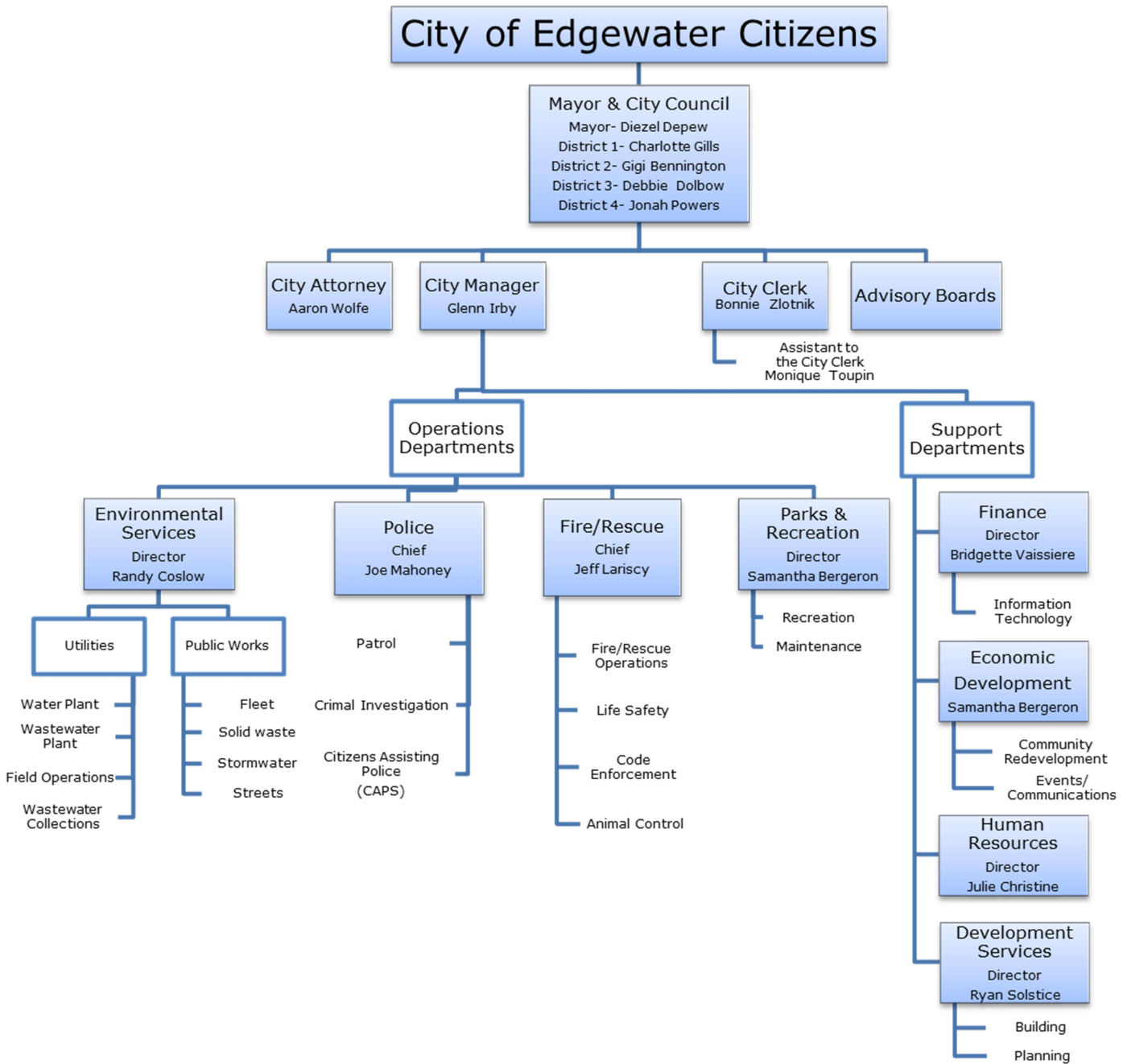
**PARKS & RECREATION  
DIRECTOR**

Samantha Bergeron

**CITY OF EDGEWATER FLORIDA**

City Organization Chart

September 30, 2023





## INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor, City Council, and City Manager  
City of Edgewater, Florida:

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Edgewater, Florida (the City), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General, CRA, and ARPA Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

The City's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that

includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City’s financial statements as a whole. The combining and individual nonmajor fund financial statements, budgetary comparison schedules, and schedule of expenditures of federal awards as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, budgetary comparison schedules, and schedule of expenditures of federal awards are the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects in relation to the basic financial statements as a whole.

***Other Information***

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory section and statistical sections but does not include the financial statements and our auditors’ report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 9, 2024, on our consideration of the City’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City’s internal control over financial reporting and compliance.



Daytona Beach, Florida  
March 9, 2024



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## **Management's Discussion and Analysis**

As management of the City of Edgewater, Florida we offer readers of the City of Edgewater's financial statements this narrative overview and analysis of the financial activities of the City of Edgewater for the fiscal year ended September 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

### **Financial Highlights**

- Net Position - The assets and deferred outflows of the City exceeded its liabilities and deferred inflows at the close of FY 2022-2023 by \$133,277,064, which represents an increase in Net Position of \$13,015,359 or 10.82% from the prior fiscal year.
- Governmental Activities Net Position increased by \$6,135,177. The increase in Net Position was largely from Capital Asset purchases in the amount of \$4,634,193 and \$1,726,944 of depreciation for net increase in Net Position of \$2,907,249. The remainder of the increase in Net Position was largely from revenues collected to fund future expenditures, miscellaneous revenues greater than budget including impact fees, and departmental budget savings.
- Business Type Activities Net Position increased by \$6,880,182. Business Type activities had Capital Grants and Capital Contributions of \$5,197,266. The remainder of the increase in Net Position was largely from revenues collected to fund future expenditures, capital projects, including revenues related to impact fees as well departmental budget savings.
- At the end of FY 2022- 2023, the General Fund unassigned fund balance was \$12,192,088 or an estimated 39.6% of the budgeted FY 2024 General Fund expenditures. This represents an increase of \$2,451,361 from the prior fiscal year.
- During the fiscal year, the City's total debt decreased by \$2,213,705. Governmental debt decreased by \$505,141 and business-type debt decreased by \$1,708,564.

### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the City of Edgewater's (the City) basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City of Edgewater's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City's assets and liabilities, with the difference between the two reported as Net Position. Over time, increases or decreases in Net Position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave). Both of the government-wide financial statements distinguish functions of the City of Edgewater that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Edgewater include general administration, public safety, public works, community redevelopment, and culture and recreation. The business-type activities of the City of Edgewater include water and sewer, solid waste, and stormwater management.

The government-wide financial statements include only the City of Edgewater itself (known as the *primary government*). The City of Edgewater has one component unit, the Edgewater Community Redevelopment Agency (CRA). The CRA is reported in a separate ACFR Annual Comprehensive Financial Report.

The government-wide financial statements can be found on pages 17-19 of this report.

## **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Edgewater, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Edgewater can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental Funds** - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Edgewater maintains twelve individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, the community redevelopment agency (CRA), ARPA and the capital projects fund, all of which are considered to be major funds. Data from the other eight governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City of Edgewater adopts an annual appropriated budget for all of its governmental funds. Budgetary comparison statements have been provided for the general fund and community

redevelopment fund to demonstrate compliance with their budgets on pages 24-25. Budgetary comparison schedules have been provided for the non-major, debt service and capital projects funds at pages 92-97. The basic governmental fund financial statements can be found on pages 20-24 of this report.

**Proprietary Funds** - The City of Edgewater maintains two types of proprietary funds, enterprise funds and internal service funds. Enterprise funds are used to report functions presented as *business-type activities* in the government-wide financial statements. The City of Edgewater uses enterprise funds to account for water and sewer, solid waste collection and stormwater management. Internal service funds are used to account for management information systems, fleet servicing, and property and casualty, health, dental, life, and workers compensation insurances. Because the services of these funds predominately benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for water and sewer, solid waste collection and stormwater management which are all considered to be major funds.

The basic proprietary fund financial statements can be found on pages 27-29 of this report.

**Internal Service** funds are used to account for the financing of centralized services to the City departments on a cost-reimbursement basis.

The basic internal services fund financial statements can be found on pages 99-101 of this report.

**Fiduciary Funds** - Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City of Edgewater's own programs. The accounting used for fiduciary funds is much like that used for the proprietary funds.

The basic fiduciary fund financial statements can be found on pages 103-104 of this report.

## **Notes to the Financial Statements**

The notes provide additional information that is essential to a more complete understanding of the data provided in the government-wide and fund financial statements. The notes to financial statements can be found on pages 32-73 of this report.

## **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in its obligation to provide pension and OPEB benefits to its employees which can be found on pages 74-86. The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the notes to financial statements and required supplementary information. Combining and individual fund statements and schedules can be found on pages 88-97 of this report.

## Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Edgewater, assets and deferred outflows exceed liabilities and deferred inflows by \$133,277,064 at the close of the most recent fiscal year. The following table reflects the condensed statement of net position for the current and prior years. For more detail see the Statement of Net Position on page 17.

### City of Edgewater's Statement of Net Position (in whole dollars)

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2023	2022	2023	2022	2023	2022
<b>Assets:</b>						
Current and other assets	36,227,528	\$37,588,687	\$30,828,023	\$32,559,894	\$ 67,055,551	\$70,148,581
Capital Assets	51,894,838	47,863,748	49,088,408	44,729,035	100,983,246	\$92,592,783
Total Assets	88,122,366	69,904,146	79,916,431	75,624,746	168,038,797	129,706,944
<b>Total deferred outflows of resources</b>						
	10,883,521	6,663,040	2,819,584	2,222,502	13,703,105	8,885,542
<b>Liabilities:</b>						
Long term liabilities	17,463,474	15,089,857	16,703,329	17,939,155	34,166,803	33,029,012
Other liabilities	3,771,523	2,896,312	3,935,223	6,371,460	7,706,746	9,267,772
Total Liabilities	21,234,997	17,986,169	20,638,552	24,310,615	41,873,549	42,296,784
<b>Total deferred inflows of resources</b>						
	3,374,927	5,868,520	3,216,362	3,199,897	6,591,289	9,068,417
<b>Net Position:</b>						
Net investment in capital assets	47,148,356	42,612,125	37,081,360	31,013,423	84,229,716	73,625,548
Restricted	9,541,343	7,467,107	5,988,829	3,484,697	15,530,172	10,951,804
Unrestricted	17,706,264	18,181,554	15,810,912	17,502,799	33,517,176	35,684,353
Total Net Position	\$74,395,963	\$68,260,786	\$58,881,101	\$52,000,919	\$133,277,064	\$120,261,705

At the end of the current fiscal year, the Governmental Liabilities increased by \$3,248,828. The Governmental Liability changed mainly from increased by a Net Pension Liability increase of \$5,023,772. The increase was offset by a \$1,939,383 decrease in OPEB Liability. Business-Type Liabilities decreased by \$3,672,063. The decrease was largely from Unearned Revenue from the American Rescue Plan Act (ARPA) of 2021 in the amount of \$1,979,418, decreases in Notes Payable and Leases of \$1,708,564 and decreases in OPEB Liability of \$1,090,904. These decreases were offset by an increase in Net Pension Account Payable of \$1,440,492.

The City's net position reflects sixty-three percent (63%) investment in capital assets (e.g., land, buildings, improvements, infrastructure and equipment) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Edgewater's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Edgewater's net position 12% represents resources that are subject to external restrictions on how they may be used. The remaining balance of Net Position is unrestricted and may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City of Edgewater is able to report positive balances in all categories of net position.

The government's net position increased \$13,015,359 in the current fiscal year. The government's restricted net position increased by \$4,578,368 in the current fiscal year. This was mainly attributed to increases in restricted for Capital Projects \$3,147,578, Pensions of \$1,018,483 and Community Redevelopment \$413,927. Further explanations of the increase are proceeded in this section. The following table reflects the condensed Statement of Activities for the current and prior years. For more detail see the Statement of Activities on page 18-19.

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**City of Edgewater's Changes in Revenues, Expenses and Net Position (in whole dollars)**

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2023	2022	2023	2022	2023	2022
<b>Revenues:</b>						
Program revenues -						
Charges for services	\$ 3,468,902	\$ 2,363,170	\$ 20,487,850	\$ 19,804,454	\$ 23,956,752	\$ 22,167,624
Operating grants and contributions	977,856	10,965,625	-	-	977,856	10,965,625
Capital grants and contributions	1,562,039	1,807,038	5,197,266	1,643,207	6,759,305	3,450,245
General revenues -						
Property taxes	9,748,795	8,744,994	-	-	9,748,795	8,744,994
Franchise and utility taxes	4,766,954	4,263,593	-	-	4,766,954	4,263,593
Intergovernmental	3,221,515	3,132,123	-	-	3,221,515	3,132,123
Investment income and miscellaneous	1,326,665	122,757	952,432	211,773	2,279,097	334,530
<b>Total revenues</b>	<b>25,072,726</b>	<b>31,399,300</b>	<b>26,637,548</b>	<b>21,659,434</b>	<b>51,710,274</b>	<b>53,058,734</b>
<b>Expenses:</b>						
General government	3,883,703	3,464,788	-	-	3,883,703	3,464,788
Public safety	11,746,314	8,822,595	-	-	11,746,314	8,822,595
Transportation/public works	2,014,572	2,729,692	-	-	2,014,572	2,729,692
Parks and recreation	2,122,595	2,295,671	-	-	2,122,595	2,295,671
Community Redevelopment	236,270	187,878	-	-	236,270	187,878
Interest on long-term debt	143,554	159,233	-	-	143,554	159,233
Water and sewer	-	-	11,386,639	10,536,200	11,386,639	10,536,200
Solid waste	-	-	5,358,199	3,137,039	5,358,199	3,137,039
Stormwater management	-	-	1,803,069	1,633,805	1,803,069	1,633,805
<b>Total expenses</b>	<b>20,147,008</b>	<b>17,659,857</b>	<b>18,547,907</b>	<b>15,307,044</b>	<b>38,694,915</b>	<b>32,966,901</b>
<b>Excess (deficiency) before transfers</b>	<b>4,925,718</b>	<b>13,739,443</b>	<b>8,089,641</b>	<b>6,352,390</b>	<b>13,015,359</b>	<b>20,091,833</b>
<b>Transfers in / (out)</b>	<b>1,209,459</b>	<b>1,629,925</b>	<b>(1,209,459)</b>	<b>(1,629,925)</b>	<b>-</b>	<b>-</b>
<b>Increase (Decrease) in net position</b>	<b>6,135,177</b>	<b>15,369,368</b>	<b>6,880,182</b>	<b>4,722,465</b>	<b>13,015,359</b>	<b>20,091,833</b>
<b>Net Position - Beginning</b>	<b>68,260,786</b>	<b>52,891,418</b>	<b>52,000,919</b>	<b>47,278,454</b>	<b>120,261,705</b>	<b>100,169,872</b>
<b>Net Position - Ending</b>	<b>\$ 74,395,963</b>	<b>\$ 68,260,786</b>	<b>\$ 58,881,101</b>	<b>\$ 52,000,919</b>	<b>\$ 133,277,064</b>	<b>\$ 120,261,705</b>

## **Statement of Activities**

*Governmental Activities* - Governmental activities increased the City of Edgewater's net position by \$6,135,177.

Key elements of this increase are as follows:

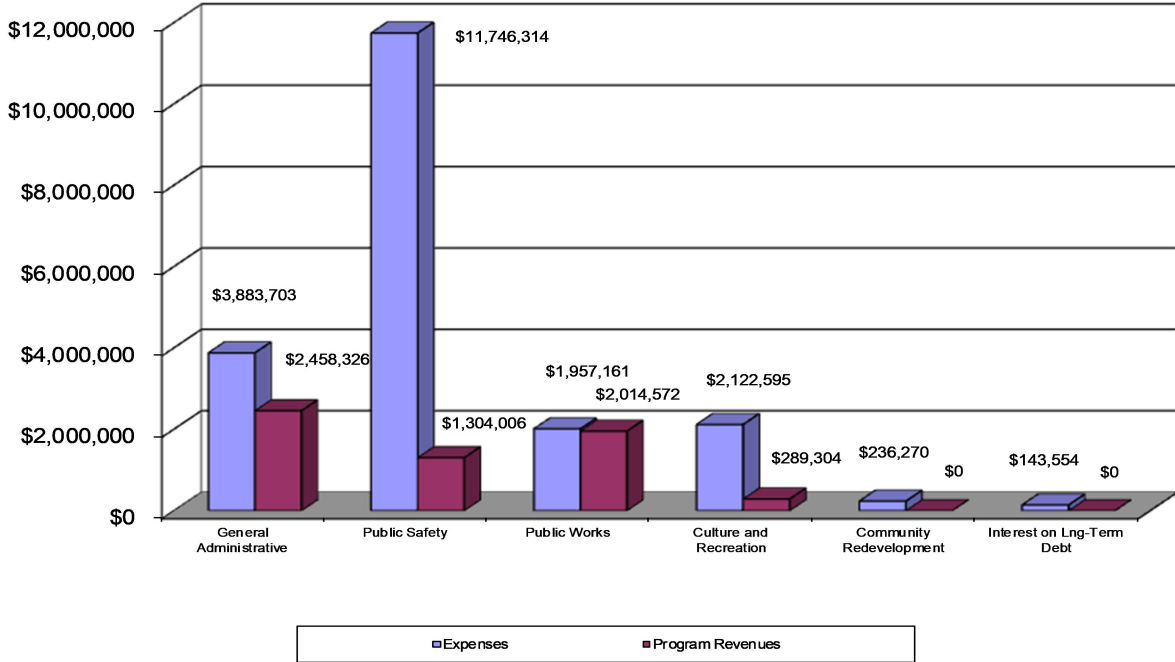
- Governmental Activities net position increased largely from Capital Assets Net of Depreciation by \$2,907,249. The majority of the increase in Capital Assets was the purchase of property for a future City Hall in the amount of \$2,663,841.
- The City had a \$9,987,769 decrease in Operating grants and contributions. The reduction was from the City receiving \$10,000,000 in American Rescue Plan Funding in Fiscal Year 2022. This revenue was not reoccurring the City didn't receive this funding in Fiscal Year 2023.
- The City had a \$1,203,908 increase Investment income and miscellaneous revenue. The increase in investment income was largely from the benefiting from increased interests rates earned from invested funds.
- Public Safety Expenditures had a \$2,923,719 increase in expenditures. This increase was largely from staffing additions in the Fire Department, Police Department and in Code Enforcement. Public Safety also had increase in several operating expenditures related to the increased service level provided in Fiscal Year 2023.
- The remainder of the increase in net Position was largely from revenues collected to fund future expenditures including revenues related to impact fees, and departmental budget savings.

*Business-Type Activities* - Business-type activities increased the City of Edgewater's net position by \$6,880,182. Key elements of this increase are as follows:

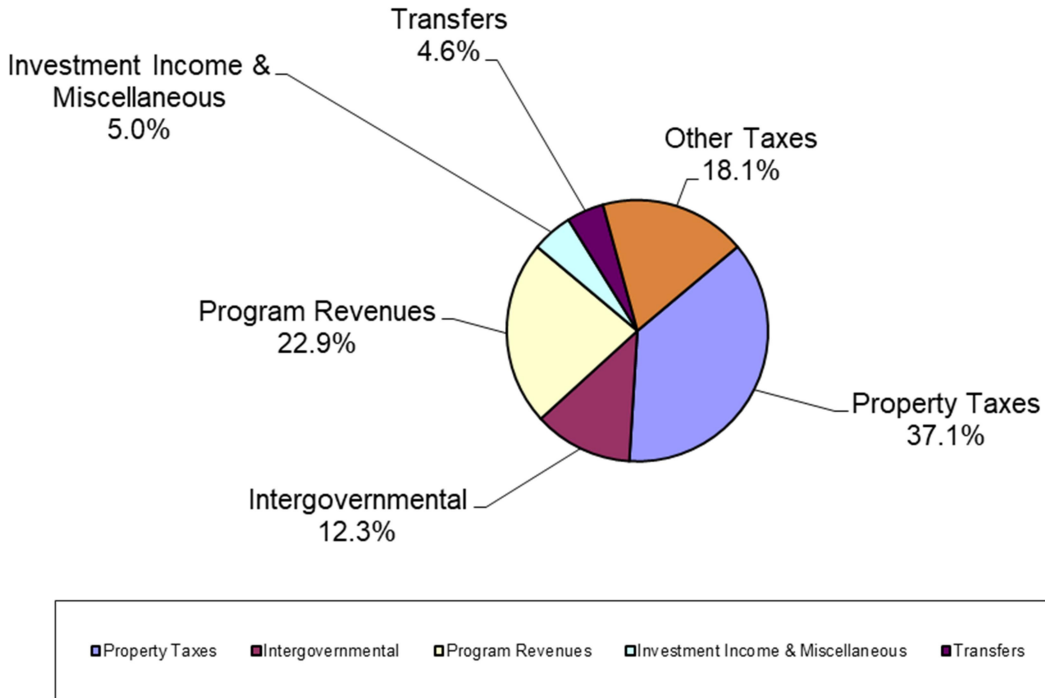
- Business Type activities had Capital Grants of \$3,801,152. These grants were \$1,979,418 for Water improvement projects and \$1,821,734 from Storm Water improvement projects.
- The remainder of the increase in net Position was largely from revenues collected to fund future expenditures, capital projects, including revenues related to impact fees as well departmental budget savings.

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### Expenses and Program Revenues - Governmental Activities

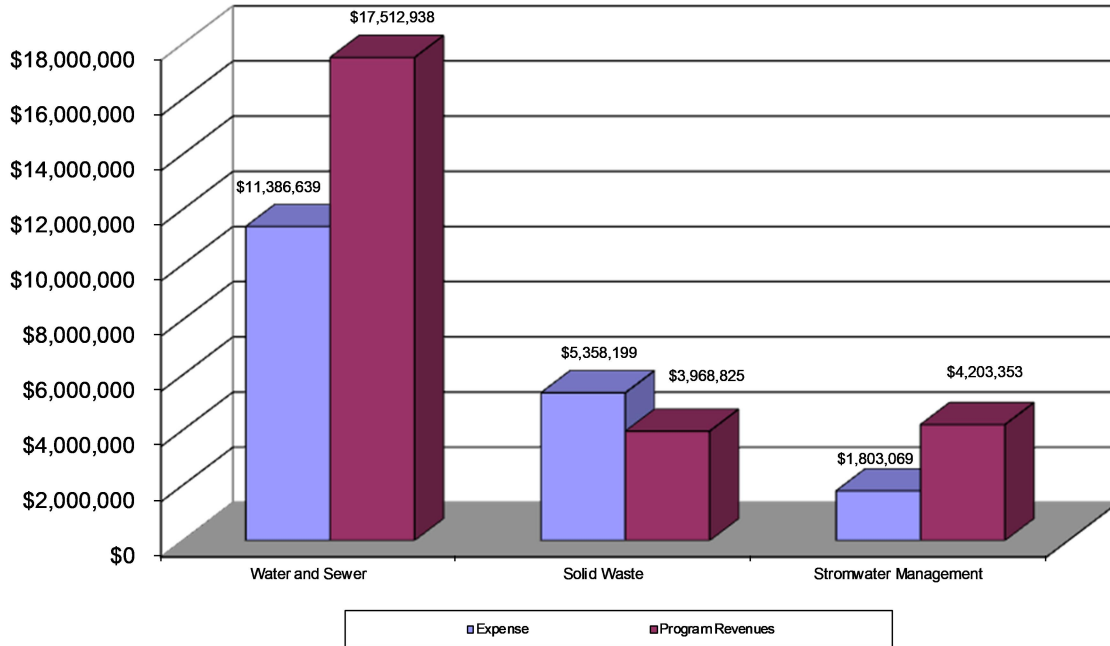


### Revenues by Source – Governmental Activities

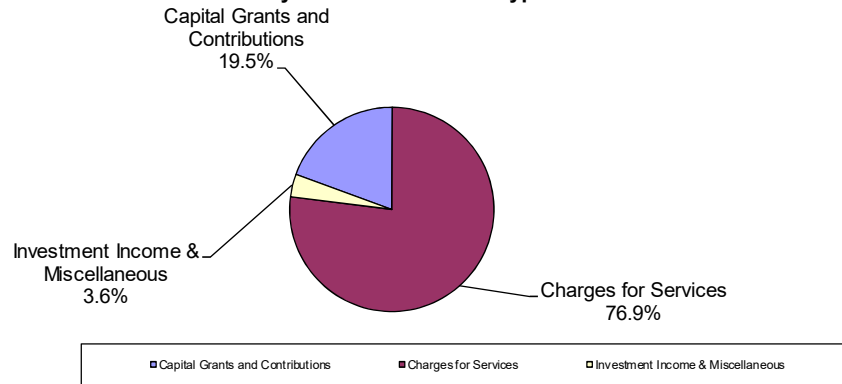




### Expenses and Program Revenues - Business-Type Activities



### Revenues by Source - Business-Type Activities



## Financial Analysis of the Government's Funds

As noted earlier, the City of Edgewater uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

**Governmental Funds** - The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Edgewater's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Edgewater's governmental funds reported combined ending fund balances of \$31,430,429 an increase of \$1,815,697 in comparison with the prior year. Approximately 39% of this amount or \$12,192,088 constitutes unassigned fund balance, which is available for expenditures at the City's discretion. The City also has \$6,277,628 of fund balance committed to Capital Projects. The City has assigned fund balance for the Capital Projects of \$2,053,013, subsequent year's budget of \$4,513,709 and replacement of City Hall in the amount of \$489,133. Restricted fund balance of \$5,890,126 is for scholarships, public safety, debt service, building permits, community redevelopment, manatee preservation, tree mitigation and capital projects. Non-spendable fund balance of \$14,732 is held for inventories and prepaids.

The General Fund is the chief operating fund of the City of Edgewater. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$12,192,088, while total fund balance was \$17,797,426. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 39.6% of the total General Fund 2024 budgeted expenditures, while total fund balance represents 57.81% of that same amount.

During the current fiscal year, the fund balance of the General Fund increased by \$2,779,226 was largely from revenues being higher than budget estimates for Utility and Franchise Taxes , License and Permit and Interest revenues. The remainder of the increase in fund balance was largely from revenues collected to fund future expenditures as well departmental budget savings.

The Capital Projects fund balance increased by \$58,956. The City had several Projects in Fiscal Year 2023 including Sun Trail improvements, Road Resurfacing and other projects.

The ARPA American Rescue Plan fund balance decreased by \$2,225,724. The fund had transfer of \$2,663,841 to fund Capital improvements. The ARPA fund also had \$499,050 interest earnings.

Fiscal Year 2023 is the eighth year of activity for the City's established Community Redevelopment Agency Fund (CRA). This agency is established for the purpose of making improvements to core downtown properties to enhance economic activity in the City. Revenues are being collected from the County and City. Future expenditures are budgeted primarily for land acquisitions or qualified community enhancements.

**Proprietary Funds** - The City of Edgewater's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of the proprietary funds (including enterprise and internal service funds) at the year-end amounted to \$18,147,777. The total decrease in unrestricted net position for the Proprietary Funds was \$2,146,471.

The Water and Sewer Utility Fund unrestricted fund balance increased by \$224,972. The total net position increased by \$5,915,486. The Total net position increased from increases in Net Investment in Capital Assets of \$3,186,382, restricted for Capital Projects of \$2,480,215 and restricted for Debt Service of \$23,917.

Solid Waste Utility Fund unrestricted fund balance decreased by \$1,744,487. The Total net position decreased by \$1,504,418. This change was from a decrease in unrestricted net position of \$1,744,487 and an increase net investment in capital assets of \$240,069.

Stormwater Utility Fund unrestricted fund balance decreased by \$172,372. The Total net position increased by \$2,469,114. This change was from an increase net investment in capital assets of \$2,641,486 and a decrease in unrestricted net position of \$172,372.

Other factors concerning the finances of the enterprise funds have already been addressed in the discussion of the City of Edgewater's business-type activities.

### **General Fund Budgetary Highlights**

The final revenue budget was increased from the original budget by \$855,154. Actual revenues were \$2,831,620 higher than budget due mainly to the following, increased Utility and franchise taxes of \$1,044,651, Licenses and permits of \$730,350 , Investment earnings \$623,935 and Charges for services of \$466,724 which is mostly related to conservative budget estimates for Fiscal Year 2023. Fiscal Year 2023 had increased Utility rates along with new utility customers which increased the actual amounts. The City also had a larger than budgeted amount of building permit revenue during Fiscal Year 2023. Fiscal Year 2023 also higher had than estimated interest rates which increased interest earnings. The amount of Charges for services was also higher than estimated.

Actual expenditures were \$2,716,696 less than budgeted expenditures mostly due project and purchases orders that were not complete being carried forward into the Fiscal Year 2024 budgeted projects. The City also had some savings from position vacancies in the Community Development Department.

The final expenditure budget was increased from the original budget by \$5,189,413. This was largely increased Capital Outlay budget of \$3,774,715. The Capital Outlay increase was mainly related to a land purchase for a future City Hall in the amount of \$2,663,841. The other increases were related to roll forward purchase orders from the prior year and approved budget amendments.

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## Capital Asset and Debt Administration

**Capital Assets** - The City of Edgewater's investment in capital assets for its governmental and business-type activities as of September 30, 2023, amounts to \$100,983,246 net of accumulated depreciation. This investment in capital assets includes land, buildings, improvements, machinery and equipment, infrastructure and Construction in Process. The total decrease in the City's investment in capital assets for the 2023 fiscal year was 9.06%.

### City of Edgewater's Capital Assets (net of depreciation)(in whole dollars)

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2023	2022	2023	2022	2023	2022
Land	\$ 28,558,918	\$ 26,226,752	\$ 1,397,173	\$ 1,397,173	\$ 29,956,091	\$ 27,623,925
Buildings	3,312,342	3,033,092	3,391,151	3,716,960	6,703,493	6,750,052
Improvements	9,430,563	9,683,607	32,754,645	33,309,698	42,185,208	42,993,305
Machinery and equipment	2,577,199	1,871,303	5,748,634	4,823,470	8,325,833	6,694,773
Infrastructure	4,656,983	5,145,516			4,656,983	5,145,516
Construction in progress	3,321,599	1,845,745	5,781,248	1,457,692	9,102,847	3,303,437
Right-to-use assets	37,234	57,733	15,557	24,042	52,791	81,775
Total	\$ 51,894,838	\$ 47,865,770	\$ 49,088,408	\$ 44,729,035	\$ 100,983,246	\$ 92,592,783

Additional information on the City of Edgewater's capital assets can be found in the notes to the financial statements on pages 48-49 of this report.

### Long-Term Debt

At the end of the current fiscal year, the City of Edgewater had total debt outstanding of \$16,753,530. This debt includes notes payable, state revolving loans and leases. The City is current on all required debt service obligations.

### City of Edgewater's Outstanding Debt (in whole dollars)

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2023	2022	2023	2022	2023	2022
Notes payable	\$ 4,343,261	\$ 4,754,289	\$ 4,146,738	\$ 5,188,711	\$ 8,489,999	\$ 9,943,000
State revolving loans		-	7,388,394	7,899,609	7,388,394	7,899,609
Leases	403,221	497,334	471,916	627,292	875,137	1,124,626
Total	\$ 4,746,482	\$ 5,251,623	\$ 12,007,048	\$ 13,715,612	\$ 16,753,530	\$ 18,967,235

During the current fiscal year, the City's total debt decreased by \$2,213,705 which was a 11.67% reduction. Additional information on the City of Edgewater's long-term debt can be found in the notes to the financial statements on pages 51-58 of this report.

### Reserve Policy

In November 2016, voter's approved a charter amendment requiring the City to maintain reserves at a minimum of 15 percent of all operating funds (General, Water & Sewer, Solid Waste and Stormwater). The policy addresses that the City is required to maintain reserves at a minimum of 15 percent. The reserve minimum is established based on a percentage of current years' budget. Reserve levels above the minimum of the range are deemed to be available for capital or other lawful purposes.

The minimum Reserve amount per Charter is currently set at \$3,470,808 (15%) of the FY2023 – 2024 General Fund Budget. The amount available for capital or other lawful purposes less any reserves or set asides is \$8,721,280 unassigned less reserves at September 30, 2023.

### **Next Year’s Budget and Rates**

The City Council adopted a conservative budget for Fiscal Year 2024. The proposed budget contains many ambitious work plan objectives that are intended to address the highest priorities in the community and the goals of the City Council. This budget also sets the financial foundation to establish an accurate and understandable assessment and tracking of the uses and sources of all funds. The 2024 budget presents a number of opportunities and challenges to improve overall service to the community.

### **Requests for Information**

This financial report is designed to provide a general overview of the City of Edgewater’s finances for those with an interest in the government’s finances. Questions concerning any of the information should be addressed to the office of the Finance Director, City of Edgewater, P.O. Box 100, Edgewater, Florida 32132-0100.

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**CITY OF EDGEWATER, FLORIDA**  
Statement of Net Position  
September 30, 2023

	<u>Governmental - type Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 6,716,832	\$ 3,616,823	\$ 10,333,655
Investments	24,439,828	17,851,164	42,290,992
Receivables, net	713,539	2,761,326	3,474,865
Lease receivable	105,097	1,570,554	1,675,651
Special assessment receivable	-	119,504	119,504
Internal balances	2,576,375	(2,576,375)	-
Due from other governments	1,577,046	1,422,314	2,999,360
Inventories and prepaids	98,811	3,711	102,522
Restricted assets:			
Cash and cash equivalents	-	3,045,516	3,045,516
Investments	-	3,013,486	3,013,486
Capital assets:			
Nondepreciable assets	31,880,517	7,178,421	39,058,938
Depreciable assets, net	20,014,321	41,909,987	61,924,308
Total assets	<u>\$ 88,122,366</u>	<u>\$ 79,916,431</u>	<u>\$ 168,038,797</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows related to pensions	\$ 8,112,942	\$ 1,261,131	\$ 9,374,073
Deferred outflows related to OPEB	2,770,579	1,558,453	4,329,032
Total deferred outflows of resources	<u>\$ 10,883,521</u>	<u>\$ 2,819,584</u>	<u>\$ 13,703,105</u>
<b>LIABILITIES</b>			
Accounts payable and other current liabilities	\$ 1,961,026	\$ 978,815	\$ 2,939,841
Accrued interest payable	63,017	72,322	135,339
Unearned revenue	105,981	-	105,981
Due to other governments	51,215	-	51,215
Customer deposits	-	800,308	800,308
Noncurrent liabilities:			
Due within one year:			
Notes and leases payable	520,889	1,741,527	2,262,416
Compensated absences	1,069,395	342,251	1,411,646
Due in more than one year:			
Notes and leases payable	4,225,593	10,265,521	14,491,114
Compensated absences	348,990	232,772	581,762
Net pension liability	9,161,041	4,108,120	13,269,161
Total OPEB liability	3,727,850	2,096,916	5,824,766
Total liabilities	<u>\$ 21,234,997</u>	<u>\$ 20,638,552</u>	<u>\$ 41,873,549</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows related to pensions	\$ 198,269	\$ -	\$ 198,269
Deferred inflows related to OPEB	3,090,576	1,738,449	4,829,025
Deferred inflows related to leases	86,082	1,477,913	1,563,995
Total deferred inflows of resources	<u>\$ 3,374,927</u>	<u>\$ 3,216,362</u>	<u>\$ 6,591,289</u>
<b>NET POSITION</b>			
Net investment in capital assets	\$ 47,148,356	\$ 37,081,360	\$ 84,229,716
Restricted for:			
Debt service	98,164	1,121,507	1,219,671
Public safety	42,849	-	42,849
Building permits	194,375	-	194,375
Manatee preservation	10,800	-	10,800
Opioid settlements	12,388	-	12,388
Pensions	3,698,499	-	3,698,499
Tree mitigation	109,120	-	109,120
Capital projects	4,308,871	4,867,322	9,176,193
Community redevelopment	1,061,373	-	1,061,373
Scholarships	4,904	-	4,904
Unrestricted	17,706,264	15,810,912	33,517,176
Total net position	<u>\$ 74,395,963</u>	<u>\$ 58,881,101</u>	<u>\$ 133,277,064</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF EDGEWATER, FLORIDA**

Statement of Activities

For the Fiscal Year Ended September 30, 2023

Functions / Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities:				
General administrative	\$ 3,883,703	\$ 2,424,030	\$ 11,906	\$ 22,390
Public works	2,014,572	101,005	831,173	1,024,983
Public safety	11,746,314	853,102	131,270	319,634
Culture and recreation	2,122,595	90,765	3,507	195,032
Community redevelopment	236,270	-	-	-
Interest on long-term debt	143,554	-	-	-
Total governmental activities	<u>20,147,008</u>	<u>3,468,902</u>	<u>977,856</u>	<u>1,562,039</u>
Business-type activities:				
Water / Sewer	11,386,639	14,137,406	-	3,375,532
Solid waste	5,358,199	3,968,825	-	-
Stormwater	1,803,069	2,381,619	-	1,821,734
Total business-type activities	<u>18,547,907</u>	<u>20,487,850</u>	<u>-</u>	<u>5,197,266</u>
Total primary government	<u>\$ 38,694,915</u>	<u>\$ 23,956,752</u>	<u>\$ 977,856</u>	<u>\$ 6,759,305</u>

General revenues:

- Property taxes
- Utility and franchise taxes
- Intergovernmental shared revenue - non-program
- Investment earnings
- Gain/Loss on sale of assets
- Miscellaneous revenue

Transfers

Total general revenues and transfers

Change in net position

Net position - beginning

Net position - ending

The notes to the financial statements are an integral part of this statement.



**Net (Expense) Revenue and  
Changes in Net Position**

<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
\$ (1,425,377)	\$ -	\$ (1,425,377)
(57,411)	-	(57,411)
(10,442,308)	-	(10,442,308)
(1,833,291)	-	(1,833,291)
(236,270)	-	(236,270)
(143,554)	-	(143,554)
<u>(14,138,211)</u>	<u>-</u>	<u>(14,138,211)</u>
-	6,126,299	6,126,299
-	(1,389,374)	(1,389,374)
-	2,400,284	2,400,284
-	7,137,209	7,137,209
<u>(14,138,211)</u>	<u>7,137,209</u>	<u>(7,001,002)</u>
9,748,795	-	9,748,795
4,766,954	-	4,766,954
3,221,515	-	3,221,515
1,185,243	751,094	1,936,337
-	-	-
141,422	201,338	342,760
1,209,459	(1,209,459)	-
<u>20,273,388</u>	<u>(257,027)</u>	<u>20,016,361</u>
6,135,177	6,880,182	13,015,359
68,260,786	52,000,919	120,261,705
<u>\$ 74,395,963</u>	<u>\$ 58,881,101</u>	<u>\$ 133,277,064</u>

**CITY OF EDGEWATER, FLORIDA**

Balance Sheet

Governmental Funds

September 30, 2023

	<b>General Fund</b>	<b>Capital Projects Fund</b>	<b>CRA Fund</b>	<b>ARPA Economic Impact Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>ASSETS</b>						
Cash	\$ 703,801	\$ 595,062	\$ 1,060,753	\$ -	\$ 1,929,340	\$ 4,288,956
Investments	16,321,084	-	-	5,306,061	2,310,387	23,937,532
Receivables, net	677,434	-	620	-	1,262	679,316
Due from other funds	-	60,933	-	2,576,375	-	2,637,308
Due from other governments	1,397,578	179,468	-	-	-	1,577,046
Lease receivable	105,097	-	-	-	-	105,097
Inventories and prepaids	14,732	-	-	-	-	14,732
Total assets	<u>\$ 19,219,726</u>	<u>\$ 835,463</u>	<u>\$ 1,061,373</u>	<u>\$ 7,882,436</u>	<u>\$ 4,240,989</u>	<u>\$ 33,239,987</u>
<b>LIABILITIES</b>						
Accounts payable	\$ 315,531	\$ 326,325	\$ -	\$ -	\$ -	\$ 641,856
Accrued liabilities	863,491	-	-	-	-	863,491
Due to other governments	51,215	-	-	-	-	51,215
Due to other funds	-	-	-	60,933	-	60,933
Unearned revenue	105,981	-	-	-	-	105,981
Total liabilities	<u>1,336,218</u>	<u>326,325</u>	<u>-</u>	<u>60,933</u>	<u>-</u>	<u>1,723,476</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Deferred inflows related to leases	86,082	-	-	-	-	86,082
<b>FUND BALANCES</b>						
Nonspendable:						
Inventories and prepaids	14,732	-	-	-	-	14,732
Restricted for:						
Scholarships	4,904	-	-	-	-	4,904
Public safety	-	-	-	-	42,849	42,849
Debt service	43,848	-	-	-	101,598	145,446
Building permits	194,375	-	-	-	-	194,375
Community redevelopment	-	-	1,061,373	-	-	1,061,373
Manatee conservation	-	-	-	-	10,800	10,800
Opioid settlements	12,388	-	-	-	-	12,388
Tree mitigation	-	-	-	-	109,120	109,120
Capital projects	332,249	-	-	-	3,976,622	4,308,871
Committed to:						
Capital projects	-	509,138	-	5,768,490	-	6,277,628
Assigned to:						
Subsequent year's budget	4,513,709	-	-	-	-	4,513,709
City Hall	489,133	-	-	-	-	489,133
Capital projects	-	-	-	2,053,013	-	2,053,013
Unassigned	12,192,088	-	-	-	-	12,192,088
Total fund balances	<u>17,797,426</u>	<u>509,138</u>	<u>1,061,373</u>	<u>7,821,503</u>	<u>4,240,989</u>	<u>31,430,429</u>
Total liabilities, deferred inflows, and fund balances	<u>\$ 19,219,726</u>	<u>\$ 835,463</u>	<u>\$ 1,061,373</u>	<u>\$ 7,882,436</u>	<u>\$ 4,240,989</u>	<u>\$ 33,239,987</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF EDGEWATER, FLORIDA**

## Reconciliation of the Balance Sheet of Governmental Funds

To the Statement of Net Position

September 30, 2023

Total governmental funds fund balance \$ 31,430,429

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds - total less accumulated depreciation.

Land and land rights	27,622,015	
Buildings and improvements	35,067,316	
Infrastructure	61,563,602	
Furniture and equipment	8,119,793	
Construction in progress	1,093,335	
Right to use asset	77,986	
Accumulated depreciation	<u>(84,919,025)</u>	48,625,022

Internal service funds are used by management to charge the costs of fleet, management information systems and insurance activities to individual funds.

The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.

5,595,272

On the governmental fund statements, a net pension liability/asset is not recorded until an amount is due and payable and the pension plan's fiduciary net position is not sufficient for payment of those benefits (no such liability exists at the end of the current fiscal year). On the Statement of Net Position, the City's net pension liability/asset of the defined benefit pension plans is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to pensions are also reported.

Net pension liability	(9,161,041)	
Deferred outflows related to pensions	8,112,942	
Deferred inflows related to pensions	<u>(198,269)</u>	(1,246,368)

On the governmental fund statements, an OPEB liability is not recorded unless an amount is due and payable (no such liability exists at the end of the current fiscal year). On the Statement of Net Position, the City's OPEB liability is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to OPEB are also reported.

Total OPEB liability	(3,546,635)	
Deferred outflows related to OPEB	2,635,899	
Deferred inflows related to OPEB	<u>(2,940,340)</u>	(3,851,076)

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Compensated absences	(1,359,249)	
Long-term debt	<u>(4,735,073)</u>	(6,094,322)

Accrued interest payable on long-term debt that is not recognized on the fund statements. (62,994)

Net position of governmental activities \$ 74,395,963

The notes to the financial statements are an integral part of this statement.

**CITY OF EDGEWATER, FLORIDA**

Statement of Revenues, Expenditures, and Changes in Fund Balances  
 Governmental Funds  
 For the Fiscal Year Ended September 30, 2023

	<u>General Fund</u>	<u>Capital Projects Fund</u>	<u>CRA Fund</u>	<u>ARPA Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>REVENUES</b>						
Taxes:						
Property	\$ 9,063,558	\$ -	\$ 408,244	\$ -	\$ 276,993	\$ 9,748,795
Utility and franchise taxes	4,766,954	-	-	-	-	4,766,954
Intergovernmental	3,940,668	750,332	-	-	-	4,691,000
Licenses and permits	1,390,120	-	-	-	1,695	1,391,815
Charges for services	2,881,111	-	-	-	1,400	2,882,511
Fines and forfeitures	65,331	-	-	-	12,709	78,040
Investment earnings	637,935	-	5,683	499,050	29,621	1,172,289
Fire assessment	554,593	-	-	-	-	554,593
Impact fees	-	-	-	-	1,037,149	1,037,149
Miscellaneous revenue	213,046	-	-	-	-	213,046
Total revenues	<u>23,513,316</u>	<u>750,332</u>	<u>413,927</u>	<u>499,050</u>	<u>1,359,567</u>	<u>26,536,192</u>
<b>EXPENDITURES</b>						
Current:						
Legislative	98,406	-	-	-	-	98,406
Executive	786,326	-	-	-	-	786,326
Legal counsel	133,219	-	-	-	-	133,219
Community development	1,186,218	-	-	-	-	1,186,218
Public works	1,114,196	534,372	-	-	1,280	1,649,848
Public safety:						
Law enforcement	5,673,631	-	-	-	16,500	5,690,131
Fire and emergency services	5,182,499	-	-	-	-	5,182,499
Code enforcement	245,345	-	-	-	-	245,345
Animal services	198,231	-	-	-	-	198,231
Culture and recreation	1,687,099	-	-	-	-	1,687,099
General administrative services	3,767,655	-	-	-	-	3,767,655
Debt service:						
Principal	180,968	-	-	-	313,000	493,968
Interest	21,005	-	-	-	122,205	143,210
Capital outlay	3,774,715	770,598	-	-	88,880	4,634,193
Total expenditures	<u>24,049,513</u>	<u>1,304,970</u>	<u>-</u>	<u>-</u>	<u>541,865</u>	<u>25,896,348</u>
Excess (deficiency) of revenues over expenditures	<u>(536,197)</u>	<u>(554,638)</u>	<u>413,927</u>	<u>499,050</u>	<u>817,702</u>	<u>639,844</u>
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	3,899,080	613,594	-	-	161,975	4,674,649
Transfers out	(583,657)	-	-	(2,724,774)	(190,365)	(3,498,796)
Total other financing sources (uses)	<u>3,315,423</u>	<u>613,594</u>	<u>-</u>	<u>(2,724,774)</u>	<u>(28,390)</u>	<u>1,175,853</u>
Net change in fund balances	2,779,226	58,956	413,927	(2,225,724)	789,312	1,815,697
Beginning fund balances	15,018,200	450,182	647,446	10,047,227	3,451,677	29,614,732
Ending fund balances	<u>\$ 17,797,426</u>	<u>\$ 509,138</u>	<u>\$ 1,061,373</u>	<u>\$ 7,821,503</u>	<u>\$ 4,240,989</u>	<u>\$ 31,430,429</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF EDGEWATER, FLORIDA**

Reconciliation of the Statement of Revenues,  
Expenditures, and Changes in Fund Balances of Governmental Funds  
To the Statement of Activities  
For the Fiscal Year Ended September 30, 2023

Net change in fund balances - total governmental funds \$ 1,815,697

Amounts recorded for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

	4,634,193	
Expenditure for capital assets		
Current year depreciation	(1,726,944)	2,907,249

The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins, donations, CIP project abandoned) is to increase net position.	(58,668)
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Changes in compensated absences	46,153	
Changes in interest payable	42	

The net revenue of certain activities of internal service funds is reported with governmental activities.	680,551
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Governmental funds report contributions to defined benefit pension/ OPEB plans as expenditures. However, in the Statement of Activities, the amount contributed to defined benefit pension/OPEB plans decreases (increases) the future net pension/OPEB liability (asset). Also included in pension/OPEB expense in the Statement of Activities are deferred inflow and deferred outflow amounts required to be amortized.

Change in net pension liability/asset and deferred inflows/outflows related to pensions	268,351
Change in Total OPEB liability and deferred inflows/outflows related to OPEB	(18,209)

The issuance of long-term debt (i.e., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and deferred amount on refunding when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.

Principal payments	494,011	
		494,011

Change in net position of governmental activities	\$ 6,135,177
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The notes to the financial statements are an integral part of this statement.

**CITY OF EDGEWATER, FLORIDA**

Statement of Revenues, Expenditures, and Changes in Fund Balances

Governmental Funds

For the Fiscal Year Ended September 30, 2023

	General Fund	Capital Projects Fund	CRA Fund	ARPA Fund	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>						
Taxes:						
Property	\$ 9,063,558	\$ -	\$ 408,244	\$ -	\$ 276,993	\$ 9,748,795
Utility and franchise taxes	4,766,954	-	-	-	-	4,766,954
Intergovernmental	3,940,668	750,332	-	-	-	4,691,000
Licenses and permits	1,390,120	-	-	-	1,695	1,391,815
Charges for services	2,881,111	-	-	-	1,400	2,882,511
Fines and forfeitures	65,331	-	-	-	12,709	78,040
Investment earnings	637,935	-	5,683	499,050	29,621	1,172,289
Fire assessment	554,593	-	-	-	-	554,593
Impact fees	-	-	-	-	1,037,149	1,037,149
Miscellaneous revenue	213,046	-	-	-	-	213,046
Total revenues	<u>23,513,316</u>	<u>750,332</u>	<u>413,927</u>	<u>499,050</u>	<u>1,359,567</u>	<u>26,536,192</u>
<b>EXPENDITURES</b>						
Current:						
Legislative	98,406	-	-	-	-	98,406
Executive	786,326	-	-	-	-	786,326
Legal counsel	133,219	-	-	-	-	133,219
Community development	1,186,218	-	-	-	-	1,186,218
Public works	1,114,196	534,372	-	-	1,280	1,649,848
Public safety:						
Law enforcement	5,673,631	-	-	-	16,500	5,690,131
Fire and emergency services	5,182,499	-	-	-	-	5,182,499
Code enforcement	245,345	-	-	-	-	245,345
Animal services	198,231	-	-	-	-	198,231
Culture and recreation	1,687,099	-	-	-	-	1,687,099
General administrative services	3,767,655	-	-	-	-	3,767,655
Debt service:						
Principal	180,968	-	-	-	313,000	493,968
Interest	21,005	-	-	-	122,205	143,210
Capital outlay	3,774,715	770,598	-	-	88,880	4,634,193
Total expenditures	<u>24,049,513</u>	<u>1,304,970</u>	<u>-</u>	<u>-</u>	<u>541,865</u>	<u>25,896,348</u>
Excess (deficiency) of revenues over expenditures	<u>(536,197)</u>	<u>(554,638)</u>	<u>413,927</u>	<u>499,050</u>	<u>817,702</u>	<u>639,844</u>
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	3,899,080	613,594	-	-	161,975	4,674,649
Transfers out	(583,657)	-	-	(2,724,774)	(190,365)	(3,498,796)
Total other financing sources (uses)	<u>3,315,423</u>	<u>613,594</u>	<u>-</u>	<u>(2,724,774)</u>	<u>(28,390)</u>	<u>1,175,853</u>
Net change in fund balances	2,779,226	58,956	413,927	(2,225,724)	789,312	1,815,697
Beginning fund balances	15,018,200	450,182	647,446	10,047,227	3,451,677	29,614,732
Ending fund balances	<u>\$ 17,797,426</u>	<u>\$ 509,138</u>	<u>\$ 1,061,373</u>	<u>\$ 7,821,503</u>	<u>\$ 4,240,989</u>	<u>\$ 31,430,429</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF EDGEWATER, FLORIDA**

Statement of Revenues, Expenditures, and  
Changes in Fund Balances--Budget and Actual  
CRA Fund

For the Fiscal Year Ended September 30, 2023

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<b>Variance with Final Budget- Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Property tax	\$ 411,893	\$ 411,893	\$ 408,244	\$ (3,649)
Investment earnings	-	-	5,683	5,683
Total revenues	<u>411,893</u>	<u>411,893</u>	<u>413,927</u>	<u>2,034</u>
<b>EXPENDITURES</b>				
Other Services & Charges	411,893	495,893	-	495,893
Total expenditures	<u>411,893</u>	<u>495,893</u>	<u>-</u>	<u>495,893</u>
Excess (deficiency) of revenues over expenditures	<u>-</u>	<u>(84,000)</u>	<u>413,927</u>	<u>497,927</u>
Net change in fund balance	-	(84,000)	413,927	497,927
Beginning fund balances	<u>647,446</u>	<u>647,446</u>	<u>647,446</u>	<u>-</u>
Ending fund balances	<u>\$ 647,446</u>	<u>\$ 563,446</u>	<u>\$ 1,061,373</u>	<u>\$ 497,927</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF EDGEWATER, FLORIDA**

Statement of Revenues, Expenditures, and  
Changes in Fund Balances--Budget and Actual  
ARPA Fund  
For the Fiscal Year Ended September 30, 2023

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Investment earnings	\$ -	\$ -	\$ 499,050	\$ 499,050
Excess (deficiency) of revenues over expenditures	<u>-</u>	<u>-</u>	<u>499,050</u>	<u>499,050</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers out	<u>-</u>	<u>(2,992,266)</u>	<u>(2,724,774)</u>	<u>267,492</u>
Total other financing sources (uses)	<u>-</u>	<u>(2,992,266)</u>	<u>(2,724,774)</u>	<u>267,492</u>
Net change in fund balance	-	(2,992,266)	(2,225,724)	766,542
Beginning fund balances	<u>10,047,227</u>	<u>10,047,227</u>	<u>10,047,227</u>	<u>-</u>
Ending fund balances	<u>\$ 10,047,227</u>	<u>\$ 7,054,961</u>	<u>\$ 7,821,503</u>	<u>\$ 766,542</u>

The notes to the financial statements are an integral part of this statement.



CITY OF EDGEWATER, FLORIDA  
Statement of Net Position  
Proprietary Funds  
September 30, 2023

	<b>Business-type Activities - Enterprise Funds</b>				
	<b>Major Funds</b>				<b>Governmental Activities - Internal Service Funds</b>
	<b>Water/ Sewer Utility</b>	<b>Solid Waste Utility</b>	<b>Stormwater Utility</b>	<b>Total</b>	
<b>ASSETS</b>					
Current assets:					
Cash and cash equivalents	\$ 2,871,188	\$ 289,574	\$ 456,061	\$ 3,616,823	\$ 2,427,876
Investments	11,572,009	4,317,369	1,961,786	17,851,164	502,296
Receivables, net	1,886,455	534,422	340,449	2,761,326	34,223
Due from other governments	90,250	59,387	1,272,677	1,422,314	-
Lease receivable	85,584	-	-	85,584	-
Inventories	-	-	-	-	39,424
Prepaid items	3,711	-	-	3,711	44,655
Total current assets	<u>16,509,197</u>	<u>5,200,752</u>	<u>4,030,973</u>	<u>25,740,922</u>	<u>3,048,474</u>
Noncurrent assets:					
Restricted cash and investments:					
Debt service cash and cash equivalents	1,191,680	-	-	1,191,680	-
Capital projects cash and cash equivalents	1,853,836	-	-	1,853,836	-
Capital projects investments	3,013,486	-	-	3,013,486	-
Total restricted cash and investments	<u>6,059,002</u>	<u>-</u>	<u>-</u>	<u>6,059,002</u>	<u>-</u>
Capital assets:					
Land and land rights	1,079,749	-	317,424	1,397,173	936,903
Buildings and improvements	83,256,849	69,075	9,993,497	93,319,421	60,684
Machinery and equipment	12,527,456	3,196,808	2,542,342	18,266,606	528,878
Construction in progress	2,734,128	-	3,047,120	5,781,248	2,228,264
Right to use assets	32,527	-	-	32,527	-
Less accumulated depreciation	<u>(60,327,152)</u>	<u>(1,812,092)</u>	<u>(7,569,323)</u>	<u>(69,708,567)</u>	<u>(484,913)</u>
Total capital assets (net of accumulated depreciation)	39,303,557	1,453,791	8,331,060	49,088,408	3,269,816
Lease receivable	1,484,970	-	-	1,484,970	-
Special assessment receivable	119,504	-	-	119,504	-
Total noncurrent assets	<u>46,967,033</u>	<u>1,453,791</u>	<u>8,331,060</u>	<u>56,751,884</u>	<u>3,269,816</u>
Total assets	<u>\$ 63,476,230</u>	<u>\$ 6,654,543</u>	<u>\$ 12,362,033</u>	<u>\$ 82,492,806</u>	<u>\$ 6,318,290</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred outflows related to pensions	\$ 901,801	\$ 289,782	\$ 69,548	\$ 1,261,131	\$ -
Deferred outflows related to OPEB	942,768	404,043	211,642	1,558,453	134,680
Total deferred outflows of resources	<u>\$ 1,844,569</u>	<u>\$ 693,825</u>	<u>\$ 281,190</u>	<u>\$ 2,819,584</u>	<u>\$ 134,680</u>
<b>LIABILITIES</b>					
Current liabilities:					
Accounts payable	\$ 407,037	\$ 90,594	\$ 212,816	\$ 710,447	\$ 434,520
Accrued liabilities	204,110	31,111	33,147	268,368	21,159
Due to other funds	-	2,576,375	-	2,576,375	-
Compensated absences	218,809	52,868	70,574	342,251	84,483
Customer deposits	800,308	-	-	800,308	-
Accrued interest payable	-	2,052	97	2,149	23
Accrued interest payable from restricted cash	70,173	-	-	70,173	-
Leases payable	8,590	149,000	-	157,590	-
Notes payable	1,219,495	-	48,738	1,268,233	11,409
Revenue bonds payable	315,704	-	-	315,704	-
Total current liabilities	<u>3,244,226</u>	<u>2,902,000</u>	<u>365,372</u>	<u>6,511,598</u>	<u>551,594</u>
Noncurrent liabilities:					
Compensated absences	220,544	16,638	(4,410)	232,772	(25,347)
Bonds, notes, and leases payable	9,958,521	307,000	-	10,265,521	-
Net pension liability	2,937,608	943,961	226,551	4,108,120	-
Total OPEB liability	1,268,505	543,645	284,766	2,096,916	181,215
Total noncurrent liabilities	<u>14,385,178</u>	<u>1,811,244</u>	<u>506,907</u>	<u>16,703,329</u>	<u>155,868</u>
Total liabilities	<u>\$ 17,629,404</u>	<u>\$ 4,713,244</u>	<u>\$ 872,279</u>	<u>\$ 23,214,927</u>	<u>\$ 707,462</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred inflows related to OPEB	\$ 1,051,654	\$ 450,709	\$ 236,086	\$ 1,738,449	\$ 150,236
Deferred inflows related to leases	1,477,913	-	-	1,477,913	-
Total deferred inflows of resources	<u>\$ 2,529,567</u>	<u>\$ 450,709</u>	<u>\$ 236,086</u>	<u>\$ 3,216,362</u>	<u>\$ 150,236</u>
<b>NET POSITION</b>					
Net investment in capital assets	\$ 27,801,247	\$ 997,791	\$ 8,282,322	\$ 37,081,360	\$ 3,258,407
Restricted:					
Capital projects	4,867,322	-	-	4,867,322	-
Debt service	1,121,507	-	-	1,121,507	-
Unrestricted	11,371,752	1,186,624	3,252,536	15,810,912	2,336,865
Total net position	<u>\$ 45,161,828</u>	<u>\$ 2,184,415</u>	<u>\$ 11,534,858</u>	<u>\$ 58,881,101</u>	<u>\$ 5,595,272</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF EDGEWATER, FLORIDA**  
Statement of Revenues, Expense and  
Changes in Fund Net Position  
Proprietary Funds  
For the Fiscal Year Ended September 30, 2023

	<b>Business-type Activities - Enterprise Funds</b>				<b>Governmental Activities - Internal Service Funds</b>
	<b>Major Funds</b>				
	<b>Water/ Sewer Utility</b>	<b>Solid Waste Utility</b>	<b>Stormwater Utility</b>	<b>Total</b>	
Operating revenues:					
Charges for sales and services	\$ 14,137,406	\$ 3,968,825	\$ 2,381,619	\$ 20,487,850	\$ 6,746,534
Total operating revenues	<u>14,137,406</u>	<u>3,968,825</u>	<u>2,381,619</u>	<u>20,487,850</u>	<u>6,746,534</u>
Operating expenses:					
Salaries and employee benefits	3,872,451	1,037,084	818,189	5,727,724	3,848,554
Supplies and materials	1,206,548	215,668	80,587	1,502,803	891,614
Contract services	453,162	1,215,322	37,022	1,705,506	321,146
Other services and charges	2,705,657	2,663,082	371,792	5,740,531	1,111,406
Depreciation and amortization	2,962,044	223,894	530,673	3,716,611	20,313
Total operating expenses	<u>11,199,862</u>	<u>5,355,050</u>	<u>1,838,263</u>	<u>18,393,175</u>	<u>6,193,033</u>
Operating income (loss)	<u>2,937,544</u>	<u>(1,386,225)</u>	<u>543,356</u>	<u>2,094,675</u>	<u>553,501</u>
Nonoperating revenues (expenses):					
Investment earnings	516,004	120,326	114,764	751,094	12,955
Miscellaneous revenues	94,271	6,252	100,815	201,338	80,876
Gain on disposition of capital assets	4,344	7,044	36,848	48,236	-
Interest expense	(191,121)	(10,193)	(1,654)	(202,968)	(387)
Total nonoperating revenues (expenses)	<u>423,498</u>	<u>123,429</u>	<u>250,773</u>	<u>797,700</u>	<u>93,444</u>
Income (loss) before capital contributions and transfers	<u>3,361,042</u>	<u>(1,262,796)</u>	<u>794,129</u>	<u>2,892,375</u>	<u>646,945</u>
Transfers in	-	-	-	-	33,606
Transfers out	(821,088)	(241,622)	(146,749)	(1,209,459)	-
Capital grants	1,979,418	-	1,821,734	3,801,152	-
Capital contributions	1,396,114	-	-	1,396,114	-
Change in net position	<u>5,915,486</u>	<u>(1,504,418)</u>	<u>2,469,114</u>	<u>6,880,182</u>	<u>680,551</u>
Total net position - beginning	<u>39,246,342</u>	<u>3,688,833</u>	<u>9,065,744</u>	<u>52,000,919</u>	<u>4,914,721</u>
Total net position - ending	<u>\$ 45,161,828</u>	<u>\$ 2,184,415</u>	<u>\$ 11,534,858</u>	<u>\$ 58,881,101</u>	<u>\$ 5,595,272</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF EDGEWATER, FLORIDA**  
Statement of Cash Flows  
Proprietary Funds  
For the Fiscal Year Ended September 30, 2023

	<b>Business-type Activities - Enterprise Funds</b>				<b>Governmental Activities - Internal Service Funds</b>
	<b>Water/ Sewer Utility</b>	<b>Solid Waste Utility</b>	<b>Stormwater Utility</b>	<b>Total</b>	
Cash flows from operating activities:					
Receipts-customers and users	\$ 14,176,631	\$ 3,944,533	\$ 2,437,580	\$ 20,558,744	\$ 6,712,410
Payments-suppliers	(4,891,765)	(4,149,531)	(287,190)	(9,328,486)	(5,663,791)
Payments-employees	(5,874,203)	(1,057,381)	(826,733)	(7,758,317)	(623,754)
Net cash provided (used) by operating activities	<u>3,410,663</u>	<u>(1,262,379)</u>	<u>1,323,657</u>	<u>3,471,941</u>	<u>424,865</u>
Cash flows from noncapital financing activities:					
Cash paid to other funds	(821,088)	(241,622)	(146,749)	(1,209,459)	-
Cash received from other funds (net)	-	2,576,375	-	2,576,375	33,606
Net cash provided (used) by noncapital financing activities	<u>(821,088)</u>	<u>2,334,753</u>	<u>(146,749)</u>	<u>1,366,916</u>	<u>33,606</u>
Cash flows from capital and related financing activities:					
Acquisition and construction of capital assets	(4,634,585)	(316,963)	(3,124,436)	(8,075,984)	(994,945)
Proceeds from sale of capital assets	4,344	7,044	36,848	48,236	-
Grant revenue	2,061,685	61,027	591,155	2,713,867	-
Interest payments on debt	(204,067)	(8,141)	(1,750)	(213,958)	(409)
Capital contributions and fees	1,396,114	-	-	1,396,114	-
Principal paid on debt	(1,513,841)	(147,000)	(47,723)	(1,708,564)	(11,172)
Net cash provided (used) by capital and related financing activities	<u>(2,890,350)</u>	<u>(404,033)</u>	<u>(2,545,906)</u>	<u>(5,840,289)</u>	<u>(1,006,526)</u>
Cash flows from investing activities:					
Interest on investments	516,004	120,326	114,764	751,094	12,896
Miscellaneous income (expense)	-	-	-	-	80,876
Purchase of investment securities	(10,940,730)	(3,782,299)	(1,678,452)	(16,401,481)	(502,296)
Net cash provided (used) by investing activities	<u>(10,424,726)</u>	<u>(3,661,973)</u>	<u>(1,563,688)</u>	<u>(15,650,387)</u>	<u>(408,524)</u>
Net increase (decrease) in cash and cash equivalents	(10,725,501)	(2,993,632)	(2,932,686)	(16,651,819)	(956,579)
Beginning cash and cash equivalents	16,642,205	3,283,206	3,388,747	23,314,158	3,384,455
Ending cash and cash equivalents	<u>\$ 5,916,704</u>	<u>\$ 289,574</u>	<u>\$ 456,061</u>	<u>\$ 6,662,339</u>	<u>\$ 2,427,876</u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:					
Operating income (loss)	\$ 2,937,544	\$ (1,386,225)	\$ 543,356	\$ 2,094,675	\$ 553,501
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:					
Depreciation and amortization	2,962,044	223,894	530,673	3,716,611	20,313
Miscellaneous revenues	94,271	6,252	100,815	201,338	-
(Increase) decrease in assets:					
Accounts receivable	(11,815)	(30,544)	(44,854)	(87,213)	(34,124)
Lease receivable	75,946	-	-	75,946	-
Inventories	-	-	-	-	(28,121)
Prepaid items	3,710	-	-	3,710	2,910
Increase (decrease) in liabilities:					
Accounts payable and accrued expenses	(541,706)	(55,459)	202,211	(394,954)	(63,391)
Lease liability	(119,177)	-	-	(119,177)	-
Compensated absences	58,834	5,087	(3,244)	60,677	(27,154)
Net pension liability	422,300	135,700	32,568	590,568	-
Total OPEB liability	(2,482,886)	(161,084)	(37,868)	(2,681,838)	931
Customer deposits	11,598	-	-	11,598	-
Total adjustments	473,119	123,846	780,301	1,377,266	(128,636)
Net cash provided (used) by operating activities	<u>\$ 3,410,663</u>	<u>\$ (1,262,379)</u>	<u>\$ 1,323,657</u>	<u>\$ 3,471,941</u>	<u>\$ 424,865</u>
Classified As:					
Cash and cash equivalents	\$ 2,871,188	\$ 289,574	\$ 456,061	\$ 3,616,823	\$ 2,427,876
Restricted cash and cash equivalents	3,045,516	-	-	3,045,516	-
Total	<u>\$ 5,916,704</u>	<u>\$ 289,574</u>	<u>\$ 456,061</u>	<u>\$ 6,662,339</u>	<u>\$ 2,427,876</u>
Non-cash investing, capital, and financing activities:					
Capital assets transferred (to) from other funds	\$ -	\$ -	\$ -	\$ -	\$ -

The notes to the financial statements are an integral part of this statement.

**CITY OF EDGEWATER, FLORIDA**

Statement of Fiduciary Net Position

Fiduciary Funds

September 30, 2023

	<b>Pension Trust Funds</b>
<b>ASSETS</b>	
Accrued interest	\$ 100,765
Accounts receivable	36,993
Investments, at fair value:	
Money market funds	2,174,124
Bonds:	
US Treasury notes	1,687,046
GNMA/FMNA	2,160,781
Municipal bonds	165,656
Corporate bonds	7,024,202
Mutual fund - equities	28,824,987
Commingled real estate fund	2,570,595
Total assets	<u>\$ 44,745,149</u>
<b>NET POSITION</b>	
Restricted for pensions	<u>\$ 44,745,149</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF EDGEWATER, FLORIDA**

Statement of Changes in Fiduciary Net Position

Pension Trust Funds

For the Fiscal Year Ended September 30, 2023

	<b>Pension Trust Funds</b>
<b>ADDITIONS</b>	
Contributions:	
Employer	\$ 2,240,469
Employee	308,178
State of Florida	484,185
Total contributions	<u>3,032,832</u>
Investment earnings (loss):	
Interest and dividends	1,136,316
Net increase (decrease) in the fair value of investments	3,782,915
Other income	2,948
Total investment earnings	<u>4,922,179</u>
Less investment expenses	<u>(225,819)</u>
Net investment earnings (loss)	<u>4,696,360</u>
Total additions	<u>7,729,192</u>
<b>DEDUCTIONS</b>	
Pension benefits	3,696,209
Administrative expenses	164,400
Total deductions	<u>3,860,609</u>
Change in net position	3,868,583
Net position - beginning of year	40,876,566
Net position - end of year	<u>\$ 44,745,149</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

**(1) Summary of Significant Accounting Policies:**

The accompanying financial statements present the financial position, changes in financial position and cash flows of the applicable fund types governed by the City Council of the City of Edgewater, Florida (“the City”) and have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the City's accounting policies are described below.

(a) **Reporting entity**—The City of Edgewater was originally incorporated under general law on October 20, 1924. The City became the City of Edgewater and incorporated in 1951 as a political subdivision of the State of Florida and a municipal corporation with a five-member Council, including a Mayor and Vice-Mayor. The registered voters of the City of Edgewater elect the Mayor and Council. The Council appoints the City Manager, who in turn performs as the administrator of the everyday operations of the City. The City provides a full range of municipal services as directed by the City Charter including general government, public safety, public improvements, planning and zoning, water and sewer service, solid waste collection, a recycling program, a stormwater management utility program, and related general and administrative services to 24,334 residents.

In evaluating how to define the government, for financial reporting purposes, the City has considered all potential component units. The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization’s governing body, and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects or activities of, or the level of services performed or provided by, the organization. A financial benefit or burden relationship exists if the primary government (a) is entitled to the organizations’ resources; (b) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, the organization; or (c) is obligated in some manner for the debt of the organization. In applying the above criteria, management has determined there is one component unit to be included within the reporting entity.

The City of Edgewater, Florida, Edgewater Community Redevelopment Agency (CRA) was created by Ordinance No. 2015-O-04 to account for the receipt and expenditure of property tax revenues from the tax increment financing district to support City redevelopment in the designated community redevelopment area. The CRA's focus is mitigation or correction of infrastructure and utilities deficiencies, revitalization of the Ridgewood Avenue (US-1) corridor, various transportation and urban design improvements, and pedestrian safety issues. Although legally separate the City Council declared itself to be the CRA Board, and provided for the appointment of two additional members. Since the City is financially accountable for the activities of the CRA, its governing board is the same, and its relationship to the City is significant, its financial activities are reported on a blended basis as if it were part of the primary government as a major special revenue fund. Activity began in the CRA Fund during the fiscal year ended September 30, 2016.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

(b) **Government-wide and Fund Financial Statements**—The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City. For the most part the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Certain indirect expenses are included in the program expense reported for individual functions and segments. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

(c) **Measurement Focus, Basis of Accounting, and Financial Statement Presentation**—The government-wide financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Grant funds received prior to the incurrence of eligible expenditures are reported as deferred revenues in the fund financial statements and are included in accounts payable and other current liabilities on the government-wide financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. When grant terms provide that an expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded when payment is due.

Property taxes, franchise taxes, certain other tax revenues, intergovernmental revenues, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when the City receives cash.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

The City reports the following major governmental funds:

The ***General Fund*** is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The ***Capital Projects Fund*** is used to account for the financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary and trust funds).

The ***Community Redevelopment Agency (CRA) Fund*** is used to account for the receipt and expenditure of property tax revenues from the tax increment financing district to support City redevelopment in the designated community redevelopment area.

The ***American Rescue Plan Act (ARPA) Economic Impact Fund*** is used to account for the receipt and expenditure of ARPA funding to support the City's recover from the COVID-19 pandemic.

The City reports the following major proprietary funds:

The ***Water and Sewer Utility Fund*** is used to account for the activities of the City's water and wastewater systems, which are financed similar to private business enterprises, where the costs, including depreciation, of providing services to the general public on an ongoing basis are financed through user charges.

The ***Solid Waste Utility Fund*** accounts for the activities of the City's solid waste collection and recycling services.

The ***Stormwater Management Utility Fund*** accounts for the activities of the City's stormwater management, conservation, protection, control, use and enhancement of stormwater.

Additionally, the City reports the following fund types:

The ***Special Revenue Funds*** account for specific revenue resources that are restricted by law or administrative action to expenditures for specific purposes.

The ***Pension Trust Funds*** account for the activities of the Police Officers Pension Fund, the Firefighters Pension Fund and the General Employees' Pension Fund, which accumulate resources for pension benefit payments to qualified employees.

The ***Internal Services Funds*** account for fleet management services, management information systems, general liability insurance, health insurance, workers' compensation insurance and the public works complex.

As a rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements. Exceptions to the rule are payments-in-lieu of taxes and other charges between the government's water, sewer, and stormwater functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.



**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

Amounts reported as *program revenues include* 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internal, dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water and Sewer Utility Fund, the Solid Waste Utility Fund, and the Stormwater Management Utility Fund are charges to customers for sales and services. The Water and Sewer Utility fund also recognizes as operating revenue the portion of impact fees intended to recover the cost of connecting new customers to the system. Operating expenses for the enterprise and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make use of estimates that affect reported amounts in the basic financial statements. Actual results could differ from estimates.

(d) **Deposits and investments**—The City's cash consists of cash on hand, demand deposits, and equity in pooled cash. The equity in pooled cash represents a fund's share of a cash pool maintained by the City for the use of all funds except the pension trust funds and funds that require separate bank accounts. For the statement of cash flows, the City considers all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

Florida Statutes and/or the City's investment policy authorize the City to invest in the Local Government Surplus Funds Trust Fund Investment Pool, United States Government Securities, United States Government Agencies, Federal Instrumentalities, Interest Bearing Time Deposit or Saving Accounts, Repurchase Agreements, Commercial Paper, High Grade Corporate Notes, Bankers' Acceptances, State and/or Local Government Taxable and/or Tax-Exempt Debt, Registered Investment Companies (Money Market Mutual Funds), and Intergovernmental Investment Pools.

Florida Statutes and/or the pension plans' investment policies allow the City's retirement plans' trustees to invest in time deposits, savings and money market deposit accounts of a national bank, a state bank insured by the Bank Insurance Fund, a savings/building and loan association insured by the Savings Association Insurance Fund, a state or federal chartered credit union whose share accounts are insured by the National Credit Union Share Insurance Fund; obligations issued by the United States Government or obligations guaranteed as to principal and interest by the United States

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

Government or by an agency of the United States Government; stocks, bonds or other evidences of indebtedness issued or guaranteed by a corporation organized under the laws of the United States or the District of Columbia; foreign stocks, bonds or other evidences of indebtedness; and real estate investments made through participation in diversified commingled funds of real properties.

Investments are recorded at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application* (generally based on quoted market prices). Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. FLCLASS securities are valued at the amortized cost of investments, which approximates fair value. Real estate assets are reported at fair value utilizing an income approach to valuation. Changes in the fair value during the year are included in investment income. The Local Governmental Surplus Funds Trust Fund (LGSF) is governed by Chapter 19-7 of the Florida Administrative Code which identifies the Rules of the State Board of Administration (SBA). These rules provide guidance and establish the general operating procedures for the administration of the LGSF. The LGSF is not a registrant with the Securities and Exchange Commission. The LGSF Pool's investments are recorded at amortized cost. The fair value of the City's position in the pool is the same as the value of the pool shares.

(e) **Receivables and payables**—Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/due from other funds” (i.e., the current portion of inter-fund loans) or “advances to/from other funds” (i.e., the non-current portion of inter-fund loans). All other outstanding balances between funds are reported as “due to/due from other funds.” Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

Accounts receivable balances are shown net of the allowance for uncollectibles. The allowances are determined based on management estimates of uncollectible amounts.

Advances between funds, as reported in the fund financial statements, are offset by nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

(f) **Inventories and prepaid items**—Inventories are valued at cost, using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased. Payments made to vendors for services that will benefit periods beyond the current fiscal year are recorded as prepaid items. Costs are recorded as expenditures when consumed rather than when purchased.

(g) **Restricted assets**—Certain proceeds of revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet and statement of net position and their use is limited by applicable bond covenants. Restricted cash and investments in the enterprise funds represent debt issuance proceeds that are restricted assets for purchase of assets, construction and repayment of bonded debt respectively. In the enterprise fund statement of net position, bond issuance proceeds as well as other assets are set aside for their repayment and itemized in the restricted cash and investments.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

(h) **Capital assets**—In the Government Wide and Proprietary Fund financial statements, capital assets purchased or acquired are carried at historical cost or estimated historical cost. Contributed assets are recorded at acquisition value as of the date received. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value. The City defines capital assets as assets with an initial, individual cost of more than \$25,000 for infrastructure and building assets and more than \$5,000 for all other capital assets, as well as an estimated useful life in excess of one year. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized.

The City has implemented the provisions of GASB Statement No. 34. In this process, infrastructure assets are being accounted for using different methods. For governmental activities, the cost or estimated cost of roads and sidewalks are presented. The City compiled this information and recorded all roads and sidewalks acquired after June 30, 1980, during the fiscal year ending September 30, 2007. For business type activities, infrastructure assets have been capitalized at cost. Water and sewer utility improvements are being depreciated over their useful lives. The City has recorded all drainage infrastructure acquired including pre-GASB 34 assets.

Major outlays for capital assets and improvements are capitalized as projects are constructed. In Governmental funds capital outlay (capital assets) are reported as expenditures and no depreciation expense is reported.

Buildings and improvements, improvements other than buildings, and machinery and equipment (including assets amortized under lease purchase contracts) are amortized using the straight-line method over the following estimated useful lives:

Assets	Years
Infrastructure	20 – 30 Years
Buildings and improvements	10 – 50 Years
Improvements other than buildings	5 – 65 Years
Machinery and equipment	3 – 35 Years

(i) **Deferred outflows of resources**—In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

The City has two items that qualify for reporting as deferred outflows of resources, reported in both the government-wide statement of financial position and the proprietary funds statement of financial position. The items are the deferred outflows related to pensions and other post-employment benefits (OPEB) which are calculated in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, and GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The deferred outflows related to pensions and OPEB will be recognized as either pension/OPEB expense or a reduction in the net pension/total OPEB liability, respectively, in future reporting years. Details on the composition of deferred outflows related to pensions and OPEB are reported in subsequent notes.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

(j) **Compensated absences**—The City records the vested portion of accumulated unused compensated absences at year-end based on each employee’s unused hours and rate of pay, including the City’s share of Social Security and Medicare taxes and pension costs. All compensated absences are accrued when earned in the government-wide and proprietary fund financial statements as accrued liabilities. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The liability for compensated absences in the proprietary fund types is liquidated in the proprietary fund in which the liability originally incurred.

(k) **Long-term obligations**—In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expenses when paid.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuances costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

The compensated absences, net pension liabilities, and OPEB liabilities are liquidated by the reporting units of the underlying employees, including the general fund, governmental funds, and all proprietary funds where the respective liability is reported.

(l) **Deferred inflows of resources**—In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Currently, the City has three items that qualify for reporting as deferred inflows of resources, in both the government-wide statement of financial position and the proprietary funds statement of financial position. The first two items are the deferred inflows related to pensions and other post-employment benefits (OPEB), which are calculated in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The deferred inflows related to pensions and OPEB will be recognized as a component of expense in future reporting years. The third item is deferred inflows related to leases, which is calculated under GASB Statement No. 87, *Leases*. Lease-related amounts are recognized at the inception of leases in which the City is the lessor. The deferred inflow of resources is recorded in an amount equal to the corresponding lease receivable plus certain additional amounts received from the lessee at or before the commencement of the lease term that relate to future periods, less any lease incentives paid to, or on behalf of, the lessee at or before the commencement of the lease term. The inflow of resources is recognized in a systematic and rational manner over the term of the lease. Details on the composition of deferred inflows related to pensions, OPEB, and leases are reported in subsequent notes.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

(m) **Fund balance**—In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The following classifications describe the relative strength of the spending constraints:

*Nonspendable fund balance* – amounts that are not in spendable form (such as prepaid expenses and advances due from other funds) or are required to be maintained intact.

*Restricted fund balance* – amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions or by enabling legislation.

*Committed fund balance* – amounts constrained to specific purposes by the City itself, using its highest level of decision-making authority (City Council). To be reported as committed, amounts cannot be used for any other purpose unless the City takes the same highest level action to remove or change the constraint. City Council establishes (and modifies or rescinds) fund balance commitments by passage of a resolution.

*Assigned fund balance* – amounts the City intends to use for a specific purpose. Intent can be expressed by the City Council or as delegated to the City Manager. The City Council has by resolution authorized City management to assign fund balance. The City Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

*Unassigned fund balance* – amounts that are available for any purpose. Positive amounts are reported only in the general fund or the fund balance for any special revenue, debt service, or capital projects fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

Disbursements of fund balances will first be made from restricted amounts when both restricted and unrestricted fund balance is available. Additionally, the City will first use committed fund balance, followed by assigned fund balance, and then unassigned fund balance when expenditures are incurred for purposes which amounts in any of the unrestricted fund balance classifications could be used.

(n) **Net position flow assumption**—In order to determine amounts reported as restricted and unrestricted net position, it is the City's policy to consider restricted net position to have been used before unrestricted net position is applied.

(o) **Pensions**—For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's defined benefit retirement plans, as described in Note 11(c), and additions to / deductions from the pension plans' fiduciary net position have been determined on the same basis as they are reported by the pension plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(1) **Summary of Significant Accounting Policies:** (Continued)

(p) **Leases**— The City is both a lessee and a lessor in various lease agreements.

Lessee: The City currently leases office equipment and determines if an arrangement is a lease at inception. The City recognizes intangible right-to-use (RTU) assets and corresponding lease liabilities for all leases that are not considered short-term. RTU assets represent the City's right to use an underlying asset for the lease term and lease liabilities represent the City's obligation to make lease payments arising from the lease. RTU assets and liabilities are recognized at the lease commencement date based on the present value of lease payments over the lease term.

Basis of lease classification – Leases that meet the following requirements will not be considered short term: (1) the maximum possible lease term(s) is non-cancelable by both lessee and lessor, and is more than 12 months, and (2) the present value of lease payments for the lease is less than \$5,000.

Discount Rate – Unless explicitly stated in the lease agreement, known by the City, or the City is able to determine the rate implicit within the lease, the discount rate used to calculate lease right-to-use assets and liabilities will be the City's incremental borrowing rate (IBR), which will be the rate utilized for the subsequent fiscal year. The City's IBR was calculated at 2.530% at September 30, 2022, and was the discount rate utilized for applicable leases beginning October 1, 2022 and applicable lease conversions.

The City's lessee agreements do not contain any material residual value guarantees or material restrictive covenants.

Lessor: The City is the lessor of buildings and of cell towers and determines if an arrangement is a lease at inception. The City recognizes lease receivables and corresponding deferred inflows for all leases that are not considered short-term. Lease receivables represent the City's right to receive lease payments arising from the lease. Deferred inflows represent resources recorded in an amount equal to the corresponding lease receivable plus certain additional amounts received from the lessee at or before the commencement of the lease term that relate to future periods. Subsequently, the lease receivable is reduced by the principal portion of lease payments received, and deferred inflow of resources are recognized as revenue over the life of the lease term.

Basis of lease classification – Leases that meet the following requirements will not be considered short term: (1) the maximum possible lease term(s) is non-cancelable by both lessee and lessor, and is more than 12 months, and (2) the present value of lease payments for the lease is less than \$5,000.

Discount Rate – Unless explicitly stated in the lease agreement, known by the City, or the City is able to determine the rate implicit within the lease, the discount rate used to calculate lease receivable will be the City's incremental borrowing rate (IBR), which will be the rate utilized for the subsequent fiscal year. The City's IBR was calculated at 2.530% at September 30, 2022, and was the discount rate utilized for applicable leases beginning October 1, 2022 and applicable lease conversions.

The City's lessor agreements do not contain any material residual value guarantees or material restrictive covenants.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(2) **Reconciliation of Government-wide and Fund Financial Statements:**

(a) **Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position**—The governmental fund balance sheet includes reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position.

(b) **Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities**—The governmental fund statement of revenues, expenditures, and changes in fund balance includes reconciliation between net change in fund balance – total governmental funds and change in net position of governmental activities as reported in the government-wide statement of activities.

(3) **Stewardship, Compliance and Accountability:**

(a) **Budgetary information**—The annual operating budgets are adopted by City Council using the following procedures:

Annual budgets are adopted for all funds of the City except for the Pension Trust funds that are effectively controlled through governing agreements and related City ordinances. The annual operating budgets are prepared on a basis consistent with accounting principles generally accepted in the United States of America. Annual budget appropriations lapse at the end of each fiscal year, except for unexpended appropriations on open grant programs and capital projects, which are carried forward in subsequent annual budgets.

Encumbrance accounting is employed in governmental funds. Encumbrances represent open purchase orders and other commitments for goods/services that are not yet received and are recorded to reserve that portion of the applicable appropriation. Encumbrances are recognized as expenditures in the period in which the actual goods/services are received and a liability is incurred. Encumbrances outstanding at year-end are canceled and re-appropriated in the succeeding year's budget; such amounts, if material, are disclosed in the notes as commitments.

Prior to the first day of August of each year, the City Manager prepares a recommended budget for the next succeeding fiscal year and submits it to the City Council. The recommended budget includes proposed expenditures and the source of receipts to finance them.

City Council holds a series of budget workshops in addition to a minimum of two public hearings on the proposed budget and adopts the official annual budget of the City, by ordinance, prior to September 30.

The budget, as adopted, may only be amended through formal approval by City Council. Budgetary integration is established in the accounting records for control purposes at the object of expenditure level; however, the City Charter establishes the level at which expenditures may not legally exceed budget at the fund level. Therefore, the City Manager may transfer budgeted amounts within and between departments of the City without formal approval by City Council.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(3) **Stewardship, Compliance and Accountability:** (Continued)

(b) **Ad valorem property taxes**—Under Florida law, the assessment of all properties and the collections of all county, municipal, and school board property taxes are consolidated in the offices of the County Property Appraiser and the County Tax Collector. Florida Statutes regulating tax assessment are also designed to assure a consistent property valuation method statewide. State Statutes permit cities to levy property taxes at a rate of up to ten (10) mills. For the fiscal year ended September 30, 2023, the millage rate in effect was 6.33. Additionally, the Edgewater I&S 2005 voted debt millage was .0248 and the Edgewater Parks voted millage rate was .1682 for a total millage of 6.523.

The tax levy of the City is established by the City Council prior to October 1 of each year and the Volusia County Property Appraiser incorporates the millage into the total tax levy, which includes the municipalities, independent districts and the County School Board tax requirements.

Property taxes are levied in November and attached as a lien on property as of January 1 of each year. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% for payments received in the month of November, 3% for payments received in the month of December, 2% for payments received in the month of January and 1% for payments received in the month of February. The taxes paid in March are not subject to discount. Tax certificates on all property for which taxes are delinquent are sold on or about June 1 of each year.

(c) **Connection fees and impact fees**—Water and sewer connection fees represent reimbursement of the costs incurred to perform the connection of the respective utilities. These fees are recorded as non-operating revenue at the time of service. Impact fees, which are not considered connection fees since they substantially exceed the cost of connection, are recorded as non-operating revenue in the period earned in the appropriate Enterprise Fund.

(d) **Reserve policy**—The City Council has approved a reserve policy, which was adopted within the City Charter. The policy addresses that the City is required to maintain reserves at a minimum of 15 percent for all operating funds. The reserve minimum is established based on a percentage of current years' original budgeted operating expenditures and transfers out. Reserve levels above the minimum are deemed to be available for capital or other lawful purposes.

(4) **Deposits and Investments:**

(a) **Deposits**—At September 30, 2023, the carrying amount of the City's bank deposits was \$13,379,171. The bank balances at September 30, 2023, were \$13,520,746, all of which was held by a bank that qualifies as a public depository, as required by Chapter 280 of the Florida Statutes. All of the deposits were covered by the FDIC or collateralized in accordance with the "Florida Security for Public Deposits Act". Under the Act, every qualified public depository shall deposit with the Treasurer eligible collateral having a fair value equal to 50% of the average daily balance for each month that all public deposits are in excess of any applicable deposit insurance. If the public deposits exceed the total amount of the regulatory capital accounts of a bank or the regulatory net worth of a savings association, the required collateral shall have a fair value equal to 125% of the deposits. Of the bank balance, no amount was uninsured and uncollateralized in banks or savings and loans not qualifying under the Act at September 30, 2023.



**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(4) **Deposits and Investments:** (Continued)

(b) **Investments**—The City Council formally adopted a comprehensive investment policy pursuant to Section 218.415, Florida Statutes that established permitted investments, asset allocation limits and issuer limits, credit ratings requirements and maturity limits to protect the City's cash and investment assets. The City maintains a cash and investment pool for the use of all funds except the pension trust funds and funds that require separate bank accounts. The City's investment policy allows for the following investments: Local Government Surplus Funds Trusts (SBA), SEC registered money market funds, interest-bearing time deposits or savings accounts, direct obligations of the U.S. Treasury, Federal agencies and instrumentalities, Securities of, or other interests in, any open-end or closed-end management-type investment company or investment trust registered under the Investment Company Act of 1940, Intergovernmental Investment Pools (FLCLASS and FLSTAR), and Other investments authorized by ordinance.

The City invests in the Local Government Investment Pool (State Pool). The State Pool is administered by the Florida Prime Investment Pool, who provides regulatory oversight. Florida Prime Investment Pool (Florida PRIME) is similar to money market funds in which units are owned in the fund rather than the underlying investments. The City also invests in the Florida Short Term Asset Reserve (FLSTAR) and the Florida Cooperative Liquid Assets Securities System (FLCLASS). These investments are reported at amortized cost and meet the requirements of GASB Statement No. 31, as amended by GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, which establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. There is no limitation or restrictions on withdrawals from Florida PRIME, FLSTAR, or FLCLASS; although in the occurrence of an event that has a material impact on liquidity or operations of the trust fund, the funds' executive director may limit contributions to or withdrawals from the trust fund for a period of 48 hours.

Investments of the defined benefit pension plans consist principally of debt and equity mutual funds, all of which are authorized by the plans.

The City measures and records its investments, assets whose use is limited, and restricted assets using fair value measurement guidelines established by GASB. The City has not changed valuation techniques since the prior year. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- *Level 1:* Quoted prices for identical investments in active markets;
- *Level 2:* Observable inputs other than quoted market prices; and,
- *Level 3:* Unobservable inputs.

As of September 30, 2023, the City had the following investments, effective duration presented in terms of years, and fair value hierarchy level:

Investment Type	Fair Value	Investment Maturities (in Years)				Credit Rating	Fair Value Hierarchy Level
		Less Than 1	1-5	6-10	More Than 10		
Government-wide:							
Investments subject to rate risk:							
FL PRIME	\$ 29,147,602	\$ 29,147,602	\$ -	\$ -	\$ -	AAAm	N/A
FL STAR	15,607,776	15,607,776	-	-	-	AAAm	N/A
FLCLASS	549,100	549,100	-	-	-	AAAm	N/A
Total government-wide investments	<u>\$ 45,304,478</u>	<u>\$ 45,304,478</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>		

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(4) **Deposits and Investments:** (Continued)

Investment Type	Fair Value	Investment Maturities (in Years)				Credit Rating	Fair Value Hierarchy Level
		Less Than 1	1-5	6-10	More Than 10		
Fiduciary funds:							
Investments subject to rate risk:							
Money market funds and cash	\$ 2,174,124	\$ 2,174,124	\$ -	\$ -	\$ -	N/A	1
Bonds:							
US treasury notes	1,687,046	-	142,447	1,129,547	415,052	N/A	1
GNMA	2,160,781	99,195	915,446	29,143	1,116,997	N/A	2
Municipal obligations	165,656	-	117,077	48,579	-	*	2
Corporate bonds	7,024,202	699,212	3,047,742	2,530,700	746,548	**	2
	13,211,809	\$ 2,972,531	\$ 4,222,712	\$ 3,737,969	\$ 2,278,597		
Other investments:							
Corporate equities	28,824,988						
Commingled real estate	2,570,594						1
Total fiduciary investments	44,607,391						
Total City investments	\$ 89,911,869						

\* – The Standard and Poor’s credit rating is A- and Moody’s credit rating ranges from A2 to AA2 for the municipal obligations bonds.

\*\* – The Standard and Poor’s credit rating ranges from BB to AAA and Moody’s credit rating ranges from BAA3 to AAA for the corporate bonds.

The following is a description of the valuation techniques used for assets measured at fair value:

*US treasury notes, GNMA, and Municipal obligations*—Valued based on a matrix pricing model.

*Corporate Bonds*—Valued based on a matrix pricing model.

*Corporate Equities and Mutual Funds*—Valued at fair value based on quoted market prices at year end.

*Money Market Funds*—Valued at the underlying fund balance.

Units in the American Core Realty Fund (the Core Fund) are offered and sold by means of a private placement offering conducted in compliance with Rule 506 of Regulation D under the Securities Act of 1933, as amended. The Core Fund is an open-end diversified core commingled real estate fund that invests in private real estate and is structured as a Delaware limited partnership. As a result, the City of Edgewater Police Officers’ and General Employees’ Retirement Plans own units in the Core Fund, and the Core Fund holds no securities on behalf of the Retirement Plan’s account in the Core Fund. As of September 30, 2023, the Retirement Plans held 9.3576 and 9.7410 units for the Police Officers’ and General Employee’s Retirement Plans, respectively. The net asset value on that date was \$1,307,380 and \$1,263,214 for the Police Officers’ and General Employee’s Retirement Plans, respectively. Units are purchased and redeemed through periodic transactions and the value of the units purchased or sold in such transactions is based on the unit value applicable to the valuation date at which each individual transaction occurred.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(4) **Deposits and Investments:** (Continued)

As of September 30, 2023, all of the Core Fund's investments were categorized as Level 3. Valuation techniques used to determine fair value for the assets in the Core Fund vary based on the asset category and include discounted cash flow, direct capitalization sales approach, and cash equivalency.

Requests for redemptions of units in the American Core Realty Fund may be made at any time, with 10 business day's notification by submitting a Redemption Notice form signed by a representative of the City of Edgewater Police Officers' and General Employees' Retirement Plans and are effective at the end of the calendar quarter in which the request is received by American Realty Advisors (ARA). The units that are subject to a redemption notice may be redeemed in full or in installments on a pro-rata basis as funds become available for such purpose and the redemption price will be the value per unit based on ARA's estimate of the fair value of the Core Fund's net assets as computed under generally accepted accounting principles at such time that each payment is made. Although ARA is required to use reasonable efforts to cause the Core Fund to pay the redemption price as soon as practicable after the effective date of the request, redemptions are subject to the availability of cash flow arising from investment transactions, sales and other fund operations occurring in the normal course of business. ARA is not required to liquidate or encumber assets or defer investments in order to satisfy redemption requests.

As of September 30, 2023, there were no unfunded commitments.

**Interest rate risk**—The City's investment policy does not specifically address interest rate risk; however, the general investment policy is to apply the prudent-person rule: Investments are made as a prudent person would be expected to act, with discretion and intelligence, to seek reasonable income, preserve capital, and in general, avoid speculative investments. The City manages its exposure to declines in fair values by investing primarily in pooled investments that have a weighted average maturity of one year or less, with a special provision allowing up to 20% of the investment portfolio to have a maturity of not more than five years.

**Credit risk**—The City's investment policy limits credit risk by restricting authorized investments to those described above. Also, the policy requires that investments held are to be diversified to the extent practicable to control the risk of loss resulting from over concentration of assets in a specific maturity, issue, instrument, dealer or bank through which financial instruments are bought and sold.

**Custodial credit risk**—The City's investment policy pursuant to Section 218.415(18), Florida Statutes requires securities, with the exception of certificates of deposits, shall be held with a third-party custodian; and all securities purchased by, and all collateral obtained by the City should be properly designated as an asset of the City. The securities must be held in an account separate and apart from the assets of the financial institution. A third-party custodian is defined as any bank depository chartered by the Federal Government, the State of Florida, or any other state or territory of the United States which has a branch or principal place of business in the State of Florida, or by a national association organized and existing under the laws of the United States which is authorized to accept and execute trusts and which is doing business in the State of Florida. Certificates of deposits will be placed in the provider's safekeeping department for the term of the deposit.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(4) **Deposits and Investments:** (Continued)

As of September 30, 2023, the City's investment portfolio was held with a third-party custodian as required by the City's investment policy. The City's investment policy requires that time deposit investments be made only with banking institutions that are members of the State of Florida collateral pool. Florida Statutes authorize, and the state administers, a collateral pool that ensures no loss of public funds.

**Concentration of Credit Risk**—The City's investment policy requires diversification but does not specify limits on types of investments.

(5) **Receivables:**

Receivables as of year-end including the applicable allowances for uncollectible accounts are as follows:

	<u>General</u>	<u>Capital Projects</u>	<u>CRA</u>	<u>Nonmajor Funds</u>	<u>Total</u>
<b>Governmental Funds</b>					
Accounts	\$ 686,959	\$ -	\$ 620	\$ 1,262	\$ 688,841
Intergovernmental	1,397,578	179,468	-	-	1,577,046
Leases	104,876	-	-	-	104,876
Interest	221	-	-	-	221
Gross receivables	2,189,634	179,468	620	1,262	2,370,984
Less: Allowance for uncollectible	(9,525)	-	-	-	(9,525)
Net total receivables	<u>\$ 2,180,109</u>	<u>\$ 179,468</u>	<u>\$ 620</u>	<u>\$ 1,262</u>	<u>\$ 2,361,459</u>
	<u>Water/ Sewer Utility</u>	<u>Solid Waste Utility</u>	<u>Stormwater Utility</u>	<u>Internal Service</u>	<u>Total</u>
<b>Proprietary Funds</b>					
Accounts	\$ 2,371,663	\$ 666,757	\$ 431,834	\$ 34,223	\$ 3,504,477
Intergovernmental	90,250	59,387	1,272,677	-	1,422,314
Special assessments	119,504	-	-	-	119,504
Leases	1,567,250	-	-	-	1,567,250
Interest	3,304	-	-	-	3,304
Gross receivables	4,151,971	726,144	1,704,511	34,223	6,616,849
Less: Allowance for uncollectible	(485,208)	(132,335)	(91,385)	-	(708,928)
Net total receivables	<u>\$ 3,666,763</u>	<u>\$ 593,809</u>	<u>\$ 1,613,126</u>	<u>\$ 34,223</u>	<u>\$ 5,907,921</u>

Governmental funds may report deferred inflows in connection with receivables for revenues that are not considered to be available to liquidate liabilities in the current period. No such deferred inflows are reported as of September 30, 2023.

Governmental and proprietary funds also defer revenue recognition and report unearned revenue in connection with resources that have been received, but not yet earned. At the end of the fiscal year, unearned revenue, in the amount of \$105,981, reported in the major and non-major governmental funds was unearned business tax receipts. Such amounts have also been included as current liabilities on the government-wide financial statements.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

**(6) Interfund Loans, Advances, and Transfers:**

The composition of Interfund balances as of September 30, 2023, is as follows:

There were no advances from / to other funds. There was \$2,576,375 due from the Refuse Fund to the ARPA Fund, which includes 76,375 of interest. There was also \$60,933 due from the ARPA Fund to the Capital Projects Fund.

Interfund transfers were comprised of the following:

Transfers are used to 1) move revenues from the fund with collection authorization to the fund that statute or budget requires expending them and, 2) move unrestricted fund revenues to finance various programs that the government must account for in other funds in accordance with budgetary authorizations. Transfers from the enterprise funds to the general fund are in lieu of franchisee fees.

	<b>Transfers In</b>				<b>Total</b>
	<b>General Fund</b>	<b>Debt Service</b>	<b>Capital Projects</b>	<b>ISF - MIS</b>	
<b><u>Transfers Out:</u></b>					
General Fund	\$ -	\$ 161,975	\$ 421,682	\$ -	\$ 583,657
CRA	-	-	-	-	-
ARPA	2,663,841	-	60,933	-	2,724,774
Police Impact	59,386	-	-	-	59,386
Recreation Impact	-	-	130,979	-	130,979
Enterprise:					
Water Sewer	802,418	-	-	18,670	821,088
Solid Waste	234,154	-	-	7,468	241,622
Stormwater	139,281	-	-	7,468	146,749
<b>Total</b>	<b>\$ 3,899,080</b>	<b>\$ 161,975</b>	<b>\$ 613,594</b>	<b>\$ 33,606</b>	<b>\$ 4,708,255</b>

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

**(7) Capital Assets:**

Capital asset activity for the year ended September 30, 2023, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Governmental activities:</b>				
Capital assets, not being depreciated				
Land	\$ 26,226,752	\$ 2,332,166	\$ -	\$ 28,558,918
Construction in progress	1,845,745	1,837,083	(361,229)	3,321,599
Total capital assets, not being depreciated	<u>28,072,497</u>	<u>4,169,249</u>	<u>(361,229)</u>	<u>31,880,517</u>
Capital assets, being depreciated				
Buildings	8,273,392	516,481	-	8,789,873
Improvements other than buildings	26,186,704	151,423	-	26,338,127
Machinery and equipment	7,371,126	1,277,545	-	8,648,671
Infrastructure	61,538,602	25,000	-	61,563,602
Right-to-use assets	78,109	-	(123)	77,986
Total capital assets, being depreciated	<u>103,447,933</u>	<u>1,970,449</u>	<u>(123)</u>	<u>105,418,259</u>
Less accumulated depreciation				
Buildings	(5,240,300)	(237,231)	-	(5,477,531)
Improvements other than buildings	(16,503,097)	(404,467)	-	(16,907,564)
Machinery and equipment	(5,499,823)	(571,649)	-	(6,071,472)
Infrastructure	(56,393,086)	(513,533)	-	(56,906,619)
Right-to-use assets	(20,376)	(20,376)	-	(40,752)
Total accumulated depreciation	<u>(83,656,682)</u>	<u>(1,747,256)</u>	<u>-</u>	<u>(85,403,938)</u>
Total capital assets, being depreciated, net	<u>19,791,251</u>	<u>223,193</u>	<u>(123)</u>	<u>20,014,321</u>
Governmental activities capital assets, net	<u>\$ 47,863,748</u>	<u>\$ 4,392,442</u>	<u>\$ (361,352)</u>	<u>\$ 51,894,838</u>
	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Business-type activities:</b>				
Capital assets, not being depreciated				
Land	\$ 1,397,173	\$ -	\$ -	\$ 1,397,173
Construction in progress	1,457,692	7,251,058	(2,927,502)	5,781,248
Total capital assets, not being depreciated	<u>2,854,865</u>	<u>7,251,058</u>	<u>(2,927,502)</u>	<u>7,178,421</u>
Capital assets, being depreciated				
Buildings	24,025,550	115,000	-	24,140,550
Improvements other than buildings	67,562,943	1,615,928	-	69,178,871
Machinery and equipment	16,464,785	2,021,500	(219,679)	18,266,606
Right-to-use assets	32,527	-	-	32,527
Total capital assets, being depreciated	<u>108,085,805</u>	<u>3,752,428</u>	<u>(219,679)</u>	<u>111,618,554</u>
Less accumulated depreciation				
Buildings	(20,308,590)	(440,809)	-	(20,749,399)
Improvements other than buildings	(34,253,245)	(2,170,981)	-	(36,424,226)
Machinery and equipment	(11,641,315)	(1,096,336)	219,679	(12,517,972)
Right-to-use assets	(8,485)	(8,485)	-	(16,970)
Total accumulated depreciation	<u>(66,211,635)</u>	<u>(3,716,611)</u>	<u>219,679</u>	<u>(69,708,567)</u>
Total capital assets, being depreciated, net	<u>41,874,170</u>	<u>35,817</u>	<u>-</u>	<u>41,909,987</u>
Business-type activities capital assets, net	<u>\$ 44,729,035</u>	<u>\$ 7,268,875</u>	<u>\$ (2,927,502)</u>	<u>\$ 49,088,408</u>

**CITY OF EDGEWATER, FLORIDA**  
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**SEPTEMBER 30, 2023**

(7) **Capital Assets:** (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

<b>Governmental activities:</b>	
General government	\$ 149,904
Public safety	529,961
Transportation / public works	595,215
Parks and recreation	451,864
Capital assets held by the City’s internal service funds are charged to the various functions based on their usage of the assets	20,312
Total depreciation expense – governmental activities	<u>\$ 1,747,256</u>
<b>Business-type activities:</b>	
Water Sewer Utility	\$ 2,962,044
Solid Waste Utility	223,894
Stormwater System	530,673
Total depreciation expense – business-type activities	<u>\$ 3,716,611</u>

(8) **Leases:**

(a) **City as Lessor**—The City is the lessor in five lease agreements for one building facility and four cell towers. A lease receivable and deferred inflow of resources was recorded for each of these leases.

In 2014, the City entered into a lease agreement with the Volusia/Flagler Family Young Men’s Christian Association, Inc. (the “YMCA”) for the leasing and reimbursement for the expansion of, certain buildings and facilities located at Hawks Park Recreational Complex, which may be renegotiated and renewed at the request of the City Council or the YMCA Board at any time, provided any amendments are in writing and executed by both parties. Based on the terms of the agreement, the initial ten-year lease began on April 1, 2014, and is scheduled to expire on May 1, 2025, with an option to renew for two additional ten-year periods provided the parties mutually agree on the terms at the time of renewal. Annual rentals under the lease agreement include minimum monthly payments of \$3,779 until April 1, 2024 when the payment shall increase to \$5,779 per month. For the year ended September 30, 2023, the City recognized \$49,189 in lease revenue and \$3,144 in interest revenue related to this lease. As of September 30, 2023, the City’s receivable for lease payments was \$104,876 and for interest payments was \$221. Also, the City has a deferred inflow of resources associated with this lease that will be recognized over the lease term. As of September 30, 2023, the balance of the deferred inflow of resources was \$86,082.

**CITY OF EDGEWATER, FLORIDA**  
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(8) **Leases:** (Continued)

In 2006, 2007, 2008, and 2014, the City entered into lease agreements with MetroPCS, Sprint, T-Mobile, and Vertex for the leasing of cell towers owned by the City. Based on the terms of the agreements, each lease is for an initial five or ten-year term with four additional five-year renewal periods. For the year ended September 30, 2023, the City recognized \$158,798 in lease revenue and \$40,543 in interest revenue related to these leases. As of September 30, 2023, the City's receivable for lease payments was \$1,567,250 and for interest payments was \$3,304. Also, the City has a deferred inflow of resources associated with these leases that will be recognized over the lease terms. As of September 30, 2023, the balance of the deferred inflow of resources was \$1,477,913.

(b) **City as Lessee**—The City is the lessee in one lease agreement for copier equipment for both the General Fund and the Water Sewer Fund. A lease liability and a right-to-use asset was recorded for this lease in each of those funds.

In 2020, the City entered into a 63 month lease agreement with Dex Imaging for the use of copier equipment valued at \$110,513. A right-to-use asset and initial lease liability was recorded by the City during the current fiscal year. As of September 30, 2023, the value of the lease liability was \$54,137. The City is required to make monthly principal and interest payments of \$2,521. The City's IBR was calculated at 2.530% at September 30, 2022, and was the discount rate utilized in the current year for this lease. The equipment has a seven-year estimated useful life. The value of the right-to-use assets as of September 30, 2023 was \$110,513 and had accumulated depreciation of \$57,722.

Lease expense for the right-to-use assets for the years ended September 30, 2023 was as follows:

<b>September 30, 2023</b>	<b>Governmental Activities</b>	<b>Business-type Activities</b>
Equipment depreciation expense	\$ 20,376	\$ 8,485
Interest on lease liabilities	1,201	500
<b>Total</b>	<b>\$ 21,577</b>	<b>\$ 8,985</b>

The principal and interest requirements to maturity for the lease liability as of September 30, 2023, is as follows:



**CITY OF EDGEWATER, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(8) **Leases:** (Continued)

<b>Governmental Activities</b>			
<b>Year Ending September 30,</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Payments</b>
2024	20,628	729	21,357
2025	17,593	205	17,797
Total future minimum lease payments	<u>\$ 38,221</u>	<u>\$ 934</u>	<u>\$ 39,154</u>

<b>Business-type Activities</b>			
<b>Year Ending September 30,</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Payments</b>
2024	8,590	304	8,894
2025	7,326	85	7,411
Total future minimum lease payments	<u>\$ 15,916</u>	<u>\$ 389</u>	<u>\$ 16,305</u>

(9) **Long-term Debt:**

**Notes Payable**

During the year ended September 30, 2019, the City executed an agreement with the Florida Department of Environmental Protection (FDEP) to borrow up to \$4,533,200, at an interest rate of 3.2% through the State Revolving Fund (SRF) loan program, for the purpose of financing the construction of wastewater pollution control facilities. During the fiscal year 2020, the total amount awarded was reduced by \$759,402. The revised total amount awarded is \$3,773,798 plus capitalized interest. The loan is payable semi-annually beginning on February 15, 2021. The loan will have semi-annual payments of \$103,341 on February 15 and August 15 each year until all amounts due under the agreement have been fully paid. The amount of the loan issued and outstanding at year-end is as follows:

	<b>Interest Rates and Dates</b>	<b>Maturity</b>	<b>Original Amount</b>	<b>Outstanding Balance</b>
Business-type activities:				
Clean Water State Revolving Fund Loan Agreement	.63% (2/15 and 8/15)	8/15/2040	\$ 3,773,798	\$ 3,324,155

Annual requirements to amortize the State Revolving Fund loan outstanding as of September 30, 2023, are as follows:

<b>Year Ending September 30,</b>	<b>Business-Type Activities</b>	
	<b>Principal</b>	<b>Interest</b>
2024	\$ 185,703	\$ 20,978
2025	186,894	19,788
2026	188,092	18,590
2027	189,297	17,384
2028	190,511	16,170
2029 – 2033	971,029	62,376
2034 – 2038	1,002,553	30,852
2039 – 2040	410,076	3,286
	<u>\$ 3,234,155</u>	<u>\$ 189,423</u>

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(9) **Long-term Debt:** (Continued)

The General Obligation Note, Series 2017, was issued on April 5, 2017, in the amount of \$3,436,000 to finance certain acquisitions and capital improvements consisting of the engineering, permitting, construction, expansion, and renovation of city recreational areas, facilities, parks, and related amenities. The loan will have annual payments due on July 1. The interest rate on the note is 3.06% and maturity is on July 1, 2036. The original amount of the note issued and outstanding at year-end is as follows:

	<u>Interest Rates and Dates</u>	<u>Maturity</u>	<u>Original Amount</u>	<u>Outstanding Balance</u>
Governmental activities:				
General Obligation Note	3.06%			
Series 2017	(7/1)	7/1/2036	\$ 3,436,000	\$ 2,525,000

Annual requirements to amortize the General Obligation Note outstanding as of September 30, 2023, are as follows:

<u>Year Ending September 30,</u>	<u>Governmental Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2024	\$ 161,000	\$ 77,265
2025	166,000	72,338
2026	171,000	67,259
2027	176,000	62,026
2028	182,000	56,641
2029 – 2033	995,000	196,299
2034 – 2036	674,000	41,647
	<u>\$ 2,525,000</u>	<u>\$ 573,475</u>

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(9) **Long-term Debt:** (Continued)

The Capital Improvement Revenue Note, Series 2017, was issued on June 19, 2017, in the amount of \$2,000,000 to finance the acquisition of approximately 27 acres of land for the construction of a public waterfront park and related amenities. The loan will have semi-annual payments due on June 1 and December 1. The interest rate on the note is 2.47% and maturity is on June 1, 2032. The original amount of the note issued and outstanding at year-end is as follows:

	<u>Interest Rates and Dates</u>	<u>Maturity</u>	<u>Original Amount</u>	<u>Outstanding Balance</u>
Governmental activities:				
Capital Improvement Revenue	2.47%			
Notes Series 2017	(6/1 and 12/1)	6/1/2032	\$ 2,000,000	\$ 1,289,000

The Capital Improvement Revenue Note resolution provides for:

- 1) Establishment of a debt covenant to not issue additional obligations secured by the pledged revenues unless the aggregate amount of the pledged revenues received during the 12 months consecutive designated by the City within 24 months immediately preceding the date of delivery of such additional obligation equals at least 1.35 times the maximum annual debt service on all debt secured or payable from the pledged revenues, including debt service on the proposed additional obligations to be issued.
- 2) Pledged revenues consist of half cent state sales tax.

Annual requirements to amortize the Capital Improvement Revenue Note outstanding as of September 30, 2023, are as follows:

<u>Year Ending September 30,</u>	<u>Governmental Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2024	\$ 130,000	\$ 31,838
2025	133,000	28,627
2026	136,000	25,342
2027	139,000	21,983
2028	143,000	18,550
2029 – 2033	608,000	38,038
	<u>\$ 1,289,000</u>	<u>\$ 164,378</u>

**CITY OF EDGEWATER, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(9) **Long-term Debt:** (Continued)

During the year ended September 30, 2017, the City executed an agreement with FDEP to borrow up to \$336,500 at an interest rate of 3.15% through the State Revolving Fund loan program, for the purpose of financing the design of wastewater pollution control facilities. The agreement allowed the City to borrow up to \$336,500 at an interest rate of 3.15%. The loan is payable semi-annually in the amount of Loan payments with payments beginning on September 15, 2018. The loan will have semi-annual payments of \$9,178 on March 15 and September 15 each year until all amounts due under the agreement have been fully paid. The total amount of funding received during fiscal year 2017 was \$305,848 with the remaining amount received in fiscal year 2018. The amount of the loan issued and outstanding at year-end is as follows:

	<b>Interest Rates and Dates</b>	<b>Maturity</b>	<b>Original Amount</b>	<b>Outstanding Balance</b>
Business-Type activities:				
Clean Water State Revolving Fund Loan Agreement	3.15% (3/15 and 9/15)	3/15/2038	\$ 336,500	\$ 254,134

Annual requirements to amortize the State Revolving Fund loan outstanding as of September 30, 2023, are as follows:

<b>Year Ending September 30,</b>	<b>Business-Type Activities</b>	
	<b>Principal</b>	<b>Interest</b>
2024	\$ 16,792	\$ 1,575
2025	16,898	1,469
2026	17,005	1,362
2027	17,112	1,255
2028	17,220	1,147
2029 – 2033	87,744	4,090
2034 – 2038	81,363	1,286
	\$ 254,134	\$ 12,184

In 2016, the City issued Water and Sewer Revenue Refunding Note, Series 2016:

Original amount issued	\$10,000,000
Issue date	February 29, 2016
Final maturity	October 1, 2026
Interest due	April 1 and October 1
Interest rate	Fixed – 2.30%

The Utility System Refunding Revenue Note is secured by a first lien on and pledge of the net revenues of the City's water, wastewater and stormwater utility systems and a first lien on and pledge of allowable impact fees imposed on new users of the systems.

The Utility System Refunding Revenue Note resolution provides for:

- (1) Establishment and maintenance of various funds and accounts

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(9) **Long-term Debt:** (Continued)

(2) Restrictions on the use of cash from operations in order of priority

- (a) Deposits are made to the operations and maintenance fund each month in an amount which will pay the costs of operation and maintenance for the next month;
- (b) Deposits to the sinking fund are made monthly in an amount equal to one-sixth (1/6) of the interest coming due on the next semi-annual interest payment date and one-twelfth (1/12) of the bond amortization installment coming due during the next year;
- (c) Deposits to the reserve fund are required to make up any deficiency in its balance as compared to the reserve equipment;
- (d) Deposits to the Renewal and Replacement Fund are required each month in an amount equal to one-twelfth (1/12) of five per centum (5%) of the gross revenues of the system for the previous fiscal year; provided, however, that so long as there shall be on deposit in the renewal and replacement fund a balance of at least five per centum (5%) of the value of the fixed assets of the system, no additional deposits shall be required;
- (e) Deposits will next be made into the rate stabilization fund for the amount budgeted for the then current period; and
- (f) Thereafter for any lawful purposes.

Annual requirements to amortize the Utility System Refunding Revenue Note outstanding as of September 30, 2023, are as follows:

<b>Year Ending September 30,</b>	<b>Business-Type Activities</b>	
	<b>Principal</b>	<b>Interest</b>
2024	\$ 981,000	\$ 82,145
2025	1,004,000	59,317
2026	1,027,000	35,961
2027	1,050,000	12,075
	<b>\$ 4,062,000</b>	<b>\$ 189,498</b>

In 2010, the City issued Guaranteed Entitlement Revenue Note, Series 2010:

Original amount issued	\$750,000
Issue date	November 23, 2010
Final maturity	October 1, 2030
Interest due	April 1 and October 1
Interest rate	Fixed – 2.77%

The note is pledged by State Revenue Sharing monies received by the City and the proceeds were used to construct Fire Station Number 55. Debt service requirements for this revenue note using interest rate of 2.77% at September 30, 2023, are as follows:

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**NOTES TO THE FINANCIAL STATEMENTS**  
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(9) **Long-term Debt:** (Continued)

<u>Year Ending September 30,</u>	<u>Governmental Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2024	\$ 40,000	\$ 9,583
2025	45,000	8,381
2026	45,000	7,134
2027	45,000	5,888
2028	45,000	4,652
2029 – 2031	145,000	6,169
	<u>\$ 365,000</u>	<u>\$ 41,807</u>

In March 2006, the City signed a limited general obligation note payable for \$500,000 to fund the construction of a new animal shelter. The note is secured by a limited pledge of ad valorem taxes. While the note is outstanding, the City will levy ad valorem taxes, not to exceed .06 mills to pay principal and interest on the note. The note matures in July 2026 and has an interest rate of 3.85%. Annual debt service requirements are as follows:

<u>Year Ending September 30,</u>	<u>Governmental Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2024	\$ 35,000	\$ 4,037
2025	35,000	2,692
2026	35,000	1,346
	<u>\$ 105,000</u>	<u>\$ 8,075</u>

November 2012, the City executed an agreement with the Florida Department of Environmental Protection to borrow up to \$6,438,083 at an interest rate of 1.72-1.84% through the State Revolving Fund loan program, for the purpose of wastewater treatment replacement and renewal. Capitalized interest added to the loan was \$89,773. Repayment commenced on December 15, 2014, and is due semiannually thereafter on June 15 and December 15, each year until all amounts due under the agreement have been fully paid in June 2034. Current debt service requirements are as follows:

<u>Year Ending September 30,</u>	<u>Business-Type Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2024	\$ 315,704	\$ 68,265
2025	321,506	62,463
2026	327,415	56,555
2027	333,432	50,538
2028	339,559	44,410
2029 – 2033	1,793,726	126,120
2034 – 2034	378,764	5,208
	<u>\$ 3,810,106</u>	<u>\$ 413,559</u>

**CITY OF EDGEWATER, FLORIDA**  
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(9) **Long-term Debt:** (Continued)

In March 2014, the City executed an agreement with a financial institution to borrow \$1,300,000 at an interest rate of 2.41%, for the purpose of capital improvements. Interest-only payments are due on September 1, while interest and principal payments are due on March 1 with a maturity date of March 2024. Debt service requirements are as follows:

<u>Year Ending September 30,</u>	<u>Business-Type Activities</u>		<u>Governmental Activities</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 84,738	\$ 1,022	\$ 59,262	\$ 715
Total	<u>\$ 84,738</u>	<u>\$ 1,022</u>	<u>\$ 59,262</u>	<u>\$ 715</u>

The City has financed purchase agreements for financing the acquisition of rescue vehicles and other vehicles from BB&T and Truist Bank in 2019 and 2020, respectively. These agreements qualify as financed purchase agreements for accounting purposes and, therefore, were recorded at the present value of their future minimum lease payments as of the inception date.

The assets acquired through the financed purchase agreements are as follows:

	<u>BB&amp;T Governmental Activities</u>	<u>Truist Bank Business-type Activities</u>
Machinery and equipment	\$ 594,457	\$ 891,766
Less: Accumulated depreciation	(191,060)	(237,804)
Total	<u>\$ 403,397</u>	<u>\$ 653,962</u>

The future minimum obligations and the net present value of these payments as of September 30, 2023 were as follows:

<u>Year Ending September 30,</u>	<u>BB&amp;T Governmental Activities</u>	<u>Truist Bank Business-type Activities</u>
2024	\$ 83,928	\$ 157,208
2025	62,105	157,526
2026	62,758	157,790
2027	62,361	-
2028	61,940	-
2029	62,494	-
Total minimum payments	<u>395,586</u>	<u>472,524</u>
Amounts representing interest	(30,586)	(16,524)
Present value of minimum payments	<u>\$ 365,000</u>	<u>\$ 456,000</u>

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(9) **Long-term Debt:** (Continued)

**Changes in Long-Term Liabilities**

Long-term liability activity for the year ended September 30, 2023 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental activities:</b>					
Notes payable:					
General Obligation Note, 2017	\$ 2,681,000	\$ -	\$ (156,000)	\$ 2,525,000	\$ 161,000
Capital Improvement Revenue Note, 2017	1,416,000	-	(127,000)	1,289,000	130,000
Guaranteed Entitlement Note, Series 2010	405,000	-	(40,000)	365,000	40,000
General Obligation Note, 2007	135,000	-	(30,000)	105,000	35,000
Capital Improvement Note 2014	117,289	-	(58,028)	59,261	59,261
BB&T Vehicle	439,000	-	(74,000)	365,000	75,000
Leases:					
Dex Copiers	58,334	-	(20,113)	38,221	20,628
Compensated absences	1,433,023	1,054,758	(1,069,396)	1,418,385	1,069,395
Total governmental activities long-term liabilities	<u>\$ 6,684,646</u>	<u>\$ 1,054,758</u>	<u>\$ (1,574,537)</u>	<u>\$ 6,164,867</u>	<u>\$ 1,590,284</u>
<b>Business-type activities:</b>					
Notes payable:					
State Revolving loan, 2013	\$ 4,120,113	\$ -	\$ (310,008)	\$ 3,810,105	\$ 315,704
State Revolving loan, 2017	270,821	-	(16,687)	254,134	16,792
State Revolving loan, 2018	3,508,675	-	(184,520)	3,324,155	185,703
Capital Improvement Note 2014	167,711	-	(82,973)	84,738	84,738
Refunding Revenue Note 2016	5,021,000	-	(959,000)	4,062,000	981,000
Truist Refuse Trucks	603,000	-	(147,000)	456,000	149,000
Leases:					
Dex Copiers	24,292	-	(8,376)	15,916	8,590
Compensated absences	514,346	402,929	(342,252)	575,023	342,251
Total business-type activities long term debt	<u>\$ 14,229,958</u>	<u>\$ 402,929</u>	<u>\$ (2,050,816)</u>	<u>\$ 12,582,071</u>	<u>\$ 2,083,778</u>

Internal service funds predominately serve the governmental funds. Accordingly, \$59,136 of compensated absences are included in the above governmental activities amounts. Also, for governmental activities, compensated absences, net pension liabilities, and OPEB liabilities are generally liquidated by the General Fund.



**CITY OF EDGEWATER, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

**(10) Other Commitments:**

The City has entered into several agreements that are outstanding at September 30, 2023, which will result in future financial obligation as follows:

<b>Commitments</b>	<b>Amount</b>
General Fund	\$ 6,288,648
ARPA Fund	20,925
Tree Mitigation Fund	30,000
CRA Fund	84,000
Capital Projects Fund	5,010,304
Water and Sewer Utility Fund	15,080,075
Stormwater Utility Fund	15,049,154
Solid Waste Fund	704,718
MIS Fund	37,265
Fleet Fund	14,570
Total	\$ 42,319,659

**(11) Other Matters:**

**(a) Risk Management:**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. During 2023, there were no significant reductions in insurance coverage from the previous year or any settlements in excess of insurance coverage in the current year or the prior three years.

**(b) Other Postemployment Benefits (OPEB):**

**Plan Description**—Effective October 1, 2017, the City implemented GASB Statement No. 75, *Accounting and Reporting for Post-Employment Benefits Other Than Pensions*, for certain post-employment healthcare benefits provided by the City. The City elected to implement the requirements of this statement prospectively. No assets are held in trust for payment of the OPEB liability as the City had no OPEB liability other than as arising from the implicit rate subsidy, as discussed in the following paragraph.

Retirees and their dependents are permitted to remain covered under the City’s respective health care plans as long as they pay a full premium applicable to the coverage elected. This conforms to the minimum required of Florida governmental employers per Chapter 112.08, Florida Statutes. The Other Post-Employment Benefit Plan does not issue a stand-alone report.

**Benefits Provided**—The Other Post Employment Benefit Plan is a single-employer benefit plan administered by the City. Retirees are charged whatever the insurance company charges for the type of coverage elected, however, the premiums charged by the insurance company are based on a blending of the experience among younger active employees and older retired employees. The older retirees actually have a higher cost which means the City is actually subsidizing the cost of the retiree coverage because it pays all or a significant portion of the premium on behalf of the active employee. This is referred to as the “implicit rate subsidy.”

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

**Plan Membership**—At September 30, 2021, the date of the latest actuarial valuation, plan participation consisted of the following:

Active Participants	189
Retirees, Beneficiaries, and Disabled Members	12
Covered Spouses	2
	203
	203

**Total OPEB Liability**—The City’s total OPEB liability of \$5,824,766 was measured as of September 30, 2022, and was determined by an actuarial valuation as of September 30, 2021.

**Actuarial Assumptions and Other Inputs**—The total OPEB liability in the September 30, 2021 actuarial valuation, updated to September 30, 2023, was determined using the following actuarial assumptions and other inputs, applied to all periods in the measurement, unless otherwise specified:

Inflation		2.50%
Salary increases	Varies By Service	
Discount rate		4.77%
Initial Trend Rate		7.50%
Ultimate Trend Rate		4.00%
Years to Ultimate		53

Given the City’s decision not to fund the program, all future benefit payments were discounted using a high-quality municipal bond rate of 4.77%. The high-quality municipal bond rate was based on the S&P Municipal Bond 20 Year High Grade Rate Index as published by S&P Dow Jones Indices as of the measurement date. The S&P Municipal 20 Year High Grade Rate Index consists of bonds in the S&P Municipal Bond Index with a maturity of 20 years. Eligible bonds must be rated at least AA by Standard and Poor’s Ratings Services, Aa2 by Moody’s or AA by Fitch. If there are multiple ratings, the lowest rating is used.

All mortality rates were based on the Pub-2010 mortality tables. All mortality rates are based on those outlined in Milliman’s July 1, 2021 Florida Retirement System (FRS) valuation report with certain demographic adjustments. All tables include fully generational adjustments for mortality improvements using gender-specific improvement scale MP-2018.

Changes of Assumptions reflect a change in the discount rate from 2.34% for the reporting period ended September 30, 2022, to 4.77% for the reporting period ended September 30, 2023.

**CITY OF EDGEWATER, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

Changes in the OPEB liability for the fiscal year ended September 30, 2023, were as follows:

	<b>Total OPEB Liability</b>
Balance at September 30, 2022	\$ 8,855,053
Changes for a year:	
Service cost	163,476
Interest	216,877
Difference between expected and actual experience	-
Changes of assumptions	(3,222,452)
Benefit payments – implicit rate subsidy	(188,188)
Net changes	(3,030,287)
Balance at September 30, 2023	\$ 5,824,766

*Sensitivity of the total OPEB liability to changes in the discount rate:*

The following presents the total OPEB liability of the City calculated using the discount rate of 4.77%, as well as what the City’s total OPEB liability would be if it were calculated using a discount rate that is 1% lower (3.77%) or 1% higher (5.77%) than the current rate:

	<b>1% Decrease</b>	<b>Current Discount Rate</b>	<b>1% Increase</b>
Total OPEB Liability	\$ 6,943,587	\$ 5,824,766	\$ 4,967,285

*Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate:*

The following presents the total OPEB liability of the City as well as what the City’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (3.00%-6.50%) or 1% higher (5.00%-8.50%) than the current healthcare cost trend rates (4.00%-7.50%):

	<b>1% Decrease</b>	<b>Current Trend Rates</b>	<b>1% Increase</b>
Total OPEB Liability	\$ 4,897,741	\$ 5,824,766	\$ 7,020,535

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources**

For the year ended September 30, 2023; the City recognized OPEB expense of \$238,266.

**CITY OF EDGEWATER, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

At September 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences Between Expected and Actual Experience	\$ 2,657,868	\$ -
Changes of Assumptions	1,462,802	4,829,025
Employer Contributions Subsequent to the Measurement Date	208,362	-
Total	\$ 4,329,032	\$ 4,829,025

Amounts reported as deferred outflows of resources (except for contributions made subsequent to the measurement date, which will be recognized in the succeeding fiscal year) and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Year Ending September 30,</b>	<b>Amount</b>
2024	\$ (73,176)
2025	(11,869)
2026	(11,869)
2027	(11,869)
2028	(11,871)
Thereafter	(587,701)

(c) **Employee Defined Benefit Retirement Pension Plans:**

**Plan Description and Administration**

The City maintains three separate single-employer, defined benefit pension plans for full-time general employees, police officers and firefighters, which are administered by and maintained as the respective Pension Trust Funds and included as part of the City's reporting entity. The General Employees Retirement Trust Fund was established by Chapter 13 of the City's Code of Ordinances. The Police Officers' Retirement Trust Fund was established pursuant with Chapter 185, Florida Statutes. The Firefighters' Pension Fund was established pursuant with Chapter 175, Florida Statutes. The applicable Ordinances or Statutes grant the authority to establish and amend the benefit terms to the Boards of Trustees.

Separate boards of trustees independently govern each system. The General Employees' Pension Fund is Board of Trustees is comprised of two legal residents of the City, who are appointed by the City Council; two members of the Plan employed by the City and elected by the plan members; one member as a union representative, as appointed by the union. Both the Police Officers' Retirement Trust Fund and the Firefighters' Pension Fund are comprised of two Council appointees; two members of the department elected by the membership; one member elected by the other four members and appointed by the Council. The funding methods and determination of benefits payable are provided in the various acts of the Florida Legislature, the respective board of trustees and the City Council.

**CITY OF EDGEWATER, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

**Benefits Provided**

Each system provides retirement, disability and death benefits. All employees vest for full benefits after five years of service. Retirement benefits for general employees are based on the three consecutive years which give the highest average out of the last ten years. General employees will receive a benefit amount equal to 2% of that average multiplied by years of accrued service. Retirement benefits for police officers are based on the three years which give the highest average out of the last five years. Police officers will receive a benefit amount equal to 2% of that average multiplied by years of accrued service up to October 1, 1987, and 3% of that average multiplied by years of accrued service after October 1, 1987. Retirement benefits for firefighters are based on the five years, which give the highest average out of the last ten years. Firefighters will receive a benefit amount equal to 3% of that average multiplied by years of accrued service. All employees with 5 years of accrued service are eligible to retire at age 55. General employees may retire at any age after 25 years of service. Police officers and Firefighters may retire at any age after 20 years of service. All employees are eligible for non-service disability benefits after 5 years of service and for service-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. Death benefits for vested general employees prior to retirement and with a 50% qualified joint survivor annuity will be paid monthly. Death benefits are paid for vested police officers, prior to retirement and with a 100% qualified joint survivor annuity. Death benefits for firefighters are paid for 10 years. All nonvested employees do not receive a death benefit and the Plan refunds accumulated contributions without interest. An employee that leaves the City prior to reaching 5 years of service may withdraw his or her contributions without interest. After 5 years, the employee may elect to receive the accrued benefit payable at retirement age. There are no annual cost of living adjustments.

**Employees Covered by Benefit Terms**

As of the latest actuarial valuation report, the following employees were covered by the benefit terms:

<b>Group</b>	<b>General Employees</b>	<b>Police Officers</b>	<b>Fire Fighters'</b>
Inactive plan members and beneficiaries currently receiving benefits	101	35	17
Inactive plan members entitled to but not receiving benefits	13	11	3
Active plan members	1	30	26
Total	115	76	46

The General Employees' Pension Fund was amended in October 1996, which closed off the plan to any new employees hired by the City after October 1, 1996. Employees hired after October 1, 1996, however, are eligible for the City's 401(a) Defined Contribution Plan. Employees hired prior to October 1, 1996, and not vested in the General Employees' Pension Fund as of September 30, 1997, may elect to participate in the 401(a) Defined Contribution Plan.

**CITY OF EDGEWATER, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

With the October 1, 2013, valuation, the General Employees Board of Trustees adopted changes to years of service, and the benefit limitation. Starting for the year ending September 30, 2014, funding requirements are now based on a dollar funding methodology as compared to the percentage of payroll methodology.

**Contributions**

Legislature grants the authority to establish and amend the contribution requirements of the City and active employees to the respective Boards of Trustees. The Boards establish rates based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of the employees. For the year ended September 30, 2023, the average active employee contribution was \$2,860 for general employees and 6% of annual pay for both police officers and firefighters. The general employee pension fund requires a contribution from City based on a dollar funding methodology. For the year ended September 30, 2023, the total required contribution from the City was \$719,618 for the general employees' pension fund. The City's average contribution rate for the year ended September 30, 2023, was 54.3% and 31.0% of annual payroll for the police officers and firefighters pension funds, respectively.

**Investment Policy**

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Board of Trustees by a majority vote of its members. It is the policy of the respective Board of Trustees to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except the liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the Board's adopted asset allocation policy as of September 30, 2023:

<u>Asset Class</u>	<u>General Employees Target Allocation</u>	<u>Police Officers Target Allocation</u>	<u>Firefighters' Target Allocation</u>
Domestic equity	40%	45%	50%
International equity	10%	15%	15%
Bonds/domestic fixed income	40%	25%	35%
Global fixed income	-	5%	-
Real estate	10%	10%	-
Total	<u>100%</u>	<u>100%</u>	<u>100%</u>

**Concentrations**

The plans did not hold investments in any one organization that represent 5% or more of the Pension Plan's fiduciary net position.

**CITY OF EDGEWATER, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

**Reserves**

As of September 30, 2023, there are no amounts legally required to be reserved for the general, police and firefighter pension funds, respectively.

**Financial Statements**

The financial statements of the Employee Retirement plans are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. The government's contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. All plan investments are reported at fair value. These plans do not issue stand-alone financial reports.

**Individual Fiduciary Fund Statements**

Individual statements of net position for the three plans included in the City of Edgewater fiduciary funds are as follows:

**Combining Statement of Fiduciary Net Position  
Pension Trust Funds  
September 30, 2023**

	<u>General Employees</u>	<u>Police Officers</u>	<u>Firefighters</u>
<b>ASSETS</b>			
Accrued income	\$ 37,164	\$ 28,225	\$ 35,376
Accounts receivable	11,032	-	25,961
Money market funds	459,323	664,705	1,050,096
Bonds			
US Treasury notes	887,355	799,691	-
GNMA	1,162,072	899,514	99,195
Municipal bonds	95,266	70,390	-
Corporate bonds	1,588,789	1,187,092	4,248,321
Mutual fund - equities	5,649,851	8,988,652	14,186,484
Commingled real estate fund	1,263,214	1,307,381	-
Total assets	11,154,067	13,945,650	19,645,432
<b>LIABILITIES</b>			
Accounts payable	-	-	-
Unearned contributions	-	-	-
<b>NET POSITION</b>			
Restricted for pensions	<u>\$ 11,154,067</u>	<u>\$ 13,945,650</u>	<u>\$ 19,645,432</u>

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

**Combining Statement of Changes in Fiduciary Net Position**  
**Pension Trust Funds**  
**For the fiscal year ended September 30, 2023**

	<u>General Employees</u>	<u>Police Officers</u>	<u>Firefighters</u>
<b>ADDITIONS</b>			
Contributions:			
Employer	\$ 719,618	\$ 1,045,108	\$ 475,743
Employee	3,033	129,827	175,318
State of Florida	-	229,206	254,979
Total contributions	<u>722,651</u>	<u>1,404,141</u>	<u>906,040</u>
Investment earnings (loss):			
Interest and dividends	380,776	457,923	297,617
Net increase (decrease) in fair value of investments	437,870	993,050	2,351,995
Other income	-	-	-
Total investment earnings (loss)	<u>818,646</u>	<u>1,450,973</u>	<u>2,649,612</u>
Less: investment expense	<u>(46,800)</u>	<u>(63,858)</u>	<u>(115,161)</u>
Net investment earnings (loss)	<u>771,846</u>	<u>1,387,115</u>	<u>2,534,451</u>
Total additions	<u>1,494,497</u>	<u>2,791,256</u>	<u>3,440,491</u>
<b>DEDUCTIONS</b>			
Pension benefits	\$ 1,537,270	\$ 1,285,409	\$ 873,530
Administrative expenses	53,637	52,756	58,007
Total deductions	<u>1,590,907</u>	<u>1,338,165</u>	<u>931,537</u>
Change in net position	(96,410)	1,453,091	2,508,954
Net position, beginning of year	<u>11,250,477</u>	<u>12,492,559</u>	<u>17,133,530</u>
Net position, end of year	<u>\$ 11,154,067</u>	<u>\$ 13,945,650</u>	<u>\$ 19,642,484</u>

**Net Pension Liability**

*Actuarial Assumptions:*

The total pension liability was determined with a measurement date of September 30, 2022, and an actuarial valuation as of October 1, 2021 updated to September 30, 2022, using the following actuarial assumptions to all measurement periods.

	<u>General Employees</u>	<u>Police Officers</u>	<u>Firefighters</u>
Inflation	2.50%	2.50%	2.50%
Salary increases	4.00%	Service based	Service based
Investment rate of return/discount rate	6.25%	7.40%	7.00%



**CITY OF EDGEWATER, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

Mortality rates:	<b>General Employees</b>	<b>Police Officers &amp; Firefighters</b>
<i>Mortality Rate Healthy Active Lives:</i>	Female: PubG.H-2010 (Above Median) for Employees  Male: PubG.H-2010 (Below Median) for Employees, set back one year.	Female: PubS.H-2010 (Below Median) for Employees, set forward one year.  Male: PubS.H-2010 (Below Median) for Employees, set forward one year.
<i>Mortality Rate Healthy Retiree Lives:</i>	Female: PubG.H-2010 for Healthy Retirees  Male: PubG.H-2010 (Below Median) for Healthy Retirees, set back one year.	Female: PubS.H-2010 for Healthy Retirees, set forward one year.  Male: PubS.H-2010 (Below Median) for Healthy Retirees, set forward one year.
<i>Mortality Rate Beneficiary Lives:</i>	Female: PubG.H-2010 (Below Median) for Healthy Retirees.  Male: PubG.H-2010 for Healthy Retirees, set back one year.	Female: PubG.H-2010 (Below Median) for Healthy Retirees.  Male: PubG.H-2010 (Below Median) for Healthy Retirees, set back one year.
<i>Mortality Rate Disabled Lives:</i>	PubG.H-2010 for Disabled Retirees, set forward three years.	80% PubG.H-2010 for Disabled Retirees / 20% PubS.H-2010 for Disabled Retirees.

Mortality rates for General Employees are projected generationally with mortality Improvements Scale MP-2018. The above described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. The above rates are those outlined in Milliman’s July 1, 2021 FRS valuation report for non-special risk employees, with appropriate adjustments made based on plan demographics. The actuarial assumptions are based upon the most recent actuarial experience study dated June 13, 2013.

Mortality rates for the Police Officers are projected generationally with mortality Improvements Scale MP-2018. The above described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. The above rates are those outlined in Milliman’s July 1, 2021 FRS valuation report for non-special risk employees, with appropriate adjustments made based on plan demographics. The actuarial assumptions are based upon the most recent actuarial experience study dated September 17, 2020.

Mortality rates for the Firefighters are projected generationally with mortality Improvements Scale MP-2018. The above described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. The above rates are those outlined in Milliman’s July 1, 2021 FRS valuation report for non-special risk employees, with appropriate adjustments made based on plan demographics. The actuarial assumptions are based upon the most recent actuarial experience study dated December 6, 2019.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment costs and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major class as of September 30, 2023, are summarized in the following table:

<u>Asset Class</u>	<u>Long Term Expected Real Rate of Return</u>		
	<u>General Employees</u>	<u>Police Officers</u>	<u>Firefighters</u>
Domestic equity	7.10%	7.50%	7.50%
International equity	3.10%	8.50%	8.50%
Bonds/domestic fixed income	2.00%	2.50%	2.50%
Global fixed income	-	3.50%	-
Real estate	6.40%	4.50%	-

*Discount rate:*

The discount rate used to measure the total pension liability for the General Pension Plan was 6.25%, 7.40% for Police, and 7.00% Fire Pension Plans. The projection of cash flows used to determine the discount rate assumed the plan member contributions will be made at the current contribution rate and that City contributions will be made as rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The components of the net pension liability of the pension plans at September 30, 2023, were as follows:

	<u>General Employees</u>	<u>Police Officers</u>	<u>Firefighters</u>
Total pension liability	\$ 18,784,888	\$ 17,088,102	\$ 18,115,823
Plan fiduciary net position	<u>(11,233,197)</u>	<u>(12,427,210)</u>	<u>(17,059,245)</u>
Net pension liability (asset)	<u>\$ 7,551,691</u>	<u>\$ 4,660,892</u>	<u>\$ 1,056,578</u>
Plan fiduciary net position as percentage of total pension liability	59.91%	72.72%	94.17%

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

**Changes in the Net Pension Liability**

	<b>General Employee's Retirement Trust Fund</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a – b)</b>
Beginning Balance	\$ 19,287,655	\$ 14,383,928	\$ 4,903,727
Changes for year:			
Service cost	21,934	-	21,934
Interest	1,159,603	-	1,159,603
Differences between expected and actual experience	(172,428)	-	(172,428)
Changes of assumptions	-	-	-
Contributions – employer	-	755,895	(755,895)
Contributions – employee	-	2,759	(2,759)
Net investment income	-	(2,344,112)	2,344,112
Benefit payments, including refunds	(1,511,876)	(1,511,876)	-
Administrative expenses	-	(53,397)	53,397
Net changes	(502,767)	(3,150,731)	2,647,964
Ending Balance	<u>\$ 18,784,888</u>	<u>\$ 11,233,197</u>	<u>\$ 7,551,691</u>

	<b>Police Officer's Retirement Trust Fund</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a – b)</b>
Beginning Balance	\$ 16,378,372	\$ 14,477,202	\$ 1,901,170
Changes for year:			
Service cost	371,275	-	371,275
Interest	1,201,013	-	1,201,013
Share plan allocation	195,502	-	195,502
Differences between expected and actual experience	(18,569)	-	(18,569)
Contributions – employer	-	1,016,434	(1,016,434)
Contributions – State	-	195,502	(195,502)
Contributions – employee	-	114,851	(114,851)
Contributions – buy back	-	-	-
Net investment income	-	(2,282,091)	2,282,091
Benefit payments, including refunds	(1,039,491)	(1,039,491)	-
Administrative expenses	-	(55,197)	55,197
Net changes	709,730	(2,049,992)	2,759,722
Ending Balance	<u>\$ 17,088,102</u>	<u>\$ 12,427,210</u>	<u>\$ 4,660,892</u>

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

	<b>Firefighter's Retirement Trust Fund</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (Asset) (a – b)</b>
Beginning Balance	\$ 17,292,977	\$ 20,624,262	\$ (3,331,285)
Changes for year:			
Service cost	371,596	-	371,596
Interest	1,197,978	-	1,197,978
Share plan allocation	146,008	-	146,008
Differences between expected and actual experience	182,768	-	182,768
Changes of assumptions	-	-	-
Contributions – employer	-	373,350	(373,350)
Contributions – State	-	201,300	(201,300)
Contributions – employee	-	110,380	(110,380)
Contributions – buy back	25,692	25,692	-
Net investment income	-	(3,120,462)	3,120,462
Benefit payments, including refunds	(1,101,196)	(1,101,196)	-
Administrative expenses	-	(54,081)	54,081
Net changes	822,846	(3,565,017)	4,387,863
Ending Balance	\$ 18,115,823	\$ 17,059,245	\$ 1,056,578

**CITY OF EDGEWATER, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

*Sensitivity of the net pension liability to changes in the discount rate:*

The following presents the net pension liability of the City calculated using the discount rate of 6.25% for the General Employee's Pension, 7.40% for Police, and 7.00% for Firefighters. The information presented below is what the City's net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

<u>City's Net Pension Liability (Asset)</u>	<u>1% Decrease 5.25%</u>	<u>Current Discount Rate 6.25%</u>	<u>1% Increase 7.25%</u>
General Employees Retirement Trust Fund	\$ 9,389,105	\$ 7,551,691	\$ 5,989,851
<u>City's Net Pension Liability (Asset)</u>	<u>1% Decrease 6.40%</u>	<u>Current Discount Rate 7.40%</u>	<u>1% Increase 8.40%</u>
Police Officers Retirement Trust Fund	\$ 6,498,883	\$ 4,660,892	\$ 3,134,532
<u>City's Net Pension Liability (Asset)</u>	<u>1% Decrease 6.00%</u>	<u>Current Discount Rate 7.00%</u>	<u>1% Increase 8.00%</u>
Firefighters Retirement Trust Fund	\$ 3,118,885	\$ 1,056,578	\$ (646,442)

For the year ended September 30, 2023, the annual-money weighted rate of return on each pension plan investments, net of pension plan investment expense was as follows:

	<u>General Employees Retirement Trust Fund</u>	<u>Police Officers Retirement Trust Fund</u>	<u>Firefighters Retirement Trust Fund</u>
Annual money-weighted rate of return	-16.73%	-15.68%	-15.25%

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended September 30, 2023, the City recognized pension expense of \$494,220, \$1,070,650 and \$779,753 in the General Employees, Police Officers, and Firefighters pension plans, respectively, for a total aggregate pension expense of \$2,344,623 for all three plans.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

At September 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>General Employees’ Retirement Trust Fund</b>		<b>Police Officers’ Retirement Trust Fund</b>		<b>Firefighters’ Retirement Trust Fund</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ -	\$ 110,610	\$ 12,380	\$ 406,282	\$ 102,465
Changes of assumptions	-	-	-	-	536,464	83,424
Net difference between projected and actual investment earnings	1,598,638	-	1,786,505		2,210,920	-
Contributions made subsequent to measurement date	719,618	-	1,274,314	-	730,722	-
	<u>\$2,318,256</u>	<u>\$ -</u>	<u>\$3,171,429</u>	<u>\$ 12,380</u>	<u>\$3,884,388</u>	<u>\$ 185,889</u>

Amounts reported as deferred outflows of resources (except for contributions made subsequent to the measurement date, which will be recognized in the succeeding fiscal year) and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ended September 30:</b>	<b>General Employees</b>	<b>Police Officers</b>	<b>Firefighters</b>
2024	\$ 305,332	\$ 432,700	\$ 676,289
2025	274,233	370,974	508,763
2026	375,493	408,663	714,604
2027	643,580	672,398	1,068,121
2028	-	-	-

(d) **Employee Defined Contribution Retirement Pension Plans:**

**General Employees**—The City adopted a defined contribution plan effective October 1, 1996. The plan is a money purchase plan administered for the City by the ICMA. Eligible employees are employees hired effective October 1, 1996, or thereafter that would otherwise qualify for the General Employees’ Pension Plan. Employees hired prior to October 1, 1996, and not vested in the General Employees’ Pension Plan may also elect, instead, to participate in the defined contribution plan. Employee participation is immediate upon hiring and are 100% vested after five years of employment. Employees direct the investment of funds contributed to the plan on their behalf. Employer contributions made during the year amounted to \$861,410. The City Council has the authority to amend the Plan’s provisions including amending contribution requirements.

**CITY OF EDGEWATER, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2023**

(11) **Other Matters:** (Continued)

(e) **Deferred Compensation Plans**—The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457; i.e., International City/County Management Association (ICMA). The plan is available to all City employees and permit employees to defer a portion of their salary until future years. Participation in the plan is optional. Deferred compensation withdrawals are not available to employees until termination, retirement, death, or an unforeseeable emergency. In accordance with current professional pronouncements, the City has not included such funds in its financial statements.

(f) **Tax Abatement**—The City entered into an agreement with a local organization to abate certain ad valorem taxes in exchange for economic incentives. Article VII, Section 3 of the Florida Constitution and Section 16.1995, Florida Statutes, and the electorate of the City, have granted City Council the authority to grant property tax exemptions for new business and expansions of existing businesses. The City Council approved Ordinance 2017-O-22, granting the organization an ad valorem tax exemption for a term of ten years expiring in 2026. There was \$21,250 in taxes abated during the year ended September 30, 2023, as scheduled.

(g) **Contingencies**—The City has been involved in miscellaneous collections, lot cleaning, stormwater, and other liens. In addition, the City has numerous pending/threatened claims against it. In the opinion of City management, the loss, if any, resulting from these actions will not have a material adverse effect on the financial condition of the City.

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal and state government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

(12) **Recently Issued Pronouncements:**

The Governmental Accounting Standards Board (“GASB”) has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates effective for subsequent fiscal years that have not yet been implemented.

Management has not currently determined what, if any, impact implementation of the following will have on the City’s financial statements:

(a) GASB issued Statement No. 101, *Compensated Absences*, in June 2022. GASB Statement No. 101 amends various provisions regarding the calculation methodology and required disclosures related to the liability for compensated absences. The provisions for GASB 101 are effective for fiscal years beginning after December 15, 2023.

(b) GASB issued Statement No. 102, *Certain Risk Disclosures*, in December 2023. GASB Statement No. 102 amends GASB Statement No. 62 regarding the disclosure of a government’s vulnerability to risks related to certain concentrations and constraints that limit its ability to acquire resources or control spending. The provisions for GASB 102 are effective for fiscal years beginning after June 15, 2024.

**CITY OF EDGEWATER, FLORIDA**

Required Supplementary Information (unaudited)

General Employees' Retirement Trust

Schedules of Changes in the City's Net Pension Liability and Related Ratios

<b>Reporting Period Ending</b>	<b>9/30/2023</b>	<b>9/30/2022</b>	<b>9/30/2021</b>	<b>9/30/2020</b>
<b>Measurement Date</b>	<b>9/30/2022</b>	<b>9/30/2021</b>	<b>9/30/2020</b>	<b>9/30/2019</b>
Total pension liability				
Service cost	\$ 21,934	\$ 18,922	\$ 18,087	\$ 17,847
Interest	1,159,603	1,210,245	1,241,131	1,255,470
Differences between expected and actual experience				
Differences between Expected and Actual Experience	(172,428)	57,121	16,468	39,215
Changes of assumptions	-	843,369	(221,363)	-
Contributions – buy back	-	-	-	-
Benefit payments, including refunds of employee contributions	(1,511,876)	(1,505,269)	(1,520,177)	(1,530,253)
<b>Net change in total pension liability</b>	<b>(502,767)</b>	<b>624,388</b>	<b>(465,854)</b>	<b>(217,721)</b>
<b>Total pension liability, beginning</b>	<b>19,287,655</b>	<b>18,663,267</b>	<b>19,129,121</b>	<b>19,346,842</b>
<b>Total pension liability, ending (a)</b>	<b>\$ 18,784,888</b>	<b>\$ 19,287,655</b>	<b>\$ 18,663,267</b>	<b>\$ 19,129,121</b>
<b>Plan fiduciary net position</b>				
Contributions – employer	\$ 755,895	\$ 793,823	\$ 799,291	\$ 782,806
Contributions – employee	2,759	2,564	2,465	2,615
Contributions – buy back	-	-	-	-
Net investment income	(2,344,112)	2,189,050	1,317,329	663,572
Benefit payments, including refunds of employee contributions	(1,511,876)	(1,505,269)	(1,520,177)	(1,530,253)
Administrative expense	(53,397)	(45,537)	(48,073)	(54,055)
<b>Net change in plan fiduciary net position</b>	<b>(3,150,731)</b>	<b>1,434,631</b>	<b>550,835</b>	<b>(135,315)</b>
<b>Plan fiduciary net position, beginning</b>	<b>14,383,928</b>	<b>12,949,297</b>	<b>12,398,462</b>	<b>12,533,777</b>
<b>Plan fiduciary net position, ending (b)</b>	<b>\$ 11,233,197</b>	<b>\$ 14,383,928</b>	<b>\$ 12,949,297</b>	<b>\$ 12,398,462</b>
<b>Net pension liability (asset) – ending (a) - (b)</b>	<b>\$ 7,551,691</b>	<b>\$ 4,903,727</b>	<b>\$ 5,713,970</b>	<b>\$ 6,730,659</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>59.80%</b>	<b>74.58%</b>	<b>69.38%</b>	<b>64.81%</b>
<b>Covered payroll</b>	<b>\$ 110,371</b>	<b>\$ 102,558</b>	<b>\$ 98,612</b>	<b>\$ 104,603</b>
<b>Net pension liability as a percentage of payroll</b>	<b>6842.10%</b>	<b>4781.42%</b>	<b>5794.40%</b>	<b>6434.48%</b>
<b>Annual Money-Weighted Rate of Return</b>	<b>-16.73%</b>	<b>17.37%</b>	<b>10.95%</b>	<b>5.47%</b>



<b>9/30/2019</b>	<b>9/30/2018</b>	<b>9/30/2017</b>	<b>9/30/2016</b>	<b>9/30/2015</b>	<b>9/30/2014</b>
<b>9/30/2018</b>	<b>9/30/2017</b>	<b>9/30/2016</b>	<b>9/30/2015</b>	<b>9/30/2014</b>	<b>9/30/2013</b>
\$ 29,715	\$ 53,793	\$ 34,222	\$ 60,573	\$ 91,269	\$ 84,901
1,254,084	1,254,173	1,250,244	1,238,859	1,241,107	1,237,145
248,369	176,321	(50,657)	259,399	-	-
-	-	1,777,486	-	-	-
-	-	299,746	-	-	-
(1,469,263)	(1,453,783)	(1,386,624)	(1,374,722)	(1,288,586)	(1,262,597)
<b>62,905</b>	<b>30,504</b>	<b>1,924,417</b>	<b>184,109</b>	<b>43,790</b>	<b>59,449</b>
<b>19,283,937</b>	<b>19,253,433</b>	<b>17,329,016</b>	<b>17,144,907</b>	<b>17,101,117</b>	<b>17,041,668</b>
<b>\$ 19,346,842</b>	<b>\$ 19,283,937</b>	<b>\$ 19,253,433</b>	<b>\$ 17,329,016</b>	<b>\$ 17,144,907</b>	<b>\$ 17,101,117</b>

\$ 744,629	\$ 667,440	\$ 661,699	\$ 713,396	\$ 772,605	\$ 475,794
4,662	6,091	5,851	8,535	13,178	15,348
-	-	299,746	-	-	-
803,070	1,055,669	950,355	(67,754)	1,059,400	1,563,721
(1,469,263)	(1,453,783)	(1,386,624)	(1,374,722)	(1,288,586)	(1,262,597)
(47,203)	(44,217)	(40,442)	(48,589)	(42,302)	(76,889)
<b>35,895</b>	<b>231,200</b>	<b>490,585</b>	<b>(769,134)</b>	<b>514,295</b>	<b>715,377</b>
<b>12,497,882</b>	<b>12,266,682</b>	<b>11,776,097</b>	<b>12,545,231</b>	<b>12,030,936</b>	<b>11,315,559</b>
<b>\$ 12,533,777</b>	<b>\$ 12,497,882</b>	<b>\$ 12,266,682</b>	<b>\$ 11,776,097</b>	<b>\$ 12,545,231</b>	<b>\$ 12,030,936</b>

<b>\$ 6,813,065</b>	<b>\$ 6,786,055</b>	<b>\$ 6,986,751</b>	<b>\$ 5,552,919</b>	<b>\$ 4,599,676</b>	<b>\$ 5,070,181</b>
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<b>64.78%</b>	<b>64.81%</b>	<b>63.71%</b>	<b>67.96%</b>	<b>73.17%</b>	<b>70.35%</b>
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<b>\$ 193,713</b>	<b>\$ 236,414</b>	<b>\$ 349,034</b>	<b>\$ 341,408</b>	<b>\$ 567,030</b>	<b>\$ 613,927</b>
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<b>3517.09%</b>	<b>2870.41%</b>	<b>2001.74%</b>	<b>1626.48%</b>	<b>811.19%</b>	<b>825.86%</b>
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<b>6.63%</b>	<b>8.92%</b>	<b>8.40%</b>	<b>-0.56%</b>	<b>8.94%</b>	<b>13.50%</b>
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**CITY OF EDGEWATER, FLORIDA**

Required Supplementary Information (unaudited)

Police Officers' Pension Trust

Schedules of Changes in the City's Net Pension Liability and Related Ratios

<b>Reporting Period Ending</b>	<b>9/30/2023</b>	<b>9/30/2022</b>	<b>9/30/2021</b>	<b>9/30/2020</b>
<b>Measurement Date</b>	<b>9/30/2022</b>	<b>9/30/2021</b>	<b>9/30/2020</b>	<b>9/30/2019</b>
Total pension liability				
Service cost	\$ 371,275	\$ 354,462	\$ 254,215	\$ 256,785
Interest	1,201,013	1,133,974	1,105,408	1,066,672
Change in Funding Standard Account	-	-	-	-
Share Plan Allocation	195,502	180,475	177,890	177,174
Differences between expected and actual experience				
Differences between Expected and Actual Experience	(18,569)	221,220	233,955	48,813
Changes of assumptions	-	-	(227,835)	-
Contributions – buy back	-	61,476	-	-
Benefit payments, including refunds of employee contributions	(1,039,491)	(1,085,491)	(1,031,883)	(1,028,888)
<b>Net change in total pension liability</b>	<b>709,730</b>	<b>866,116</b>	<b>511,750</b>	<b>520,556</b>
<b>Total pension liability, beginning</b>	<b>16,378,372</b>	<b>15,512,256</b>	<b>15,000,506</b>	<b>14,479,950</b>
<b>Total pension liability, ending (a)</b>	<b>\$ 17,088,102</b>	<b>\$ 16,378,372</b>	<b>\$ 15,512,256</b>	<b>\$ 15,000,506</b>
<b>Plan fiduciary net position</b>				
Contributions – employer	\$ 1,016,434	\$ 999,201	\$ 891,041	\$ 781,147
Contributions – state	195,502	180,475	177,890	177,174
Contributions – employee	114,851	108,217	98,822	90,656
Contributions – buy back	-	61,476	-	-
Net investment income	(2,282,091)	2,218,422	1,242,126	463,243
Benefit payments, including refunds of employee contributions	(1,039,491)	(1,085,491)	(1,031,883)	(1,028,888)
Administrative expense	(55,197)	(63,757)	(52,255)	(63,994)
<b>Net change in plan fiduciary net position</b>	<b>(2,049,992)</b>	<b>2,418,543</b>	<b>1,325,741</b>	<b>419,338</b>
<b>Plan fiduciary net position, beginning</b>	<b>14,477,202</b>	<b>12,058,659</b>	<b>10,732,918</b>	<b>10,313,580</b>
<b>Plan fiduciary net position, ending (b)</b>	<b>\$ 12,427,210</b>	<b>\$ 14,477,202</b>	<b>\$ 12,058,659</b>	<b>\$ 10,732,918</b>
<b>Net pension liability (asset) – ending (a) - (b)</b>	<b>\$ 4,660,892</b>	<b>\$ 1,901,170</b>	<b>\$ 3,453,597</b>	<b>\$ 4,267,588</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>72.72%</b>	<b>88.39%</b>	<b>77.74%</b>	<b>71.55%</b>
<b>Covered payroll</b>	<b>\$ 1,914,187</b>	<b>\$ 1,803,615</b>	<b>\$ 1,647,026</b>	<b>\$ 1,510,925</b>
<b>Net pension liability as a percentage of payroll</b>	<b>243.49%</b>	<b>105.41%</b>	<b>209.69%</b>	<b>282.45%</b>
<b>Annual Money-Weighted Rate of Return</b>	<b>-15.68%</b>	<b>18.32%</b>	<b>11.61%</b>	<b>4.52%</b>

<b>9/30/2019</b>	<b>9/30/2018</b>	<b>9/30/2017</b>	<b>9/30/2016</b>	<b>9/30/2015</b>	<b>9/30/2014</b>
<b>9/30/2018</b>	<b>9/30/2017</b>	<b>9/30/2016</b>	<b>9/30/2015</b>	<b>9/30/2014</b>	<b>9/30/2013</b>
\$ 264,098	\$ 241,471	\$ 248,453	\$ 209,572	\$ 206,976	\$ 84,901
989,631	939,389	874,946	855,433	859,397	1,237,145
-	-	-	-	(386,259)	-
163,282	147,327	138,245	-	-	-
565,564	148,378	230,533	(19,907)	-	-
-	-	244,939	-	-	-
-	-	-	-	-	-
(867,226)	(791,362)	(950,417)	(697,208)	(773,904)	(1,262,597)
<b>1,115,349</b>	<b>685,203</b>	<b>786,699</b>	<b>347,890</b>	<b>(93,790)</b>	<b>59,449</b>
<b>13,364,601</b>	<b>12,679,398</b>	<b>11,892,699</b>	<b>11,544,809</b>	<b>11,638,599</b>	<b>17,041,668</b>
<b>\$ 14,479,950</b>	<b>\$ 13,364,601</b>	<b>\$ 12,679,398</b>	<b>\$ 11,892,699</b>	<b>\$ 11,544,809</b>	<b>\$ 17,101,117</b>
\$ 777,360	\$ 578,155	\$ 621,470	\$ 618,054	\$ 534,795	\$ 475,794
163,282	147,327	138,245	127,668	125,387	-
86,174	96,436	84,939	79,610	76,054	15,348
-	-	-	-	-	-
736,836	950,106	568,335	(15,324)	759,444	1,563,721
(867,226)	(791,362)	(950,417)	(697,208)	(773,904)	(1,262,597)
(50,879)	(58,416)	(67,029)	(49,324)	(36,403)	(76,889)
<b>845,547</b>	<b>922,246</b>	<b>395,543</b>	<b>63,476</b>	<b>685,373</b>	<b>715,377</b>
<b>9,468,033</b>	<b>8,545,787</b>	<b>8,150,244</b>	<b>8,086,768</b>	<b>7,401,395</b>	<b>11,315,559</b>
<b>\$ 10,313,580</b>	<b>\$ 9,468,033</b>	<b>\$ 8,545,787</b>	<b>\$ 8,150,244</b>	<b>\$ 8,086,768</b>	<b>\$ 12,030,936</b>
<b>\$ 4,166,370</b>	<b>\$ 3,896,568</b>	<b>\$ 4,133,611</b>	<b>\$ 3,742,455</b>	<b>\$ 3,458,041</b>	<b>\$ 5,070,181</b>
<b>71.23%</b>	<b>70.84%</b>	<b>67.40%</b>	<b>68.53%</b>	<b>70.05%</b>	<b>70.35%</b>
<b>\$ 1,503,600</b>	<b>\$ 1,539,919</b>	<b>\$ 1,415,650</b>	<b>\$ 1,396,624</b>	<b>\$ 1,267,568</b>	<b>\$ 613,927</b>
<b>277.09%</b>	<b>253.04%</b>	<b>291.99%</b>	<b>267.96%</b>	<b>272.81%</b>	<b>825.86%</b>
<b>7.78%</b>	<b>11.26%</b>	<b>7.05%</b>	<b>-0.19%</b>	<b>10.40%</b>	<b>13.50%</b>

**CITY OF EDGEWATER, FLORIDA**

Required Supplementary Information (unaudited)

Firefighters' Pension Trust

Schedules of Changes in the City's Net Pension Liability and Related Ratios

<b>Reporting Period Ending Measurement Date</b>	<b>9/30/2023 9/30/2022</b>	<b>9/30/2022 9/30/2021</b>	<b>9/30/2021 9/30/2020</b>	<b>9/30/2020 9/30/2019</b>
Total pension liability				
Service cost	\$ 371,596	\$ 388,119	\$ 393,523	\$ 349,645
Interest	1,197,978	1,135,760	1,081,097	1,011,898
Share Plan Allocation	146,008	130,864	110,814	98,967
Changes of Benefit Terms				437,981
Differences between Expected and Actual Experience	182,768	288,633	(27,143)	(172,618)
Changes of assumptions	-	442,448	(166,848)	563,502
Contributions – buy back	25,692	48,403	24,931	17,854
Benefit payments, including refunds of employee contributions	(1,101,196)	(837,563)	(476,428)	(510,414)
<b>Net change in total pension liability</b>	<b>822,846</b>	<b>1,596,664</b>	<b>939,946</b>	<b>1,796,815</b>
<b>Total pension liability, beginning</b>	<b>17,292,977</b>	<b>15,696,313</b>	<b>14,756,367</b>	<b>12,959,552</b>
<b>Total pension liability, ending (a)</b>	<b>\$ 18,115,823</b>	<b>\$ 17,292,977</b>	<b>\$ 15,696,313</b>	<b>\$ 14,756,367</b>
<b>Plan fiduciary net position</b>				
Contributions – employer	\$ 373,350	\$ 353,847	\$ 434,699	\$ 409,471
Contributions – state	201,300	186,156	166,106	154,258
Contributions – employee	110,380	104,018	103,245	105,323
Contributions – buy back	25,692	48,403	24,931	17,854
Net investment income	(3,120,462)	3,158,726	2,147,750	531,717
Benefit payments, including refunds of employee contributions	(1,101,196)	(837,563)	(476,428)	(510,414)
Administrative expense	(54,081)	(57,600)	(67,890)	(53,585)
<b>Net change in plan fiduciary net position</b>	<b>(3,565,017)</b>	<b>2,955,987</b>	<b>2,332,413</b>	<b>654,624</b>
<b>Plan fiduciary net position, beginning</b>	<b>20,624,262</b>	<b>17,668,275</b>	<b>15,335,862</b>	<b>14,681,238</b>
<b>Plan fiduciary net position, ending (b)</b>	<b>\$ 17,059,245</b>	<b>\$ 20,624,262</b>	<b>\$ 17,668,275</b>	<b>\$ 15,335,862</b>
<b>Net pension liability (asset) – ending (a) - (b)</b>	<b>\$ 1,056,578</b>	<b>\$ (3,331,285)</b>	<b>\$ (1,971,962)</b>	<b>\$ (579,495)</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>94.17%</b>	<b>119.26%</b>	<b>112.56%</b>	<b>103.93%</b>
<b>Covered payroll</b>	<b>\$ 1,839,663</b>	<b>\$ 1,733,638</b>	<b>\$ 1,720,751</b>	<b>\$ 1,755,385</b>
<b>Net pension liability as a percentage of payroll</b>	<b>57.43%</b>	<b>-192.16%</b>	<b>-114.60%</b>	<b>-33.01%</b>
<b>Annual Money-Weighted Rate of Return</b>	<b>-15.25%</b>	<b>17.98%</b>	<b>14.00%</b>	<b>3.61%</b>

9/30/2019 9/30/2018	9/30/2018 9/30/2017	9/30/2017 9/30/2016	9/30/2016 9/30/2015	9/30/2015 9/30/2014	9/30/2014 9/30/2013
\$ 354,548	\$ 358,456	\$ 322,776	\$ 317,342	\$ 323,511	\$ 300,940
922,206	825,460	752,753	715,242	652,070	601,821
96,388	92,260	84,235	90,777	88,962	-
(89,479)	473,491	(45,934)	(367,566)	-	-
-	-	147,249	-	-	-
17,703	8,544	9,721	-	-	-
(566,702)	(362,003)	(312,107)	(210,052)	(222,096)	(288,611)
<b>734,664</b>	<b>1,396,208</b>	<b>958,693</b>	<b>545,743</b>	<b>842,447</b>	<b>614,150</b>
<b>12,224,888</b>	<b>10,828,680</b>	<b>9,869,987</b>	<b>9,324,244</b>	<b>8,481,797</b>	<b>7,867,647</b>
<b>\$ 12,959,552</b>	<b>\$ 12,224,888</b>	<b>\$ 10,828,680</b>	<b>\$ 9,869,987</b>	<b>\$ 9,324,244</b>	<b>\$ 8,481,797</b>

\$ 358,424	\$ 317,000	\$ 358,086	\$ 354,899	\$ 392,863	\$ 469,302
151,680	147,551	139,527	150,763	155,382	129,103
91,166	117,483	107,966	93,950	88,869	87,309
17,703	8,544	9,721	-	-	-
1,618,036	1,734,571	1,143,088	(536,507)	1,160,776	766,338
(566,702)	(362,003)	(312,107)	(210,052)	(222,096)	(288,611)
(49,647)	(44,046)	(58,960)	(48,746)	(44,645)	(18,869)
<b>1,620,660</b>	<b>1,919,100</b>	<b>1,387,321</b>	<b>(195,693)</b>	<b>1,531,149</b>	<b>1,144,572</b>
<b>13,060,578</b>	<b>11,141,478</b>	<b>9,754,157</b>	<b>9,949,850</b>	<b>8,418,701</b>	<b>7,274,129</b>
<b>\$ 14,681,238</b>	<b>\$ 13,060,578</b>	<b>\$ 11,141,478</b>	<b>\$ 9,754,157</b>	<b>\$ 9,949,850</b>	<b>\$ 8,418,701</b>

<b>\$ (1,721,686)</b>	<b>\$ (835,690)</b>	<b>\$ (312,798)</b>	<b>\$ 115,830</b>	<b>\$ (625,606)</b>	<b>\$ 63,096</b>
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113.29%	106.84%	102.89%	98.83%	106.71%	99.26%
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\$ 1,674,877	\$ 1,802,605	\$ 1,799,429	\$ 1,579,650	\$ 1,467,330	\$ 1,455,154
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-102.79%	-46.36%	-17.38%	7.33%	-42.64%	4.34%
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12.44%	15.51%	11.64%	-5.33%	13.59%	10.25%
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**CITY OF EDGEWATER, FLORIDA**

Required Supplementary Information (unaudited)  
Schedules of General Employees' Contributions

Reporting Period Ending Measurement Date	September 30, 2023 <u>September 30, 2022</u>	September 30, 2022 <u>September 30, 2021</u>	September 30, 2021 <u>September 30, 2020</u>	September 30, 2020 <u>September 30, 2019</u>
Actuarially Determined Contribution (ADC)	\$ 719,618	\$ 755,898	\$ 793,736	\$ 799,181
Contributions in Relation to ADC	719,618	755,895	793,823	799,291
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ 3</u>	<u>\$ (87)</u>	<u>\$ (110)</u>
Covered Payroll	\$ 121,334	\$ 110,371	\$ 102,558	\$ 98,612
Contributions as a Percentage of Covered Payroll	593.09%	684.87%	774.02%	810.54%

**Notes to Schedule:**

Valuation Date: 10/1/2021

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

**Methods and assumptions used to determine contribution rates:**

Funding Method:	Entry Age Normal Actuarial Cost Method Interest - A half year, based on the current 6.25% assumption. Salary - A full year, based on the current average assumption of 4.0%.								
Mortality:	PubG.H-2010 for Employees								
Interest Rate:	6.25% per year compounded annually, net of investment related expenses.								
Normal Retirement:	<table border="1"> <thead> <tr> <th>Age</th> <th>Retirement Probability</th> </tr> </thead> <tbody> <tr> <td>55</td> <td>50%</td> </tr> <tr> <td>56-59</td> <td>0%</td> </tr> <tr> <td>60 and older</td> <td>100%</td> </tr> </tbody> </table> <p>In addition to the above table, 100% Retirement is assumed upon the completion of 25 years of Credited Service.</p>	Age	Retirement Probability	55	50%	56-59	0%	60 and older	100%
Age	Retirement Probability								
55	50%								
56-59	0%								
60 and older	100%								
Salary Increases:	4% per year.								
Termination Rates:	None assumed.								
Early Retirement:	None assumed.								
Actuarial Asset Method:	All assets are valued at fair value with an adjustment made to uniformly spread actuarial investment gains and losses (as measured by actual fair value investment return against expected fair value investment return) over a four-year period.								
Disability Rates:	0.30% - 1.55%								

September 30, 2019 September 30, 2018	September 30, 2018 September 30, 2017	September 30, 2017 September 30, 2016	September 30, 2016 September 30, 2015	September 30, 2015 September 30, 2014	September 30, 2014 September 30, 2013
\$ 781,161	\$ 744,629	\$ 667,440	\$ 657,825	\$ 719,822	\$ 766,179
782,806	744,629	667,440	661,699	713,396	772,605
<u>(1,645)</u>	<u>-</u>	<u>-</u>	<u>(3,874)</u>	<u>6,426</u>	<u>(6,426)</u>
\$ 98,639	\$ 104,603	\$ 193,713	\$ 236,414	\$ 349,034	\$ 341,408
793.61%	711.86%	344.55%	279.89%	204.39%	226.30%

**CITY OF EDGEWATER, FLORIDA**

Required Supplementary Information (unaudited)  
Schedules of Police Officers' Contributions

Reporting Period Ending Measurement Date	September 30, 2023 <u>September 30, 2022</u>	September 30, 2022 <u>September 30, 2021</u>	September 30, 2021 <u>September 30, 2020</u>	September 30, 2020 <u>September 30, 2019</u>
Actuarially Determined Contribution (ADC)	\$ 1,045,108	\$ 1,016,434	\$ 999,201	\$ 891,041
Contributions in Relation to ADC	1,045,108	1,016,434	999,201	891,041
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	\$ 2,163,785	\$ 1,914,187	\$ 1,803,615	\$ 1,647,026
Contributions as a Percentage of Covered Payroll	48.30%	53.10%	55.40%	54.10%

**Notes to Schedule:**

Valuation Date: 10/1/2021

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are

**Methods and assumptions used to determine contribution rates:**

Funding Method:	Entry Age Normal Actuarial Cost Method. New UAAL amortization amounts are established according to the following amortization periods:						
Amortization Method:	Experience: 10 years Assumption/Method Changes: 20 years Benefit Changes: 30 years						
Mortality:	PubS.H.-2010 Combined Healthy.						
Interest Rate:	7.4% per year compounded annually, net of investment related expenses.						
Retirement Age:	<table border="1"> <thead> <tr> <th><u>Years Eligible for Normal Retirement</u></th> <th><u>Retirement Probability</u></th> </tr> </thead> <tbody> <tr> <td>1 - 2</td> <td>50%</td> </tr> <tr> <td>more than 2</td> <td>100%</td> </tr> </tbody> </table> <p>In addition to the above, 100% Retirement is assumed upon the attainment of age 55 if eligible to retire.</p>	<u>Years Eligible for Normal Retirement</u>	<u>Retirement Probability</u>	1 - 2	50%	more than 2	100%
<u>Years Eligible for Normal Retirement</u>	<u>Retirement Probability</u>						
1 - 2	50%						
more than 2	100%						
Early Retirement:	None assumed						
Salary Increases:	14% for less than 2 years credited service. 6.5% for 2 years to 9 years of credited service. 4% for 10 years or more of credited service						
Actuarial Asset Method:	All assets are valued at fair value with an adjustment made to uniformly spread actuarial investment gains and losses (as measured by actual fair value investment return against expected fair value investment return) over a four-year period.						
Termination Rates:	10% for less than 10 years credited service. 1% per year thereafter						
Disability Rates:	0.82% - 8.45%						



September 30, 2019 September 30, 2018	September 30, 2018 September 30, 2017	September 30, 2017 September 30, 2016	September 30, 2016 September 30, 2015	September 30, 2015 September 30, 2014	September 30, 2014 September 30, 2013
\$ 781,148	\$ 777,361	\$ 742,241	\$ 746,047	\$ 768,235	\$ 766,878
781,147	777,360	578,155	621,470	745,722	660,182
<u>\$ 1</u>	<u>\$ 1</u>	<u>\$ 164,086</u>	<u>\$ 124,577</u>	<u>\$ 22,513</u>	<u>\$ 106,696</u>
\$ 1,510,925	\$ 1,503,600	\$ 1,539,919	\$ 1,415,650	\$ 1,396,624	\$ 1,267,568
51.70%	51.70%	37.54%	43.90%	53.39%	52.08%

**CITY OF EDGEWATER, FLORIDA**

Required Supplementary Information (unaudited)  
Schedules of Firefighters' Contributions

Reporting Period Ending	September 30, 2023	September 30, 2022	September 30, 2021	September 30, 2020
Measurement Date	September 30, 2022	September 30, 2021	September 30, 2020	September 30, 2019
Actuarially Determined Contribution (ADC)	\$ 475,743	\$ 428,642	\$ 409,139	\$ 531,712
Contributions in Relation to ADC	475,743	428,642	409,139	489,991
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ 41,721
Covered Payroll	\$ 2,124,141	\$ 1,839,663	\$ 1,733,638	\$ 1,720,751
Contributions as a Percentage of Covered Payroll	22.40%	23.30%	23.60%	28.48%

**Notes to Schedule:**

Valuation Date: 10/1/2021

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

**Methods and assumptions used to determine contribution rates:**

Funding Method:	Entry Age Normal Actuarial Cost Method.	
Amortization Method:	All new UAAL amortization bases are amortized over 15 years	
Mortality:	PubS.H-2010 Combined Healthy.	
Interest Rate:	7.00% per year compounded annually, net of investment related expenses.	
Normal Retirement:	<u>Years Eligible for Normal Retirement</u>	<u>Retirement Probability</u>
	0	60%
	1-4	0%
	5 and greater	100%

In addition to the above, 100% Retirement is assumed upon the attainment of age 55 with 5 years of Credited Service.

Disability Rates:	0.06% - .36%
Payroll Growth:	None
Asset Smoothing Methodology:	The Actuarial Value of Assets is brought forward using the historical four-year geometric average of Fair Value Returns (net-of-fees). Over time, this may result in a negligible bias that is above or below the Fair Value of Assets.
Salary Increases:	5.5% for less than 10 years credited service. 5.0% for 10-15 years credited service. 4.5% for 15 years or greater of credited service.
Final Salary Load:	No load for 0 years of credited service. 10.0% for less than 10 years of credited service. 20.0% for 10 or more years of credited service.
Termination Rates:	7.5% for less than 5 years credited service. 2.0% for 5 years or greater of credited service. Commencing at eligibility for Early Retirement, Members are assumed to retire with an immediate benefit at the rate of 5% per year.

September 30, 2019 September 30, 2018	September 30, 2018 September 30, 2017	September 30, 2017 September 30, 2016	September 30, 2016 September 30, 2015	September 30, 2015 September 30, 2014
\$ 423,048	\$ 413,695	\$ 389,363	\$ 430,063	\$ 407,550
464,763	413,716	372,292	413,378	414,885
<u>\$ (41,715)</u>	<u>\$ (21)</u>	<u>\$ 17,071</u>	<u>\$ 16,685</u>	<u>\$ (7,335)</u>
\$ 1,755,385	\$ 1,674,877	\$ 1,802,605	\$ 1,799,429	\$ 1,579,650
26.48%	24.70%	20.65%	22.97%	26.26%

**CITY OF EDGEWATER, FLORIDA**

Required Supplementary Information (unaudited)

Schedule of Changes in the City's Total OPEB Liability and Related Ratios

Reporting Period Ending Measurement Date	September 30, 2023 September 30, 2022	September 30, 2022 September 30, 2021	September 30, 2021 September 30, 2020	September 30, 2020 September 30, 2019	September 30, 2019 September 30, 2018	September 30, 2018 September 30, 2017
<b>Total OPEB Liability</b>						
Service cost	\$ 163,476	\$ 283,368	\$ 211,112	\$ 106,831	\$ 112,011	\$ 118,498
Interest	216,877	189,238	231,941	197,470	182,927	165,495
Differences between expected and actual experience	-	2,522,578	-	1,378,682	-	-
Changes of assumptions	(3,222,452)	(2,597,431)	2,045,375	178,595	(367,847)	(454,875)
Benefit payments – implicit rate subsidy	(188,188)	(203,380)	(189,191)	(232,555)	(214,336)	(197,091)
Net change in total OPEB liability	(3,030,287)	194,373	2,299,237	1,629,023	(287,245)	(367,973)
Total OPEB liability – beginning	8,855,053	8,660,680	6,361,443	4,732,420	5,019,665	5,387,638
Total OPEB liability – ending	<u>\$ 5,824,766</u>	<u>\$ 8,855,053</u>	<u>\$ 8,660,680</u>	<u>\$ 6,361,443</u>	<u>\$ 4,732,420</u>	<u>\$ 5,019,665</u>
Covered employee payroll (projected)	8,954,905	8,553,735	9,565,197	9,180,533	9,596,433	9,163,898
Total OPEB liability as a percentage of covered employee payroll	65.05%	103.52%	90.54%	69.29%	49.31%	54.78%

**Notes to Schedule:**

Covered Employee Payroll was projected one year forward from the valuation date for the reporting period ending September 30, 2023.

Valuation Date: 9/30/2021

*Changes of assumptions.* Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

FY 2023	4.77%
FY 2022	2.43%
FY 2021	2.14%
FY 2020	3.58%
FY 2019	4.18%
FY 2018	3.64%

*Benefit Payments.* The Plan sponsor did not provide actual net benefits paid by the Plan for each fiscal year shown above. Expected net benefits payments produced by the valuation model for the same periods are shown in the table above.

*Differences Between Expected and Actual Experience.* Differences Between Expected and Actual Experience reflects the impact of changes to the census data from the prior valuations.

\*10 years of data will be presented as it becomes available.

## **CITY OF EDGEWATER, FLORIDA**

Nonmajor Governmental Funds

September 30, 2023

**SPECIAL REVENUE FUNDS** are used to account for revenue derived from specific taxes or other earmarked revenue sources (other than for major capital projects) that are restricted by law or administrative action to expenditures for specified purposes.

**Manatee Conservation** – This fund was established to account for revenues and associated expenditures for protecting Manatees and conserving natural habitat.

**Special Law Enforcement Trust Fund** – This fund was established to receive revenues derived from confiscated property obtained during the enforcement purposes, exclusive of salaries and vehicles. Such purposes may include drug education programs such as DARE.

**Transportation Impact Fees Fund** – This fund was established to account for road impact fees collected from new developments constructed in the City.

**Police Impact fees Fund** – This fund was established to account for police impact fees collected from new developments constructed in the City.

**Fire Impact Fees Fund** – This fund was established to account for fire impact fees collected from new developments constructed in the City.

**Recreation Impact Fees Fund** – This fund was established to account for recreation impact fees collected from new developments constructed in the City.

**Tree Mitigation Fund** – This fund was established to account for revenues and associated expenditures of tree mitigation restricted to replace trees extinguished by development activities.

**DEBT SERVICE FUNDS** are established to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

**Debt Service Fund** – This fund was established to account for the payment of general long-term debt principal and interest for the Animal Shelter.

**CAPITAL PROJECTS FUNDS** are established to account for resources used for the acquisition and construction of capital facilities by the City, except for those financed by proprietary funds.

**Capital Projects Fund** – This fund was established to account for the acquisition of fixed assets or construction of major capital projects not being financed by proprietary funds.

**CITY OF EDGEWATER, FLORIDA**

Combining Balance Sheet

Nonmajor Governmental Funds

September 30, 2023

	<u>Special Revenue</u>			
	<u>Manatee Conservation</u>	<u>SLETF</u>	<u>Transportation Impact</u>	<u>Police Impact</u>
<b>ASSETS</b>				
Cash	\$ 10,800	\$ 42,824	\$ 659,125	\$ 442,481
Investments	-	-	1,707,690	200,899
Receivables	-	25	417	310
Total assets	<u>\$ 10,800</u>	<u>\$ 42,849</u>	<u>\$ 2,367,232</u>	<u>\$ 643,690</u>
<b>FUND BALANCES</b>				
Spendable:				
Restricted for:				
Public safety	-	42,849	-	-
Debt service	-	-	-	-
Manatee Conservation	10,800	-	-	-
Tree mitigation	-	-	-	-
Capital projects	-	-	2,367,232	643,690
Total fund balances	<u>10,800</u>	<u>42,849</u>	<u>2,367,232</u>	<u>643,690</u>
Total liabilities and fund balances	<u>\$ 10,800</u>	<u>\$ 42,849</u>	<u>\$ 2,367,232</u>	<u>\$ 643,690</u>

<b>Fire Impact</b>	<b>Recreation Impact</b>	<b>Tree Mitigation</b>	<b>Debt Service</b>	<b>Total Nonmajor Governmental Funds</b>
\$ 164,092	\$ 399,431	\$ 109,049	\$ 101,538	\$ 1,929,340
200,899	200,899	-	-	2,310,387
103	276	71	60	1,262
<u>\$ 365,094</u>	<u>\$ 600,606</u>	<u>\$ 109,120</u>	<u>\$ 101,598</u>	<u>\$ 4,240,989</u>
-	-	-	-	42,849
-	-	-	101,598	101,598
-	-	-	-	10,800
-	-	109,120	-	109,120
365,094	600,606	-	-	3,976,622
<u>365,094</u>	<u>600,606</u>	<u>109,120</u>	<u>101,598</u>	<u>4,240,989</u>
<u>\$ 365,094</u>	<u>\$ 600,606</u>	<u>\$ 109,120</u>	<u>\$ 101,598</u>	<u>\$ 4,240,989</u>

**CITY OF EDGEWATER, FLORIDA**

Combining Statement of Revenues, Expenditures, and  
 Changes in Fund Balances  
 Nonmajor Governmental Funds  
 For the Fiscal Year Ended September 30, 2023

	<b>Special Revenue</b>			
	<b>Manatee Conservation</b>	<b>SLETF</b>	<b>Transportation Impact</b>	<b>Police Impact</b>
<b>REVENUES</b>				
Taxes:				
Property	\$ -	\$ -	\$ -	\$ -
Charges for services	1,400	-	-	-
Licenses and permits	-	-	-	-
Fines and forfeitures	-	12,709	-	-
Investment earnings	-	246	16,996	3,934
Impact fees	-	-	531,698	186,919
Total revenues	<u>1,400</u>	<u>12,955</u>	<u>548,694</u>	<u>190,853</u>
<b>EXPENDITURES</b>				
Current:				
Public safety	-	16,500	-	-
Public works	-	-	-	-
Debt Service:				
Principal	-	-	-	-
Interest	-	-	-	-
Capital outlay	-	-	-	-
Total expenditures	<u>-</u>	<u>16,500</u>	<u>-</u>	<u>-</u>
expenditures	<u>1,400</u>	<u>(3,545)</u>	<u>548,694</u>	<u>190,853</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	-	-	-
Transfers out	-	-	-	(59,386)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>(59,386)</u>
Net change in fund balances	1,400	(3,545)	548,694	131,467
Beginning fund balances	9,400	46,394	1,818,538	512,223
Ending fund balances	<u>\$ 10,800</u>	<u>\$ 42,849</u>	<u>\$ 2,367,232</u>	<u>\$ 643,690</u>



<u>Fire Impact</u>	<u>Recreation Impact</u>	<u>Tree Mitigation</u>	<u>Debt Service</u>	<u>Total Nonmajor Governmental Funds</u>
\$ -	\$ -	\$ -	\$ 276,993	\$ 276,993
-	-	-	-	1,400
-	-	1,695	-	1,695
-	-	-	-	12,709
2,614	3,848	592	1,391	29,621
123,500	195,032	-	-	1,037,149
<u>126,114</u>	<u>198,880</u>	<u>2,287</u>	<u>278,384</u>	<u>1,359,567</u>
-	-	-	-	16,500
-	-	1,280	-	1,280
-	-	-	313,000	313,000
-	-	-	122,205	122,205
88,880	-	-	-	88,880
<u>88,880</u>	<u>-</u>	<u>1,280</u>	<u>435,205</u>	<u>541,865</u>
<u>37,234</u>	<u>198,880</u>	<u>1,007</u>	<u>(156,821)</u>	<u>817,702</u>
-	-	-	161,975	161,975
-	(130,979)	-	-	(190,365)
-	(130,979)	-	161,975	(28,390)
37,234	67,901	1,007	5,154	789,312
327,860	532,705	108,113	96,444	3,451,677
<u>\$ 365,094</u>	<u>\$ 600,606</u>	<u>\$ 109,120</u>	<u>\$ 101,598</u>	<u>\$ 4,240,989</u>

**CITY OF EDGEWATER, FLORIDA**  
Schedule of Revenues, Expenditures, and  
Changes in Fund Balances--Budget and Actual  
Annually - Budgeted Nonmajor Special Revenue Funds  
For the Fiscal Year Ended September 30, 2023

	<b>Special Revenue</b>							
	<b>Manatee Conservation</b>				<b>SLETF</b>			
	<u>Budgeted Amounts</u>		Actual Amounts	Variance with Final Budget- Positive (Negative)	<u>Budgeted Amounts</u>		Actual Amounts	Variance with Final Budget- Positive (Negative)
	Original	Final			Original	Final		
<b>REVENUES</b>								
Charges for services	\$ -	\$ -	\$ 1,400	\$ 1,400	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	-
Fines and forfeitures	-	-	-	-	-	12,709	12,709	12,709
Investment earnings	-	-	-	-	-	246	246	246
Impact fees	-	-	-	-	-	-	-	-
Total revenues	-	-	1,400	1,400	-	-	12,955	12,955
<b>EXPENDITURES</b>								
Current:								
Public Safety	-	-	-	-	-	16,500	16,500	-
Public Works	-	-	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-	-	-
Total expenditures	-	-	-	-	-	16,500	16,500	-
Excess (deficiency) of revenues over expenditures	-	-	1,400	1,400	-	(16,500)	(3,545)	12,955
<b>OTHER FINANCING SOURCES (USES)</b>								
Transfers out	-	-	-	-	-	-	-	-
Total other financing sources (uses)	-	-	-	-	-	-	-	-
Net change in fund balances	-	-	1,400	1,400	-	(16,500)	(3,545)	12,955
Beginning fund balances	9,400	9,400	9,400	-	46,394	46,394	46,394	-
Ending fund balances (deficit)	<u>\$ 9,400</u>	<u>\$ 9,400</u>	<u>\$ 10,800</u>	<u>\$ 1,400</u>	<u>\$ 46,394</u>	<u>\$ 29,894</u>	<u>\$ 42,849</u>	<u>\$ 12,955</u>

**CITY OF EDGEWATER, FLORIDA**  
Schedule of Revenues, Expenditures, and  
Changes in Fund Balances--Budget and Actual--  
Annually-Budgeted Nonmajor Special Revenue Funds (continued)  
For the Fiscal Year Ended September 30, 2023

	<b>Special Revenue</b>							
	<b>Transportation Impact</b>				<b>Police Impact</b>			
	Budgeted Amounts		Actual Amounts	Variance with Final Budget- Positive (Negative)	Budgeted Amounts		Actual Amounts	Variance with Final Budget- Positive (Negative)
	Original	Final			Original	Final		
<b>REVENUES</b>								
Charges for services	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	-
Fines and forfeitures	-	-	-	-	-	-	-	-
Investment earnings	-	-	16,996	16,996	-	-	3,934	3,934
Impact fees	-	-	531,698	531,698	-	-	186,919	186,919
Total revenues	-	-	548,694	548,694	-	-	190,853	190,853
<b>EXPENDITURES</b>								
Current:								
Public Safety	-	-	-	-	-	-	-	-
Public Works	-	-	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-	-	-
Total expenditures	-	-	-	-	-	-	-	-
Excess (deficiency) of revenues over expenditures	-	-	548,694	548,694	-	-	190,853	190,853
<b>OTHER FINANCING SOURCES (USES)</b>								
Transfers out	-	-	-	-	-	(59,386)	(59,386)	-
Total other financing sources (uses)	-	-	-	-	-	(59,386)	(59,386)	-
Net change in fund balances	-	-	548,694	548,694	-	(59,386)	131,467	190,853
Beginning fund balances	1,818,538	1,818,538	1,818,538	-	512,223	512,223	512,223	-
Ending fund balances (deficit)	<u>\$ 1,818,538</u>	<u>\$ 1,818,538</u>	<u>\$ 2,367,232</u>	<u>\$ 548,694</u>	<u>\$ 512,223</u>	<u>\$ 452,837</u>	<u>\$ 643,690</u>	<u>\$ 190,853</u>

**CITY OF EDGEWATER, FLORIDA**  
Schedule of Revenues, Expenditures, and  
Changes in Fund Balances--Budget and Actual--  
Annually-Budgeted Nonmajor Special Revenue Funds (continued)  
For the Fiscal Year Ended September 30, 2023

	<b>Special Revenue</b>							
	<b>Fire Impact</b>				<b>Recreation Impact</b>			
	<u>Budgeted Amounts</u>		Actual Amounts	Variance with Final Budget- Positive (Negative)	<u>Budgeted Amounts</u>		Actual Amounts	Variance with Final Budget- Positive (Negative)
	Original	Final			Original	Final		
<b>REVENUES</b>								
Charges for services	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	-
Fines and forfeitures	-	-	-	-	-	-	-	-
Investment earnings	-	-	2,614	2,614	-	-	3,848	3,848
Impact fees	-	-	123,500	123,500	-	-	195,032	195,032
Total revenues	-	-	126,114	126,114	-	-	198,880	198,880
<b>EXPENDITURES</b>								
Current:								
Public Safety	-	-	-	-	-	-	-	-
Public Works	-	-	-	-	-	-	-	-
Capital outlay	-	89,000	88,880	120	-	-	-	-
Total expenditures	-	89,000	88,880	120	-	-	-	-
Excess (deficiency) of revenues over expenditures	-	(89,000)	37,234	126,234	-	-	198,880	198,880
<b>OTHER FINANCING SOURCES (USES)</b>								
Transfers out	-	-	-	-	200,239	(331,951)	(130,979)	200,972
Total other financing sources (uses)	-	-	-	-	200,239	(331,951)	(130,979)	200,972
Net change in fund balances	-	(89,000)	37,234	126,234	200,239	(331,951)	67,901	399,852
Beginning fund balances	327,860	327,860	327,860	-	532,705	532,705	532,705	-
Ending fund balances (deficit)	<u>\$ 327,860</u>	<u>\$ 238,860</u>	<u>\$ 365,094</u>	<u>\$ 126,234</u>	<u>\$ 732,944</u>	<u>\$ 200,754</u>	<u>\$ 600,606</u>	<u>\$ 399,852</u>

**CITY OF EDGEWATER, FLORIDA**  
Schedule of Revenues, Expenditures, and  
Changes in Fund Balances--Budget and Actual--  
Annually-Budgeted Nonmajor Special Revenue Funds (continued)  
For the Fiscal Year Ended September 30, 2023

	<b>Special Revenue</b>				<b>Total</b>			
	<b>Tree Mitigation</b>			Variance with Final Budget- Positive (Negative)	<b>Budgeted Amounts</b>			Variance with Final Budget- Positive (Negative)
	<b>Budgeted Amounts</b>		Actual Amounts		<b>Budgeted Amounts</b>		Actual Amounts	
Original	Final			Original	Final			
<b>REVENUES</b>								
Charges for services	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,400	\$ 1,400
Licenses and permits	-	-	1,695	1,695	-	-	1,695	1,695
Fines and forfeitures	-	-	-	-	-	-	12,709	12,709
Investment earnings	-	-	592	592	-	-	28,230	28,230
Impact fees	-	-	-	-	-	-	1,037,149	1,037,149
Total revenues	-	-	2,287	2,287	-	-	1,081,183	1,081,183
<b>EXPENDITURES</b>								
Current:								
Public Safety	-	-	-	-	-	16,500	16,500	-
Public Works	-	1,300	1,280	20	-	1,300	1,280	20
Capital outlay	-	-	-	-	-	89,000	88,880	120
Total expenditures	-	1,300	1,280	20	-	106,800	106,660	140
Excess (deficiency) of revenues over expenditures	-	(1,300)	1,007	2,307	-	(106,800)	974,523	1,081,323
<b>OTHER FINANCING SOURCES (USES)</b>								
Transfers out	30,000	(30,000)	-	30,000	230,239	(421,337)	(190,365)	230,972
Total other financing sources (uses)	30,000	(30,000)	-	30,000	230,239	(421,337)	(190,365)	230,972
Net change in fund balances	30,000	(31,300)	1,007	32,307	230,239	(528,137)	784,158	1,312,295
Beginning fund balances	108,113	108,113	108,113	-	3,355,233	3,355,233	3,355,233	-
Ending fund balances (deficit)	\$ 138,113	\$ 76,813	\$ 109,120	\$ 32,307	\$ 3,585,472	\$ 2,827,096	\$ 4,139,391	\$ 1,312,295

**CITY OF EDGEWATER, FLORIDA**  
Schedule of Revenues, Expenditures, and  
Changes in Fund Balances--Budget and Actual  
Annually - Budgeted Nonmajor Debt Service Fund  
For the Fiscal Year Ended September 30, 2023

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Taxes:				
Property	\$ 273,172	\$ 273,172	\$ 276,993	\$ 3,821
Investment earnings	-	-	1,391	1,391
Total revenues	<u>273,172</u>	<u>273,172</u>	<u>278,384</u>	<u>5,212</u>
<b>EXPENDITURES</b>				
Debt Service:				
Principal	313,000	313,000	313,000	-
Interest	122,205	122,205	122,205	-
Total expenditures	<u>435,205</u>	<u>435,205</u>	<u>435,205</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures	(162,033)	(162,033)	(156,821)	5,212
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	161,975	161,975	161,975	-
Net change in fund balances	(58)	(58)	5,154	5,212
Beginning fund balances	96,444	96,444	96,444	-
Ending fund balances	<u>\$ 96,386</u>	<u>\$ 96,386</u>	<u>\$ 101,598</u>	<u>\$ 5,212</u>

**CITY OF EDGEWATER, FLORIDA**  
Schedule of Revenues, Expenditures, and  
Changes in Fund Balances--Budget and Actual  
Annually - Budgeted Major Capital Projects Fund  
For the Fiscal Year Ended September 30, 2023

	<b>General Construction</b>			<b>Variance with Final Budget- Positive (Negative)</b>
	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	
	<b>Original</b>	<b>Final</b>		
<b>REVENUES</b>				
Intergovernmental	\$ 335,500	\$ 3,205,745	\$ 750,332	\$ (2,455,413)
Total revenues	<u>335,500</u>	<u>3,205,745</u>	<u>750,332</u>	<u>(2,455,413)</u>
<b>EXPENDITURES</b>				
Capital outlay	929,739	4,937,891	770,598	4,167,293
Other Services & Charges	628,000	1,185,407	534,372	651,035
Total expenditures	<u>1,557,739</u>	<u>6,123,298</u>	<u>1,304,970</u>	<u>4,818,328</u>
Excess (deficiency) of revenues over expenditures	<u>(1,222,239)</u>	<u>(2,917,553)</u>	<u>(554,638)</u>	<u>2,362,915</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	1,222,239	2,917,553	613,594	(2,303,959)
Total other financing sources (uses)	<u>1,222,239</u>	<u>2,917,553</u>	<u>613,594</u>	<u>(2,303,959)</u>
Net change in fund balance	-	-	58,956	58,956
Beginning fund balances	450,182	450,182	450,182	-
Ending fund balances	<u>\$ 450,182</u>	<u>\$ 450,182</u>	<u>\$ 509,138</u>	<u>\$ 58,956</u>

## **CITY OF EDGEWATER, FLORIDA**

Internal Service Funds

September 30, 2023

**INTERNAL SERVICE FUNDS** are used to account for the financing of centralized services to City departments on a cost-reimbursement basis (including depreciation).

**Management Information Systems (MIS)** – To account for data processing operations and the cost of computer services used by other City departments.

**Fleet** – To account for the cost of operating a maintenance facility for automotive equipment used by other City departments / divisions.

**Loss Fund** – To account for the general liability and property insurances of the City.

**Fully Insured** – To account for the health, dental and life insurance of the City's employees and retirees.

**Workers Comp** – To account for the workers compensation insurance of the City.

**Public Works Complex** – To account for costs associated a public works complex.



**CITY OF EDGEWATER, FLORIDA**  
Combining Statement of Net Position  
Internal Service Funds  
September 30, 2023

	<b>MIS</b>	<b>FLEET</b>	<b>Loss Fund</b>	<b>Fully Insured</b>	<b>Workers Comp</b>	<b>Public Works Complex</b>	<b>Total</b>
<b>ASSETS</b>							
Current assets:							
Cash	\$ 378,975	\$ 694,023	\$ 13,386	\$ 1,018,238	\$ 44,720	\$ 278,534	\$ 2,427,876
Receivables - net	42	380	-	33,724	-	77	34,223
Investments	-	-	-	502,296	-	-	502,296
Inventories	-	39,424	-	-	-	-	39,424
Prepaid items	40,565	4,090	-	-	-	-	44,655
Total current assets	<u>419,582</u>	<u>737,917</u>	<u>13,386</u>	<u>1,554,258</u>	<u>44,720</u>	<u>278,611</u>	<u>3,048,474</u>
Noncurrent assets:							
Capital assets:							
Land and land rights	-	-	-	-	-	936,903	936,903
Buildings and improvements	60,684	-	-	-	-	-	60,684
Machinery and equipment	347,886	180,992	-	-	-	-	528,878
Construction in progress	-	-	-	-	-	2,228,264	2,228,264
Less accumulated depreciation	(368,970)	(115,943)	-	-	-	-	(484,913)
Total capital assets (net of accumulated depreciation)	<u>39,600</u>	<u>65,049</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,165,167</u>	<u>3,269,816</u>
Total noncurrent assets	<u>39,600</u>	<u>65,049</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,165,167</u>	<u>3,269,816</u>
Total assets	<u>\$ 459,182</u>	<u>\$ 802,966</u>	<u>\$ 13,386</u>	<u>\$ 1,554,258</u>	<u>\$ 44,720</u>	<u>\$ 3,443,778</u>	<u>\$ 6,318,290</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>							
Deferred outflows related to OPEB	<u>\$ 57,720</u>	<u>\$ 76,960</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 134,680</u>
<b>LIABILITIES</b>							
Current liabilities:							
Accounts payable	\$ 37,555	\$ 13,524	\$ -	\$ 234,110	\$ -	\$ 149,331	\$ 434,520
Accrued liabilities	12,423	8,736	-	-	-	-	21,159
Compensated absences	37,795	46,688	-	-	-	-	84,483
Accrued interest payable	23	-	-	-	-	-	23
Notes payable - current	11,409	-	-	-	-	-	11,409
Total current liabilities	<u>99,205</u>	<u>68,948</u>	<u>-</u>	<u>234,110</u>	<u>-</u>	<u>149,331</u>	<u>551,594</u>
Noncurrent liabilities:							
Compensated absences	(8,168)	(17,179)	-	-	-	-	(25,347)
OPEB liability	77,664	103,551	-	-	-	-	181,215
Total noncurrent liabilities	<u>69,496</u>	<u>86,372</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>155,868</u>
Total liabilities	<u>\$ 168,701</u>	<u>\$ 155,320</u>	<u>\$ -</u>	<u>\$ 234,110</u>	<u>\$ -</u>	<u>\$ 149,331</u>	<u>\$ 707,462</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Deferred inflows related to OPEB	<u>\$ 64,387</u>	<u>\$ 85,849</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 150,236</u>
Net investment in capital assets	\$ 28,191	\$ 65,049	\$ -	\$ -	\$ -	\$ 3,165,167	\$ 3,258,407
Unrestricted	255,623	573,708	13,386	1,320,148	44,720	129,280	2,336,865
Total net position	<u>\$ 283,814</u>	<u>\$ 638,757</u>	<u>\$ 13,386</u>	<u>\$ 1,320,148</u>	<u>\$ 44,720</u>	<u>\$ 3,294,447</u>	<u>\$ 5,595,272</u>

**CITY OF EDGEWATER, FLORIDA**

Combining Statement of Revenues, Expenses, and

Changes in Fund Net Position

Internal Service Funds

For the Fiscal Year Ended September 30, 2023

	<b>MIS</b>	<b>FLEET</b>	<b>Loss Fund</b>	<b>Fully Insured</b>	<b>Workers Comp</b>	<b>Public Works Complex</b>	<b>Total</b>
<b>Operating revenues:</b>							
Billings to City departments	\$ 1,154,332	\$ 1,695,952	\$ 482,981	\$ 3,092,880	\$ 320,389	\$ -	\$ 6,746,534
<b>Operating expenses:</b>							
Salaries and employee benefits	314,454	283,077	-	2,953,775	297,248	-	3,848,554
Supplies and materials	395,074	496,540	-	-	-	-	891,614
Contract services	261,837	2,415	-	56,894	-	-	321,146
Other services and charges	97,157	531,906	482,343	-	-	-	1,111,406
Depreciation	10,783	9,530	-	-	-	-	20,313
Total operating expenses	1,079,305	1,323,468	482,343	3,010,669	297,248	-	6,193,033
Operating income (loss)	75,027	372,484	638	82,211	23,141	-	553,501
<b>Nonoperating revenues (expenses)</b>							
Investment earnings	832	2,085	49	7,134	27	2,828	12,955
Miscellaneous income (expense)	-	6,452	-	74,424	-	-	80,876
Interest expense	(387)	-	-	-	-	-	(387)
Total nonoperating revenues	445	8,537	49	81,558	27	2,828	93,444
<b>Income (loss) before contributions and transfers</b>							
	75,472	381,021	687	163,769	23,168	2,828	646,945
<b>Transfers in</b>							
	33,606	-	-	-	-	-	33,606
<b>Change in net position</b>							
	109,078	381,021	687	163,769	23,168	2,828	680,551
Total net position - beginning	174,736	257,736	12,699	1,156,379	21,552	3,291,619	4,914,721
Total net position - ending	\$ 283,814	\$ 638,757	\$ 13,386	\$ 1,320,148	\$ 44,720	\$ 3,294,447	\$ 5,595,272

**CITY OF EDGEWATER, FLORIDA**  
 Combining Statement of Cash Flows  
 Internal Service Funds  
 For the Fiscal Year Ended September 30, 2023

	<b>MIS</b>	<b>FLEET</b>	<b>Loss Fund</b>	<b>Fully Insured</b>	<b>Workers Comp</b>	<b>Public Works Complex</b>	<b>Total</b>
<b>Cash flows from operating activities:</b>							
Receipts-customers and users	\$ 1,154,293	\$ 1,695,576	\$ 482,981	\$ 3,059,171	\$ 320,389	\$ -	\$ 6,712,410
Payments-suppliers	(719,703)	(1,137,244)	(482,343)	(3,000,060)	(324,441)	-	(5,663,791)
Payments-employees	(320,982)	(302,772)	-	-	-	-	(623,754)
Net cash provided (used) by operating activities	113,608	255,560	638	59,111	(4,052)	-	424,865
<b>Cash flows from noncapital financing activities:</b>							
Cash received from (paid to) other funds	33,606	-	-	-	-	-	33,606
Net cash used in noncapital financing activities	33,606	-	-	-	-	-	33,606
<b>Cash flows from capital and related financing activities:</b>							
Acquisition and construction of capital assets	(35,658)	(42,133)	-	-	-	(917,154)	(994,945)
Interest payments on debt	(409)	-	-	-	-	-	(409)
Principal paid on debt	(11,172)	-	-	-	-	-	(11,172)
Net cash used in capital and related financing activities	(47,239)	(42,133)	-	-	-	(917,154)	(1,006,526)
<b>Cash flows from investing activities:</b>							
Interest on investments	832	2,085	49	7,134	27	2,769	12,896
Miscellaneous income (expense)	-	6,452	-	74,424	-	-	80,876
Sale or (purchase) of investment securities	-	-	-	(502,296)	-	-	(502,296)
Net cash provided (used) by investing activities	832	8,537	49	(420,738)	27	2,769	(408,524)
Net increase (decrease) in cash and cash equivalents	100,807	221,964	687	(361,627)	(4,025)	(914,385)	(956,579)
Beginning cash and cash equivalents	278,168	472,059	12,699	1,379,865	48,745	1,192,919	3,384,455
Ending cash and cash equivalents	\$ 378,975	\$ 694,023	\$ 13,386	\$ 1,018,238	\$ 44,720	\$ 278,534	\$ 2,427,876
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>							
Operating income (loss)	\$ 75,027	\$ 372,484	\$ 638	\$ 82,211	\$ 23,141	\$ -	\$ 553,501
<b>Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:</b>							
Depreciation and amortization	10,783	9,530	-	-	-	-	20,313
<b>(Increase) decrease in assets:</b>							
Receivables - net	(39)	(376)	-	(33,709)	-	-	(34,124)
Inventories	-	(28,121)	-	-	-	-	(28,121)
Prepaid Items	(1,180)	4,090	-	-	-	-	2,910
<b>Increase (decrease) in liabilities:</b>							
Accounts payable	35,026	(80,479)	-	10,609	(27,193)	-	(62,037)
Accrued liabilities	519	(1,873)	-	-	-	-	(1,354)
OPEB liability	400	531	-	-	-	-	931
Compensated absences	(6,928)	(20,226)	-	-	-	-	(27,154)
Total adjustments	38,581	(116,924)	-	(23,100)	(27,193)	-	(128,636)
Net cash provided (used) by operating activities	\$ 113,608	\$ 255,560	\$ 638	\$ 59,111	\$ (4,052)	\$ -	\$ 424,865

## **CITY OF EDGEWATER, FLORIDA**

Other Supplemental Schedules

September 30, 2023

### **Fiduciary Funds – Pension Trust Funds**

Police, Firefighter and General Employees' Pension Funds – These funds are used to account for the accumulation of resources to be used for retirement annuity payments at the appropriate amounts and times in the future. Resources are contributed by employees at a rate fixed by law and by the City and the State at amounts determined by an annual actuarial study.

**CITY OF EDGEWATER, FLORIDA**

Combining Statement of Fiduciary Net Position

Pension Trust Funds

September 30, 2023

	<u>General</u> <u>Employees</u>	<u>Police Officers</u>	<u>Firefighters</u>	<u>Total</u>
<b>ASSETS</b>				
Accrued income	\$ 37,164	\$ 28,225	\$ 35,376	\$ 100,765
Accounts receivable	11,032	-	25,961	36,993
Investments, at fair value:				
Money market funds	459,323	664,705	1,050,096	2,174,124
Bonds:				
US Treasury notes	887,355	799,691	-	1,687,046
GNMA	1,162,073	899,514	99,194	2,160,781
Municipal bonds	95,266	70,390	-	165,656
Corporate bonds	1,588,789	1,187,092	4,248,321	7,024,202
Mutual fund - equities	5,649,851	8,988,652	14,186,484	28,824,987
Commingled real estate fund	1,263,214	1,307,381	-	2,570,595
Total assets	<u>\$ 11,154,067</u>	<u>\$ 13,945,650</u>	<u>\$ 19,645,432</u>	<u>\$ 44,745,149</u>
<b>NET POSITION</b>				
Restricted for pensions	<u>\$ 11,154,067</u>	<u>\$ 13,945,650</u>	<u>\$ 19,645,432</u>	<u>\$ 44,745,149</u>

**CITY OF EDGEWATER, FLORIDA**

Combining Statement of Changes in Fiduciary Net Position

Pension Trust Funds

For the Fiscal Year Ended September 30, 2023

	<u>General Employees</u>	<u>Police Officers</u>	<u>Firefighters</u>	<u>Total</u>
<b>ADDITIONS</b>				
Contributions:				
Employer	\$ 719,618	\$ 1,045,108	\$ 475,743	\$ 2,240,469
Employee	3,033	129,827	175,318	308,178
State of Florida	-	229,206	254,979	484,185
Total contributions	<u>722,651</u>	<u>1,404,141</u>	<u>906,040</u>	<u>3,032,832</u>
Investment earnings (loss):				
Interest and dividends	380,776	457,923	297,617	1,136,316
Net increase (decrease) in the fair value of investments	437,870	993,050	2,351,995	3,782,915
Other income	-	-	2,948	2,948
Total investment earnings (loss)	<u>818,646</u>	<u>1,450,973</u>	<u>2,652,560</u>	<u>4,922,179</u>
Less investment expenses	<u>(46,800)</u>	<u>(63,858)</u>	<u>(115,161)</u>	<u>(225,819)</u>
Net investment earnings (loss)	<u>771,846</u>	<u>1,387,115</u>	<u>2,537,399</u>	<u>4,696,360</u>
Total additions	<u>1,494,497</u>	<u>2,791,256</u>	<u>3,443,439</u>	<u>7,729,192</u>
<b>DEDUCTIONS</b>				
Pension benefits	1,537,270	1,285,409	873,530	3,696,209
Administrative expenses	53,637	52,756	58,007	164,400
Total deductions	<u>1,590,907</u>	<u>1,338,165</u>	<u>931,537</u>	<u>3,860,609</u>
Change in net position	<u>(96,410)</u>	<u>1,453,091</u>	<u>2,511,902</u>	<u>3,868,583</u>
Net position - beginning	11,250,477	12,492,559	17,133,530	40,876,566
Net position - ending	<u>\$ 11,154,067</u>	<u>\$ 13,945,650</u>	<u>\$ 19,645,432</u>	<u>\$ 44,745,149</u>

**CITY OF EDGEWATER, FLORIDA**  
**Statistical Section**

This part of the City of Edgewater, Florida's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information conveys about the City's overall financial standing and is unaudited.

<b><u>Contents</u></b>	<b><u>Page(s)</u></b>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	<b>106-115</b>
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax, and the municipal sales tax.	<b>116-120</b>
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	<b>121-127</b>
<b>Demographic and Economic Information</b> These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	<b>128-129</b>
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	<b>130-132</b>

**Sources:** Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Report for the relevant fiscal year.

**CITY OF EDGEWATER, FLORIDA**

**Net Position by Component**

Last Ten Fiscal Years

(accrual basis of accounting)

Fiscal Year	2023	2022	2021	2020
Governmental Activities				
Net Investment in Capital Assets	\$ 47,148,356	\$ 42,612,125	\$ 42,309,674	\$ 42,407,665
Restricted	9,541,343	7,467,107	5,050,309	3,093,854
Unrestricted	17,706,264	18,181,554	5,531,435	2,912,289
<i>Total Governmental Activities Net Position</i>	\$ 74,395,963	\$ 68,260,786	\$ 52,891,418	\$ 48,413,808
Business-Type Activities				
Net Investment in Capital Assets	\$ 37,081,360	\$ 31,013,423	\$ 29,362,572	\$ 28,941,594
Restricted	5,988,829	3,484,697	3,770,920	2,391,607
Unrestricted	15,810,912	17,502,799	14,144,962	9,764,845
<i>Total Business-Type Activities Net Position</i>	\$ 58,881,101	\$ 52,000,919	\$ 47,278,454	\$ 41,098,046
Total				
Net Investment in Capital Assets	\$ 84,229,716	\$ 73,625,548	\$ 71,672,246	\$ 71,349,259
Restricted	15,530,172	10,951,804	8,821,229	5,485,461
Unrestricted	33,517,176	35,684,353	19,676,397	12,677,134
<i>Total Net Position</i>	\$ 133,277,064	\$ 120,261,705	\$ 100,169,872	\$ 89,511,854



2019	2018	2017	2016	2015	2014
\$ 41,180,772	\$ 41,987,558	\$ 41,696,283	\$ 41,225,542	\$ 41,696,833	\$ 40,480,601
3,474,736	2,077,678	1,438,666	783,398	1,325,008	1,255,664
(681,925)	(3,647,781)	(3,049,568)	(2,675,115)	(3,555,109)	2,163,549
\$ 43,973,583	\$ 40,417,455	\$ 40,085,381	\$ 39,333,825	\$ 39,466,732	\$ 43,899,814
\$ 28,541,299	\$ 28,304,107	\$ 29,261,065	\$ 29,634,955	\$ 29,142,964	\$ 27,962,252
1,863,314	1,641,390	1,386,492	1,302,217	1,900,301	1,694,339
9,348,106	5,778,281	4,590,333	4,060,782	2,703,234	7,006,277
\$ 39,752,719	\$ 35,723,778	\$ 35,237,890	\$ 34,997,954	\$ 33,746,499	\$ 36,662,868
\$ 69,722,071	\$ 70,291,665	\$ 70,957,348	\$ 70,860,497	\$ 70,839,797	\$ 68,442,853
5,338,050	3,719,068	2,825,158	2,085,615	3,225,309	2,950,003
8,666,181	2,130,500	1,540,765	1,385,667	(851,875)	9,169,826
\$ 83,726,302	\$ 76,141,233	\$ 75,323,271	\$ 74,331,779	\$ 73,213,231	\$ 80,562,682

**CITY OF EDGEWATER, FLORIDA**

Changes in Net Position

Last Ten Fiscal Years

(accrual basis of accounting)

Fiscal Year	2023	2022	2021	2020
<b>Program Revenues</b>				
Governmental Activities:				
Charges for Services:				
General Administrative	\$ 2,424,030	\$ 1,435,832	\$ 1,181,901	\$ 763,962
Public Safety	853,102	737,428	739,019	721,016
Public Works	101,005	116,396	100,619	94,256
Culture and recreation	90,765	73,514	36,170	59,715
Operating Grants and Contributions	977,856	10,965,625	1,163,296	1,863,557
Capital Grants and Contributions	1,562,039	1,807,038	1,291,930	942,886
<b>Total Governmental Activities Program Revenues</b>	<b>\$ 6,008,797</b>	<b>\$ 15,135,833</b>	<b>\$ 4,512,935</b>	<b>\$ 4,445,392</b>
Business-Type Activities:				
Charges for Services:				
Water / Sewer Utility	\$ 14,137,406	\$ 13,676,600	\$ 12,533,913	\$ 11,748,365
Solid Waste Utility	3,968,825	3,803,187	3,685,613	4,011,195
Stormwater Utility	2,381,619	2,324,667	2,154,753	2,089,492
Capital Grants and Contributions	5,197,266	1,643,207	1,962,257	603,251
<b>Total Business-Type Activities Program Revenues</b>	<b>\$ 25,685,116</b>	<b>\$ 21,447,661</b>	<b>\$ 20,336,536</b>	<b>\$ 18,452,303</b>
<b>Total Government Program Revenues</b>	<b>\$ 31,693,913</b>	<b>\$ 36,583,494</b>	<b>\$ 24,849,471</b>	<b>\$ 22,897,695</b>
<b>Expenses</b>				
Governmental Activities:				
General administrative	\$ 3,883,703	\$ 3,464,788	\$ 2,683,052	\$ 2,953,514
Culture and recreation	2,122,595	2,295,671	1,969,040	1,818,683
Public Works	2,014,572	2,729,692	1,779,480	2,809,163
Public Safety	11,746,314	8,822,595	8,767,933	8,968,716
Community Redevelopment	236,270	187,878	177,892	116,568
Interest on long-term debt	143,554	159,233	174,585	218,638
<b>Total Governmental Activities Expenses</b>	<b>\$ 20,147,008</b>	<b>\$ 17,659,857</b>	<b>\$ 15,551,982</b>	<b>\$ 16,885,282</b>
Business-Type Activities:				
Water / Sewer Utility	\$ 11,386,639	\$ 10,536,200	\$ 9,436,947	\$ 9,674,743
Solid Waste Utility	5,358,199	3,137,039	2,806,094	2,815,826
Stormwater Utility	1,803,069	1,633,805	1,396,460	1,452,765
<b>Total Business-Type Activities Expenses</b>	<b>\$ 18,547,907</b>	<b>\$ 15,307,044</b>	<b>\$ 13,639,501</b>	<b>\$ 13,943,334</b>
<b>Total Government Expenses</b>	<b>\$ 38,694,915</b>	<b>\$ 32,966,901</b>	<b>\$ 29,191,483</b>	<b>\$ 30,828,616</b>

2019	2018	2017	2016	2015	2014
\$ 709,513	\$ 197,951	\$ 204,378	\$ 193,140	\$ 208,769	\$ 178,890
762,914	825,894	785,462	773,067	591,642	507,279
88,366	507,365	455,431	382,989	306,981	248,531
61,091	69,562	62,967	51,991	-	14,896
1,729,846	754,837	3,899,222	832,376	643,363	442,201
426,590	1,244,620	1,550,007	702,644	1,689,173	333,284
<u>\$ 3,778,320</u>	<u>\$ 3,600,229</u>	<u>\$ 6,957,467</u>	<u>\$ 2,936,207</u>	<u>\$ 3,439,928</u>	<u>\$ 1,725,081</u>
\$ 11,084,416	\$ 10,216,833	\$ 9,742,911	\$ 9,284,327	\$ 8,651,318	\$ 8,383,806
3,767,242	3,570,233	3,248,848	2,962,543	2,732,961	2,693,938
1,897,185	1,720,625	1,479,727	1,466,495	1,313,221	1,300,575
1,647,841	306,841	1,085,533	334,843	281,527	111,295
<u>\$ 18,396,684</u>	<u>\$ 15,814,532</u>	<u>\$ 15,557,019</u>	<u>\$ 14,048,208</u>	<u>\$ 12,979,027</u>	<u>\$ 12,489,614</u>
<u>\$ 22,175,004</u>	<u>\$ 19,414,761</u>	<u>\$ 22,514,486</u>	<u>\$ 16,984,415</u>	<u>\$ 16,418,955</u>	<u>\$ 14,214,695</u>
\$ 2,661,429	\$ 2,445,179	\$ 6,430,834	\$ 3,112,845	\$ 2,345,704	\$ 2,060,966
1,778,174	1,325,064	1,393,064	1,534,765	1,552,489	1,464,164
1,958,770	1,863,482	1,696,747	1,914,982	2,022,008	3,514,532
7,503,374	7,583,092	8,109,942	7,164,944	6,636,406	6,767,861
85,486	60,174	22,063	4,955	-	-
188,327	227,505	190,935	56,794	49,891	60,282
<u>\$ 14,175,560</u>	<u>\$ 13,504,496</u>	<u>\$ 17,843,585</u>	<u>\$ 13,789,285</u>	<u>\$ 12,606,498</u>	<u>\$ 13,867,805</u>
\$ 9,086,584	\$ 9,218,732	\$ 10,090,938	\$ 8,697,283	\$ 8,816,554	\$ 8,459,432
2,939,631	2,678,923	3,313,117	2,427,299	2,588,581	2,697,843
1,547,998	1,373,361	1,430,987	1,336,821	1,239,072	1,266,675
<u>\$ 13,574,213</u>	<u>\$ 13,271,016</u>	<u>\$ 14,835,042</u>	<u>\$ 12,461,403</u>	<u>\$ 12,644,207</u>	<u>\$ 12,423,950</u>
<u>\$ 27,749,773</u>	<u>\$ 26,775,512</u>	<u>\$ 32,678,627</u>	<u>\$ 26,250,688</u>	<u>\$ 25,250,705</u>	<u>\$ 26,291,755</u>

**City of Edgewater, Florida**

Changes in Net Position (continued)

Last Ten Fiscal Years

(accrual basis of accounting)

Fiscal Year	2023	2022	2021	2020
<b>Net (Expense)/Revenue</b>				
Governmental Activities	\$ (14,138,211)	\$ (2,524,024)	\$ (11,039,047)	\$ (12,439,890)
Business-Type Activities	7,137,209	6,140,617	6,697,035	4,508,969
<i>Total Government Net Expense</i>	<u>\$ (7,001,002)</u>	<u>\$ 3,616,593</u>	<u>\$ (4,342,012)</u>	<u>\$ (7,930,921)</u>
<b>General Revenues and Other Changes in Net Position</b>				
Governmental Activities:				
Property taxes	\$ 9,748,795	\$ 8,744,994	\$ 8,108,454	\$ 7,236,722
Utility and franchise taxes	4,766,954	4,263,593	3,887,989	3,716,918
Intergovernmental shared revenue	3,221,515	3,132,123	2,757,368	2,395,284
Investment earnings	1,185,243	86,591	33,895	57,294
Miscellaneous revenue	141,422	36,166	19,522	18,991
Transfers	1,209,459	1,629,925	709,429	2,156,666
<i>Total Governmental Activities</i>	<u>\$ 20,273,388</u>	<u>\$ 17,893,392</u>	<u>\$ 15,516,657</u>	<u>\$ 15,581,875</u>
Business-Type Activities:				
Investment earnings	\$ 751,094	\$ 87,396	\$ 23,189	\$ 51,955
Miscellaneous revenue	201,338	124,377	169,613	239,309
Transfers	(1,209,459)	(1,629,925)	(709,429)	(2,156,666)
<i>Total Business-Type Activities</i>	<u>\$ (257,027)</u>	<u>\$ (1,418,152)</u>	<u>\$ (516,627)</u>	<u>\$ (1,865,402)</u>
<i>Total Government</i>	<u>\$ 20,016,361</u>	<u>\$ 16,475,240</u>	<u>\$ 15,000,030</u>	<u>\$ 13,716,473</u>
<b>Change in Net Position</b>				
Governmental Activities	\$ 6,135,177	\$ 15,369,368	\$ 4,477,610	\$ 3,141,985
Business-Type Activities	6,880,182	4,722,465	6,180,408	2,643,567
<i>Total Government Change in Net Position</i>	<u>\$ 13,015,359</u>	<u>\$ 20,091,833</u>	<u>\$ 10,658,018</u>	<u>\$ 5,785,552</u>

2019	2018	2017	2016	2015	2014
\$ (10,397,240)	\$ (9,904,267)	\$ (10,886,118)	\$ (10,853,078)	\$ (9,166,570)	\$ (12,142,724)
4,822,471	2,543,516	721,977	1,586,805	334,820	65,664
<u>\$ (5,574,769)</u>	<u>\$ (7,360,751)</u>	<u>\$ (10,164,141)</u>	<u>\$ (9,266,273)</u>	<u>\$ (8,831,750)</u>	<u>\$ (12,077,060)</u>
\$ 6,641,903	\$ 6,025,937	\$ 5,095,759	\$ 4,572,959	\$ 4,282,331	\$ 4,120,260
3,723,199	3,608,538	3,303,147	3,222,232	3,249,749	3,182,716
2,480,837	2,327,579	2,144,426	2,028,373	1,967,348	2,030,522
106,239	111,156	61,213	38,006	48,705	52,399
29,692	66,061	75,659	106,099	140,093	134,304
971,498	914,544	957,470	752,502	727,491	717,647
<u>\$ 13,953,368</u>	<u>\$ 13,053,815</u>	<u>\$ 11,637,674</u>	<u>\$ 10,720,171</u>	<u>\$ 10,415,717</u>	<u>\$ 10,252,348</u>
\$ 37,838	\$ 39,732	\$ 13,067	\$ 5,704	\$ 6,796	\$ 6,517
140,130	126,466	462,362	411,448	132,423	99,023
(971,498)	(914,544)	(957,470)	(752,502)	(727,491)	(717,647)
<u>\$ (793,530)</u>	<u>\$ (748,346)</u>	<u>\$ (482,041)</u>	<u>\$ (335,350)</u>	<u>\$ (588,272)</u>	<u>\$ (612,107)</u>
<u>\$ 13,159,838</u>	<u>\$ 12,305,469</u>	<u>\$ 11,155,633</u>	<u>\$ 10,384,821</u>	<u>\$ 9,827,445</u>	<u>\$ 9,640,241</u>
\$ 3,556,128	\$ 3,149,548	\$ 751,556	\$ (132,907)	\$ 1,249,147	\$ (1,890,376)
4,028,941	1,795,170	239,936	1,251,455	(253,452)	(546,443)
<u>\$ 7,585,069</u>	<u>\$ 4,944,718</u>	<u>\$ 991,492</u>	<u>\$ 1,118,548</u>	<u>\$ 995,695</u>	<u>\$ (2,436,819)</u>

**CITY OF EDGEWATER, FLORIDA**

Fund Balances of Governmental Funds

Last Ten Fiscal Years

*(modified accrual basis of accounting)*

Fiscal Year	2023	2022	2021	2020
General Fund				
Nonspendable	\$ 14,732	\$ 20,148	\$ 4,983	\$ 11,315
Restricted	587,764	285,828	94,850	650,834
Assigned	5,002,842	4,971,497	4,094,817	2,224,395
Unassigned	12,192,088	9,740,727	8,590,952	7,899,216
<i>Total General Fund</i>	<u>\$ 17,797,426</u>	<u>\$ 15,018,200</u>	<u>\$ 12,785,602</u>	<u>\$ 10,785,760</u>
All Other Governmental Funds				
Restricted	\$ 5,302,362	\$ 4,549,305	\$ 3,164,171	\$ 1,752,258
Committed	6,277,628	5,417,000	-	-
Assigned	2,053,013	4,630,227	-	-
Total All Other Governmental Funds	<u>\$ 13,633,003</u>	<u>\$ 14,596,532</u>	<u>\$ 3,164,171</u>	<u>\$ 1,752,258</u>
<i>Total Governmental Funds</i>	<u>\$ 31,430,429</u>	<u>\$ 29,614,732</u>	<u>\$ 15,949,773</u>	<u>\$ 12,538,018</u>

2019	2018	2017	2016	2015	2014
\$ 136,150	\$ 14,485	\$ 28,664	\$ 30,041	\$ 1,198	\$ 422,120
51,165	50,278	46,073	45,538	456,809	2,990
2,547,190	2,193,018	807,749	1,083,984	780,323	750,749
5,481,191	3,180,919	3,018,746	2,376,555	2,808,975	2,770,632
<u>\$ 8,215,696</u>	<u>\$ 5,438,700</u>	<u>\$ 3,901,232</u>	<u>\$ 3,536,118</u>	<u>\$ 4,047,305</u>	<u>\$ 3,946,491</u>
\$ 1,752,115	\$ 2,937,739	\$ 4,441,391	\$ 746,891	\$ 666,096	\$ 898,969
-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>\$ 1,752,115</u>	<u>\$ 2,937,739</u>	<u>\$ 4,441,391</u>	<u>\$ 746,891</u>	<u>\$ 666,096</u>	<u>\$ 898,969</u>
<u>\$ 9,967,811</u>	<u>\$ 8,376,439</u>	<u>\$ 8,342,623</u>	<u>\$ 4,283,009</u>	<u>\$ 4,713,401</u>	<u>\$ 4,845,460</u>

## CITY OF EDGEWATER, FLORIDA

Changes in Fund Balances of Governmental Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

Fiscal Year	2023	2022	2021	2020
<b>Revenues</b>				
Taxes	\$ 14,515,749	\$ 13,008,587	\$ 11,996,443	\$ 10,953,640
Intergovernmental	4,691,000	14,731,863	4,074,319	4,888,172
Licenses and permits	1,391,815	1,096,132	1,011,043	595,206
Charges for services	2,882,511	2,610,790	2,123,609	2,126,525
Fines and forfeitures	78,040	95,977	105,392	106,211
Investment Earnings	1,172,289	86,166	31,147	54,564
Impact fees	1,591,742	1,286,581	1,257,087	422,811
Miscellaneous	213,046	80,918	67,477	123,672
<b>Total Revenues</b>	<b>\$ 26,536,192</b>	<b>\$ 32,997,014</b>	<b>\$ 20,666,517</b>	<b>\$ 19,270,801</b>
<b>Expenditures</b>				
Current:				
General administrative services	\$ 3,767,655	\$ 3,130,507	\$ 2,688,032	\$ 2,679,056
Legislative	98,406	92,439	102,180	85,624
Executive	786,326	660,158	647,166	558,331
Legal Counsel	133,219	140,313	131,493	116,745
Community Development	1,186,218	1,059,806	772,342	753,879
Cultural and recreation	1,687,099	1,762,895	1,399,914	1,379,292
Public works	1,649,848	2,018,913	862,385	1,817,029
Public safety				
Law enforcement	5,690,131	4,996,766	4,723,307	4,252,364
Fire and emergency services	5,182,499	4,383,367	3,932,412	3,752,972
Code enforcement	245,345	180,587	169,672	173,677
Animal services	198,231	175,786	158,139	161,337
Debt service:				
Principal	493,968	597,880	566,002	514,289
Interest and Fiscal Charges	143,210	158,456	173,669	217,465
Capital outlay	4,634,193	1,014,107	1,637,478	1,638,952
<b>Total Expenditures</b>	<b>\$ 25,896,348</b>	<b>\$ 20,371,980</b>	<b>\$ 17,964,191</b>	<b>\$ 18,101,012</b>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>639,844</u>	<u>12,625,034</u>	<u>2,702,326</u>	<u>1,169,789</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	\$ 4,674,649	\$ 2,157,440	\$ 1,651,270	\$ 2,201,023
Transfers Out	(3,498,796)	(1,117,515)	(941,841)	(1,444,357)
Leases				620,000
Debt Issued	-	-	-	-
General obligation note	-	-	-	-
Sale of capital assets	-	-	-	23,752
<b>Total Other Financing Sources (Uses)</b>	<u>1,175,853</u>	<u>1,039,925</u>	<u>709,429</u>	<u>1,400,418</u>
<b>Net Change in Fund Balances</b>	<u><u>\$ 1,815,697</u></u>	<u><u>\$ 13,664,959</u></u>	<u><u>\$ 3,411,755</u></u>	<u><u>\$ 2,570,207</u></u>
Debt Service as a Percentage of Noncapital Expenditures	3.00%	3.91%	4.53%	4.45%



	2019	2018	2017	2016	2015	2014
\$	10,365,102	\$ 9,634,475	\$ 8,398,906	\$ 7,795,191	\$ 7,532,080	\$ 7,302,976
	4,582,125	4,233,086	7,513,956	3,506,532	4,244,105	2,812,565
	556,145	499,510	455,435	398,346	320,954	263,641
	2,108,874	2,011,630	1,860,657	1,736,070	1,560,007	1,319,396
	155,058	151,461	194,901	266,864	171,998	240,149
	105,120	110,204	60,436	37,833	48,612	52,399
	151,056	185,507	151,151	160,103	183,385	102,105
	65,978	108,149	166,841	265,625	137,921	134,461
\$	18,089,458	\$ 16,934,022	\$ 18,802,283	\$ 14,166,564	\$ 14,199,062	\$ 12,227,692
\$	2,725,148	\$ 2,813,463	\$ 5,697,152	\$ 2,234,076	\$ 2,198,362	\$ 1,680,375
	99,990	103,794	109,377	99,820	91,954	96,597
	757,013	521,481	560,939	619,910	614,357	567,755
	113,682	113,286	89,708	158,443	89,589	101,398
	727,440	610,462	618,871	983,354	774,022	459,651
	1,238,162	1,066,734	1,154,810	1,265,641	1,289,790	1,198,951
	944,770	876,198	739,971	1,051,075	1,127,990	588,415
	3,990,383	3,928,928	3,725,582	3,524,244	3,285,144	3,262,859
	3,579,140	3,398,597	3,656,321	3,460,655	3,103,765	2,942,624
	168,193	142,907	113,069	125,334	103,301	75,725
	143,551	129,980	113,304	109,865	107,507	110,809
	476,647	520,000	231,586	375,675	151,007	418,092
	186,906	225,844	140,369	49,848	47,542	47,644
	2,305,359	3,335,123	4,583,159	1,249,938	2,501,416	889,268
\$	17,456,384	\$ 17,786,797	\$ 21,534,218	\$ 15,307,878	\$ 15,485,746	\$ 12,440,163
	633,074	(852,775)	(2,731,935)	(1,141,314)	(1,286,684)	(212,471)
\$	1,305,186	\$ 1,127,109	\$ 3,401,828	\$ 1,018,996	\$ 1,342,491	\$ 1,078,168
	(346,888)	(240,518)	(2,479,558)	(314,584)	(615,000)	(379,271)
	-	-	433,279	-	410,894	-
	-	-	5,436,000	-	-	432,000
	-	-	-	-	-	-
	-	-	-	6,510	16,240	6,997
	958,298	886,591	6,791,549	710,922	1,154,625	1,137,894
\$	1,591,372	\$ 33,816	\$ 4,059,614	\$ (430,392)	\$ (132,059)	\$ 925,423
	4.38%	5.16%	2.19%	3.03%	1.53%	4.03%

**CITY OF EDGEWATER, FLORIDA**

Assessed Value and Actual Value of Taxable Property  
Last Ten Fiscal Years

Fiscal Year Ended	Real Property	Personal Property	Centrally Assessed Property	Estimated Actual Value	Exemptions Real Property	Total Taxable Assessed Value	Total Direct Tax Rate
2014	\$ 934,739,055	\$ 49,197,000	\$ 3,085,203	\$ 987,021,258	\$ 334,889,928	\$ 652,131,330	6.9340
2015	985,904,666	53,797,067	3,590,304	1,043,292,037	343,753,169	699,538,868	6.7530
2016	1,044,677,842	56,648,037	4,165,413	1,105,491,292	355,523,202	749,968,090	6.7486
2017	1,152,122,321	82,170,227	4,403,969	1,238,696,517	374,317,083	864,379,434	6.7445
2018	1,245,616,754	92,091,785	4,487,968	1,342,196,507	394,071,253	948,125,254	7.0040
2019	1,344,364,414	100,155,114	4,497,383	1,449,016,911	408,076,606	1,040,940,305	6.9737
2020	1,479,116,741	108,444,187	4,439,949	1,592,000,877	429,755,270	1,162,245,607	6.9479
2021	1,579,632,391	118,653,510	4,554,064	1,702,839,965	444,395,076	1,258,444,889	6.9284
2022	1,815,893,400	134,724,089	4,923,275	1,955,540,764	471,738,595	1,483,802,169	6.5230
2023	2,077,141,115	142,490,250	5,297,098	2,224,928,463	505,206,223	1,719,722,240	6.4992

Source: Volusia County Property Appraiser's Office

**CITY OF EDGEWATER, FLORIDA**

Tax Revenues by Source of Governmental Funds

Last Ten Fiscal Years

*(modified accrual basis of accounting)*

Fiscal Year Ended September 30	Property Taxes	Utility and franchise taxes	Intergovernmental Revenue	Total
2014	\$ 4,120,260	\$ 3,182,716	\$ 2,812,565	\$ 10,115,541
2015	4,282,331	3,249,749	4,244,105	11,776,185
2016	4,572,959	3,222,232	3,506,532	11,301,723
2017	5,095,759	3,303,147	7,513,956	15,912,862
2018	6,025,937	3,608,538	4,233,086	13,867,561
2019	6,641,903	3,723,199	4,582,125	14,947,227
2020	7,236,722	3,716,918	4,888,172	15,841,812
2021	8,108,454	3,887,989	4,074,319	16,070,762
2022	8,744,994	4,263,593	14,731,863	27,740,450
2023	9,748,795	4,766,954	4,691,000	19,206,749

**CITY OF EDGEWATER, FLORIDA**

Property Tax Rates

Direct and Overlapping Governments

Last Ten Fiscal Years

Fiscal Year	City of Edgewater <sup>(1)</sup> Operating Millage	Debt Service Millage	Total Direct Rate	Volusia County <sup>(2)</sup> Millage	School District Millage	Other <sup>(3)</sup>	Grand Total
2014	6.8760	0.0580	6.9340	7.2709	7.3580	3.6028	25.1657
2015	6.7000	0.0530	6.7530	7.2709	7.3360	3.4160	24.7759
2016	6.7000	0.0486	6.7486	7.2709	7.1970	3.2492	24.4657
2017	6.7000	0.0445	6.7445	7.0520	6.5200	1.8643	22.1808
2018	6.7000	0.3040	7.0040	6.6464	6.2810	1.7675	21.6989
2019	6.7000	0.2737	6.9737	6.5420	6.0810	1.6756	21.2723
2020	6.7000	0.2479	6.9479	6.1509	5.9070	1.5842	20.5900
2021	6.7000	0.2284	6.9284	6.2986	5.8020	1.5210	20.5500
2022	6.3300	0.1930	6.5230	5.7134	5.4820	1.3852	19.1036
2023	6.3300	0.1692	6.4992	5.6708	5.4090	1.2716	18.8506

(1) Millage includes City of Edgewater General Fund.

(2) Millage includes County General Fund, Library, Forever, Echo and Voter Approved Debt service.

(3) Millage includes Ponce Inlet and Port Authority, Florida Inland Navigation District, St. Johns River Water Management Districts, Mosquito Control, and Hospital Operating.

**CITY OF EDGEWATER, FLORIDA**

Principal Taxpayers

Current Year and Nine Years Ago

Taxpayer	2023			2014		
	Real Property Assessed Valuation	Rank	Percentage of Total Assessed Valuation	Real Property Assessed Valuation	Rank	Percentage of Total Assessed Valuation
Sun Hacienda Del Rio LLC	\$ 42,647,246	1	2.05%			
NS CS Hammock Creek LLC				\$ 39,989,590	1	4.28%
Florida Power & Light Company	\$ 39,752,576	2	1.91%	\$ 14,685,691	2	1.57%
Brunswick Corporation	\$ 36,004,101	3	1.73%			
Boston Whaler Inc.	\$ 22,580,472	4	1.09%			
RJ Dougherty Associates Inc.	\$ 17,916,710	5	0.86%	\$ 6,001,185	3	0.64%
HPA III Acquisitions LLC	\$ 10,020,896	6	0.48%			
Bright House Networks LLC				\$ 3,583,026	4	0.38%
Carder James C TR				\$ 3,422,493	5	0.37%
3050 Holdings LLC	\$ 5,773,712	7	0.28%	\$ 3,390,162	7	0.36%
Brilliance Edgewater LLC	\$ 5,530,642	8	0.27%			
Revenue Properties Florida Shores LLC	\$ 5,482,282	9	0.26%	\$ 3,395,722	6	0.36%
Cubesmart LP	\$ 5,337,994	10	0.26%			
Florida East Coast Railway CO				\$ 3,158,229	8	0.34%
Edgewater Power Boats LLC				\$ 2,757,112	9	0.29%
Holly Investments LTD				\$ 2,785,567	10	0.30%
	<u>\$ 191,046,631</u>		<u>9.20%</u>	<u>\$ 83,168,777</u>		<u>8.90%</u>
Total Assessed Valuation	<u>\$ 2,077,141,115</u>			<u>\$ 934,739,055</u>		

Source: Volusia County Property Appraiser's Office and 2014 City of Edgewater ACFR.

**CITY OF EDGEWATER, FLORIDA**

Property Tax Levies And Collections

Last Ten Fiscal Years

Fiscal Year	Total Tax Levy	Current Tax Collections	Percent of Current Tax Collections To Tax Levy	Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collections To Tax Levy
2014	\$ 4,216,606	\$ 4,072,002	96.57 %	\$ 13,726	\$ 4,085,728	96.90 %
2015	4,365,036	4,219,641	96.67 %	29,065	4,248,706	97.33 %
2016	4,686,910	4,387,633	93.61 %	143,061	4,530,694	96.67 %
2017	5,024,786	4,848,641	96.49 %	23,795	4,872,436	96.97 %
2018	5,791,342	5,589,817	96.52 %	35,559	5,625,376	97.13 %
2019	6,352,439	6,206,999	97.71 %	41,382	6,248,381	98.36 %
2020	6,974,300	6,749,013	96.77 %	35,104	6,784,117	97.27 %
2021	7,787,046	7,514,400	96.50 %	32,674	7,547,074	96.92 %
2022	8,441,222	8,136,885	96.39 %	31,180	8,168,065	96.76 %
2023	9,414,483	8,849,860	94.00 %	39,020	8,888,880	94.42 %

Source: Volusia County Property Appraiser and Tax Collector.

**CITY OF EDGEWATER, FLORIDA**  
Ratios of General Bonded Debt Outstanding  
Last Ten Fiscal Years

Fiscal Year	General Bonded Debt Outstanding				
	Population (1)	Estimated Actual Taxable Value	General Obligation Bonded Debt	Percentage of Actual Taxable Value of Property	Net Bonded Debt Per Capita
2014	20,748	\$ 613,235,365	\$ 335,000	0.055%	16.15
2015	20,958	652,131,330	315,000	0.048%	15.03
2016	21,280	699,538,868	295,000	0.042%	13.86
2017	21,509	864,931,848	3,667,000	0.424%	170.49
2018	23,319	948,125,254	3,507,000	0.370%	143.36
2019	23,455	1,040,940,305	3,343,000	0.321%	135.37
2020	23,818	1,162,245,607	3,175,000	0.273%	133.30
2021	23,310	1,258,444,889	2,998,000	0.238%	128.61
2022	23,855	1,483,802,169	2,816,000	0.190%	118.05
2023	24,334	1,719,722,240	2,630,000	0.153%	108.08

Source: Volusia County Property Appraiser and Tax Collector.  
(1) See Demographic and Economic Statistics information for references

**CITY OF EDGEWATER, FLORIDA**

Ratios of Outstanding Debt by Type

Last Ten Fiscal Years

Fiscal Year	Governmental Activities					Business Type Activities	
	Notes Payable	Special Assessment Notes	General Obligation Note	Leases	Line of Credit	Notes Payable	Leases
2014	\$ 1,225,000	\$ -	\$ 335,000	\$ 226,843	\$ -	\$ 4,455,000	\$ -
2015	1,147,674	-	315,000	574,947	-	4,454,327	-
2016	1,063,288	-	295,000	294,150	-	13,692,712	-
2017	2,903,034	-	3,667,000	635,717	-	12,090,966	62,220
2018	2,784,638	-	3,507,000	458,923	-	10,430,362	50,282
2019	2,582,373	-	3,343,000	338,479	-	8,805,627	38,088
2020	2,375,050	-	3,175,000	809,055	-	7,291,950	25,647
2021	2,158,081	-	2,998,000	626,246	-	6,954,919	12,953
2022	1,938,288	-	2,816,000	463,292	-	5,791,712	24,292
2023	1,713,262	-	2,630,000	403,221	-	4,602,738	15,916

Note-1: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) See Demographic and Economic Statistics for personal income and population data.



State Revolving Loan	Revenue Bonds	Line of Credit	Total	Percentage of Personal Income (1)	Per Capita (1)	Personal Income	Population
\$ 6,290,915	\$ 12,753,000	\$ -	\$ 25,285,758	5.59%	1,219	\$ 457,057,692	20,748
6,139,058	11,439,000	-	24,070,006	6.41%	1,148	513,471,000	20,958
5,866,152	-	-	21,211,302	5.05%	997	499,079,840	21,280
5,894,079	-	-	25,253,016	4.50%	1,174	514,323,208	21,509
5,635,032	-	-	22,866,237	3.68%	981	562,990,617	23,319
8,840,950	-	-	23,948,517	4.23%	1,021	566,274,065	23,455
8,826,049	-	-	22,502,752	3.57%	945	629,795,556	23,818
8,403,950	-	-	21,154,149	3.10%	908	682,703,280	23,310
7,899,609	-	-	18,933,193	2.50%	794	757,447,431	23,855
7,388,395	-	-	16,753,531	0.01976353	688	847,699,224	24,334

## CITY OF EDGEWATER, FLORIDA

### Legal Debt Margin Information

Last Ten Fiscal Years

Assessed Valuation	Legal Debt Margin Calculation for Fiscal Years			
	2023	2022	2021	2020
Assessed taxable real property value	\$ 1,582,304,444	\$ 1,357,441,810	\$ 1,057,679,617	\$ 944,575,170
Add back: exempt real property	494,836,671	460,534,983	421,155,760	399,789,244
Total assessed value of real property	<u>\$ 2,077,141,115</u>	<u>\$ 1,817,976,793</u>	<u>\$ 1,478,835,377</u>	<u>\$ 1,344,364,414</u>
Legal debt margin:				
Debt limit	\$ 15,578,558	\$ 13,634,826	\$ 11,091,265	\$ 10,082,733
Total net debt applicable to limit	<u>4,708,262</u>	<u>5,193,288</u>	<u>5,782,327</u>	<u>6,359,105</u>
Legal debt margin	<u>\$ 10,870,297</u>	<u>\$ 8,441,538</u>	<u>\$ 5,308,938</u>	<u>\$ 3,723,628</u>
Total net debt applicable to the limit as a percentage of debt limit	30.22%	38.09%	52.13%	63.07%

Note 1: Per *City of Edgewater City Charter*, the City's outstanding legal debt should not exceed .75 % of total assessed property value.

Note 2: Total net debt applicable to limit includes governmental activities notes payable and leases.

	2019	2018	2017	2016	2015	2014
\$	860,690,466	\$ 787,008,907	\$ 696,387,893	\$ 649,384,830	\$ 607,562,754	\$ 571,414,914
	384,926,288	365,113,414	348,289,949	336,519,836	327,176,301	322,432,340
\$	<u>1,245,616,754</u>	<u>\$ 1,152,122,321</u>	<u>\$ 1,044,677,842</u>	<u>\$ 985,904,666</u>	<u>\$ 934,739,055</u>	<u>\$ 893,847,254</u>
\$	9,342,126	\$ 8,640,917	\$ 7,835,084	\$ 7,394,285	\$ 7,010,543	\$ 6,703,854
	6,263,852	6,291,638	6,570,034	1,357,438	1,722,621	1,451,843
\$	<u>3,078,274</u>	<u>\$ 2,349,279</u>	<u>\$ 1,265,050</u>	<u>\$ 6,036,847</u>	<u>\$ 5,287,922</u>	<u>\$ 5,252,011</u>
	72.81%	83.85%	18.36%	24.57%	21.66%	20.16%

## CITY OF EDGEWATER, FLORIDA

### Direct and Overlapping Debt

<u>Governmental Unit</u>	<u>Net General Obligation Debt Outstanding</u>	<u>Percentage Applicable to the City of Edgewater</u>	<u>City of Edgewater Share of Debt</u>
Volusia County	\$ -	0.00%	\$ -
Volusia County School District	-	0.00%	-
Subtotal Overlapping Debt	-	0.00%	-
City Direct Debt	<u>4,746,483</u>	100.00%	<u>4,746,483</u>
Total Direct and Overlapping Debt	<u>\$ 4,746,483</u>		<u>\$ 4,746,483</u>

Note: The county-wide debt amount is comprised of \$0 of the County of Volusia's Limited Tax general obligation bonds.

The County's debt is overlapping to the City's in relation to its taxable property value compared to the County's as a whole. The City's general obligation debt is listed above and is direct debt to the City and underlapping to the County.

Source: Volusia County.

**CITY OF EDGEWATER, FLORIDA**

Pledged-Revenue Coverage

Last Ten Fiscal Years

(dollars in thousands)

Water and Wastewater Refunding Revenue Bond, Series 2016 <sup>(1)</sup>								
Fiscal Year <sup>(2)</sup>	Gross Revenues <sup>(3)</sup>	Less:		Available Net Revenue & Impact Fees	Debt Service			Coverage
		Operating Expenses <sup>(4)</sup>	Impact Fees		Principal	Interest	Total	
2014	\$ 8,383,806	\$ 5,348,671	\$ 80,102	\$ 3,115,237	\$ 1,273,000	\$ 368,499	\$ 1,641,499	1.90
2015	8,651,318	5,288,285	220,056	3,583,089	1,314,000	325,392	1,639,392	2.19
2016	9,284,327	5,457,041	102,899	3,930,185	1,473,500	260,024	1,733,524	2.27
2017	9,742,911	6,826,218	100,988	3,017,681	497,000	218,569	715,569	4.22
2018	10,216,833	6,019,564	231,688	4,428,957	856,000	198,881	1,054,881	4.20
2019	11,084,416	6,329,690	216,890	4,971,616	876,000	178,733	1,054,733	4.71
2020	11,748,365	6,800,478	389,302	5,337,189	896,000	158,125	1,054,125	5.06
2021	12,533,913	6,693,068	1,494,459	7,335,304	916,000	137,057	1,053,057	6.97
2022	13,676,600	7,730,032	1,060,761	7,007,329	938,000	115,483	1,053,483	6.65
2023	14,137,406	8,237,818	1,061,369	6,960,957	959,000	93,426	1,052,426	6.61

Note: Detail regarding the City's outstanding debt can be found in the notes to the financial statements.

- (1) The two Water and Wastewater Refunding Revenue Bond Series (2009 and 2012) have been retroactively combined as of 9/30/2015 through a refinancing that occurred on 2/25/2016.
- (2) The Water and Wastewater Refunding Revenue Bond has not been active for fourteen years.
- (3) According to the Resolution, Gross Revenues should exclude interest earnings on the Renewal and Replacement Fund and Construction Fund.
- (4) Total direct operating expenses excludes depreciation, amortization and overhead charges.

**CITY OF EDGEWATER, FLORIDA**

Demographic and Economic Statistics  
 Last Ten Fiscal Years

Calendar Year	Population (1)	Total Personal Income	Per Capita Personal Income (2)	Median Age (3)	County Unemployment Rate (4)	School Enrollment (5)
2014	20,748	\$ 457,057,692	\$ 22,029	46.6	5.9%	1,388
2015	20,958	513,471,000	24,500	49.1	5.8%	1,361
2016	21,280	499,079,840	23,453	49.8	5.1%	1,369
2017	21,509	514,323,208	23,912	51	4.2%	1,332
2018	23,319	562,990,617	24,143	50.9	3.1%	1,321
2019	23,455	566,274,065	25,914	49.9	3.2%	1,276
2020	23,818	629,795,556	26,442	51.1	5.6%	1,091
2021	23,310	682,703,280	29,288	51.1	4.3%	1,238
2022	23,241	757,447,431	32,591	55.3	2.5%	1,291
2023	24,334	847,699,224	34,836	54.7	3.4%	1,374

**2023 Sources:**

- (1) Source: University of Florida, Bureau of Economic and Business Research, 2023 Estimate.
- (2) US Census Bureau, 2022 American Community Survey 5 year Estimates.
- (3) US Census Bureau, 2022 American Community Survey 5 year Estimates.
- (4) US Bureau of Labor Statistics, Local Area Unemployment Statistics, Volusia County, FL, Civilian Labor Force, not seasonally adjusted, September 2023.
- (5) Received from Schools Directly as of 9-30-23 (Includes Discovery Academy, Indian River Elementary, and Edgewater Public Elementary)

**CITY OF EDGEWATER, FLORIDA**

Principal Employers

Current Year and Nine Years Ago

Employer	2023		2014	
	Number of Employees (1)	Percentage of Total County Employment	Number of Employees (2)	Percentage of Total County Employment
Boston Whaler	1,200.0	0.43%		0.00%
Everglades Boats	300.0	0.11%	189.00	0.08%
City of Edgewater	226.0	0.08%	198.50	0.08%
EdgeWater Power Boats	170.0	0.06%	105.00	0.04%
Publix Supermarkets	160.0	0.06%	142.00	0.06%
Dougherty Manufacturing / Solace Boats	142.0	0.05%		0.00%
Indian River Elementary	100.0	0.04%	80.00	0.03%
Edgewater Elementary	86.0	0.03%	55.00	0.02%
Winn Dixie Supermarkets	77.0	0.03%	119.00	0.05%
Brunswick Commerical & Government Products		0.00%	97.00	0.04%
Southeast Volusia YMCA	63.0	0.02%	57.00	0.02%
Dustin's BBQ		0.00%	32.00	0.01%
<b>Total</b>	<b>2,524.0</b>	<b>0.90%</b>	<b>1074.50</b>	<b>0.44%</b>
Total County Employment (3)		280,379		244,863

**Sources:**

(1) Information provided by each company.

(2) City of Edgewater ACFR 2014.

(3) Florida Commerce , Bureau of Workforce Statistics and Economic Research , Local Area Unemployment Statistics (LAUS). Not Seasonally Adjusted

## CITY OF EDGEWATER, FLORIDA

Full-Time Equivalent City Government Employees by Function/Program  
Last Ten Fiscal Years

Function/program	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
General Government:										
Mayor and Commission	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0
City Manager	3.0	3.0	3.0	2.0	2.0	2.0	3.0	3.0	2.0	2.0
City Clerk	3.0	3.0	2.0	2.0	3.0	2.0	2.0	2.0	2.0	2.0
Support Departments										
Finance	14.0	12.0	12.0	11.0	11.5	12.5	9.0	10.0	11.0	10.5
IT/MIS/GIS	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0
Economic Development	0.0	0.0	0.0	0.0	0.0	0.0	0.0	1.0	1.0	1.0
Human Resources	3.0	3.0	3.0	3.0	3.0	3.0	3.0	2.0	2.0	2.0
Community Development										
Planning and Zoning	3.0	3.0	3.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Building	6.0	4.0	4.0	3.0	4.0	4.0	4.0	4.0	4.0	4.0
Public Safety:										
Police Department	38.0	34.0	34.0	36.0	33.0	35.0	34.0	33.5	34.0	34.5
Fire Department	43.0	36.0	37.0	32.0	33.0	32.0	31.0	33.5	30.5	29.5
Animal Control/Shelter	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Code Enforcement	4.0	3.0	3.0	3.0	3.0	3.0	2.0	1.0	2.0	2.0
Water Resources										
Water Utility	11.0	10.0	10.0	10.0	10.5	9.0	10.0	15.0	14.0	11.0
Wastewater Utility	17.0	15.0	15.0	14.0	14.0	14.0	15.0	15.0	15.0	16.0
Field Operations	12.0	11.0	11.0	8.0	10.0	12.0	10.0	11.0	11.0	11.0
Stormwater	9.0	7.0	7.0	8.0	9.0	10.0	9.0	11.0	10.0	9.5
Solid Waste Utility	14.0	11.0	11.0	13.0	22.5	19.5	25.0	24.0	23.5	26.0
Parks and Recreation	21.0	20.0	19.5	21.0	22.0	17.5	17.0	15.0	15.0	15.0
Fleet	3.0	4.0	4.0	4.0	3.0	3.0	3.0	3.0	3.0	3.0
Public Works	13.0	9.0	9.0	9.0	9.0	8.0	7.0	9.0	7.0	8.5
Totals:	<u>226.0</u>	<u>197.0</u>	<u>196.5</u>	<u>190.0</u>	<u>203.5</u>	<u>197.5</u>	<u>195.0</u>	<u>204.0</u>	<u>198.0</u>	<u>198.5</u>

Source: Provided by the City of Edgewater Finance Department.



**CITY OF EDGEWATER, FLORIDA**

Operating Indicators by Function/Program  
Last Ten Fiscal Years

Function/program	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>General Government</b>										
Employment Applications Received	824	509	858	906	1,401	922	428	471	638	665
Personnel Actions Processed	196	205	177	210	196	205	156	211	125	113
Accidents & Injuries Reviewed	60	33	59	73	56	53	61	49	54	51
Business Tax Receipts Issued	3,091	2,742	2,452	934	1,866	1,075	837	970	1,032	763
Checks Issued	1,920	1,842	1,565	1,683	1,430	1,413	1,810	2,369	2,316	2,279
Competitive Procurements (ITB,RFP,) issued	15	12	14	11	18	8	16	13	11	23
Purchase Orders Issued	973	1,205	763	868	850	618	690	815	686	718
<b>Public Safety</b>										
<b>Police Department</b>										
Accidents	355	296	412	533	470	454	489	471	408	367
Traffic citations issued	2,101	1,195	2,192	1,806	2,001	3,215	4,677	3,100	3,017	3,450
Evidence Processed	1,330	1,063	1,127	1,996	2,592	2,824	2,799	2,654	2,178	2,153
Physical arrests	1,271	1,026	1,028	924	1,332	1,282	861	1,311	1,236	1,151
Calls for service	30,985	25,642	27,126	29,202	25,493	27,663	34,179	32,426	31,991	31,503
<b>Fire Department</b>										
Emergency responses	4,164	4,556	6,834	6,434	3,601	3,509	3,605	3,333	3,024	2,565
Average response time - minutes	5.04	3.31	5.25	5.40	5.31	5.50	4.48	5.08	4.28	4.32
Public Education Programs	18	19	15	38	80	72	68	62	71	67
Fire inspections	358	350	325	287	379	525	1,288	1,203	1,182	1,123
<b>Public Works</b>										
Miles of street Resurfaced	4	7	0	11	0	0	0	2	2	3
Miles of unpaved streets	13	14	8	8	8	8	8	14	4	4
Sidewalks - new construction - miles	-	-	3	4	0	1	0	4	-	1
<b>Parks and Recreation</b>										
Ball games, practices & field rentals	862	686	459	319	635	823	536	372	720	786
Events/Programs	20	18	16	4	24	24	33	23	15	8
<b>Water Resources</b>										
Water main breaks	60	69	44	169	73	109	90	103	74	100
Average daily consumption - mgd	2.11	1.66	1.91	1.96	1.97	1.99	1.92	1.746	1.718	1.846
Number of water customers	11,979	11,727	11,571	10,995	10,861	10,864	10,757	10,879	10,724	10,632
New Connections	252	210	348	101	46	64	27	24	67	29
<b>Sewer Resources</b>										
New Connections	272	179	273	85	46	57	19	20	63	27
Average daily consumption - mgd	1.481	1.569	1.523	1.699	1.730	1.710	1.493	1.719	1.541	1.422
Number of customers	11,054	10,782	10,481	10,323	10,224	10,185	10,008	10,416	10,016	9,896
<b>Solid Waste Utility</b>										
Number of Customers	11,034	10,388	10,366	10,094	9,502	9,707	9,920	9,631	9,591	9,463

Sources: Provided by the respective departments of the City of Edgewater

\* Information not available.

## CITY OF EDGEWATER, FLORIDA

### Capital Asset Statistics by Function/Program

Last Ten Fiscal Years

Function/program	Fiscal Year									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Police</b>										
Police Stations	1	1	1	1	1	1	1	1	1	1
Police Vehicles	44	40	42	40	34	33	34	30	30	29
Patrol Zones	2	2	2	2	2	2	2	2	2	2
<b>Fire</b>										
Fire Stations	2	2	2	2	2	2	2	2	2	2
Fire Vehicles	15	13	14	16	17	19	17	19	18	17
<b>Public Works</b>										
Vehicles	13	13	10	10	10	10	10	11	8	8
<b>Parks and Recreation</b>										
Vehicles	15	11	10	10	10	13	15	15	15	11
Parks Acreage	151	151	151	151	151	151	151	151	151	151
Parks	12	12	12	12	12	12	12	12	12	12
Baseball Fields	5	5	5	5	5	4	5	5	5	7
Tennis Courts	2	2	2	2	2	-	4	4	4	4
Basketball Courts	2	2	2	2	2	1	3	3	3	3
Racquetball Courts	2	2	2	2	2	-	4	4	4	4
Shuffleboard Courts	0	0	0	-	-	-	-	-	-	2
Boat Ramps	3	3	3	3	3	3	5	5	5	5
Paddling Trails	6	6	6	6	6	6	6	6	6	-
Gymnasiums (YMCA)	1	1	1	1	1	1	1	1	1	1
<b>Water Resources</b>										
Water mains (miles)	184	175	170	168	166	165	165	165	275	275
Fire hydrants	843	884	884	874	860	719	719	720	720	718
Vehicles	30	27	26	26	26	26	26	26	26	26
Sewer mains (miles)	157	225	225	223	221	220	220	189	189	189
Reclaim Water (miles)	92	90	87	85	79	79	79	79	72	72
<b>Stormwater Utility</b>										
Storm Sewers (miles)	36	36	36	36	36	36	36	36	36	36
Vehicles	28	28	21	21	21	19	18	18	17	17
<b>Solid Waste Utility</b>										
Garbage Trucks	10	10	8	8	8	9	8	9	10	10
Other Vehicles	8	8	10	10	10	10	10	11	13	13

Sources: Provided by the respective departments of the City of Edgewater

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Honorable Mayor, City Council, and City Manager,  
City of Edgewater, Florida:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Edgewater, Florida, (the City) as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 9, 2024.

***Report on Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

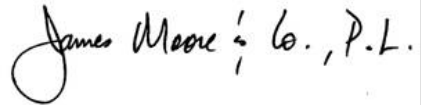
***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests

disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style with a large initial "J".

Daytona Beach, Florida  
March 9, 2024



**INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550,  
RULES OF THE STATE OF FLORIDA OFFICE OF THE AUDITOR GENERAL**

To the Honorable Mayor, City Council, and City Manager,  
City of Edgewater, Florida:

**Report on the Financial Statements**

We have audited the financial statements of City of Edgewater, Florida (the City), as of and for the fiscal year ended September 30, 2023, and have issued our report thereon dated March 9, 2024.

**Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

**Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for Major Federal Program and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountants' Examination Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 9, 2024, should be considered in conjunction with this management letter.

**Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations made in the preceding financial audit report.

**Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The official title and legal authority for the primary government are discussed in Note 1 to the financial statements.

## **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and report the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## **Special District Component Units**

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

## **Specific Special District Information - City of Edgewater Community Redevelopment Agency**

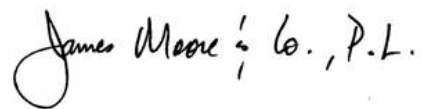
The required reporting items in accordance with Section 218.39(3)(c), Florida Statutes for the City of Edgewater Community Redevelopment Agency (the CRA) have been reported in the separately-issued audited financial statements of the CRA.

## **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

## **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, Honorable Mayor, City Council, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.



Daytona Beach, Florida  
March 9, 2024



## INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

To the Honorable Mayor, City Council, and City Manager,  
City of Edgewater, Florida:

We have examined the City of Edgewater, Florida's (the City) compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2023. The City's management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination. Our responsibility is to obtain reasonable assurance by evaluating the City's compliance with those requirements and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation based on our examination.

Our examination was conducted in accordance with the attestation standards for a direct examination engagement established by the AICPA. Those standards require that we obtain reasonable assurance by evaluating whether the City complied with Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2023 and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of evaluation of the City's compliance based on our examination during the year ended September 30, 2023. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of risks of material noncompliance with those requirements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent of City of Edgewater, Florida, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our examination engagement.

In our opinion, the City of Edgewater, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

A handwritten signature in black ink that reads 'James Moore &amp; Co., P.L.' enclosed within a thin black rectangular border.

Daytona Beach, Florida  
March 9, 2024

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE**

To the Honorable Mayor, City Council, and City Manager  
City of Edgewater, Florida:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the City of Edgewater, Florida's compliance with the types of compliance requirements identified as subject to audit in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended September 30, 2023. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2023.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's federal programs.



### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

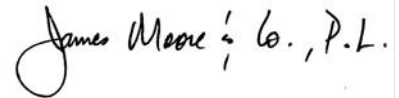
*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all

deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style with a large initial "J" and a stylized "M".

Daytona Beach, Florida  
March 9, 2024

**CITY OF EDGEWATER, FLORIDA**  
Schedule of Expenditures of Federal Awards  
For the Fiscal Year Ended September 30, 2023

<b>Federal Agency Pass Through Entity Federal Program</b>	<b>Assistance Listing Number</b>	<b>Contract/Grant Number</b>	<b>Grant Amount</b>	<b>Expenditures</b>
<b>Federal Awards</b>				
<u>U.S. Department of Housing and Urban Development</u>				
Direct				
Community Development Block Grants	14.228	IR004	\$ 1,821,734	\$ 1,821,734
Total U.S. Department of Housing and Urban Development				<u>1,821,734</u>
<u>U.S. Department of Justice</u>				
Passed Through Florida Department of Law Enforcement				
Mandatory Bulletproof Vest Initiative	16.607	NIJ #BA-2AOOS-MN01	3,600	3,600
Mandatory Bulletproof Vest Initiative	16.607	NIJ #BA-2AOOS-MN01	4,335	<u>334</u>
				3,934
Passed Through Florida Office of Attorney General				
Victim of Crime Act Grant	16.575	VOCA 2022-0078	51,491	51,491
Total U.S. Department of Justice				<u>55,425</u>
<u>Federal Department of Transportation</u>				
Passed-through Florida Department of Transportation				
Highway Planning and Construction	20.215	G1X15	3,507	3,507
Total Department of Transportation				<u>3,507</u>
<u>U.S. Department of Treasury</u>				
Passed through Florida Division of Emergency Management				
Coronavirus State and Local Fiscal Recovery Funds (CSFRF)	21.027	Y5075	1,979,418	1,979,418
Total U.S. Department of Treasury				<u>1,979,418</u>
<u>U.S. Department of Homeland Security</u>				
Passed through State of Florida, Division of Emergency Management				
Disaster Grants - Public Assistance	97.036	19-PA-00-06-74-01-481	3,395,351	(113,149)
Assistance to Firefighters Grant	97.044	EMW-2021-FG-02494	35,199	<u>35,199</u>
Total U.S. Department of Homeland Security				<u>(77,950)</u>
<b>Total Expenditures of Federal Awards</b>				<b><u>\$ 3,782,134</u></b>

The accompanying notes to the schedule of expenditures of federal awards are an integral part of this schedule.

**CITY OF EGDEWATER, FLORIDA**  
**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2023**

(1) **Basis of Presentation:**

The accompanying Schedule of Expenditures of Federal Awards include federal award activity of City of Edgewater, Florida. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

(2) **Summary of Significant Accounting Policies:**

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Pass-through entity identifying numbers are presented where available.

No amounts were passed through to subrecipients during the fiscal year ended September 30, 2023.

(3) **De Minimis Indirect Cost Rate Election:**

City of Edgewater, Florida did not elect to use the 10% de minimis indirect cost rate as covered in §200.414, *Indirect (F&A) costs*, of the Uniform Guidance.

**CITY OF EDGEWATER, FLORIDA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
SEPTEMBER 30, 2023**

**I. Summary of Auditors' Results:**

***Financial Statements:***

Type of audit report issued on the financial statements: Unmodified

Internal control over financial reporting:

Material weakness(es) identified? \_\_\_\_\_ yes      X   no

Significant deficiency(ies) identified? \_\_\_\_\_ yes      X   none reported

Noncompliance material to financial statements noted? \_\_\_\_\_ yes      X   no

***Federal Awards:***

Internal control over major Federal programs:

Material weakness(es) identified? \_\_\_\_\_ yes      X   no

Significant deficiency(ies) identified? \_\_\_\_\_ yes      X   none reported

Type of auditor's report issued on compliance for major Federal programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance? \_\_\_\_\_ yes      X   none reported

Identification of major Federal programs:

ALN Number	Program Name
14.228	Community Development Block Grants
21.027	Coronavirus State and Local Fiscal Recovery Funds (CSFRF)
Dollar threshold used to distinguish between type A and type B Federal programs:	<u>\$750,000</u>
Auditee qualified as low-risk auditee?	_____ yes <u>  X  </u> no

**II. Financial Statement Findings:** None noted.

**III. Federal Programs Findings and Questioned Costs:** No findings and questioned costs were noted.

**IV. Summary Schedule of Prior Audit Findings:** No Summary Schedule of Prior Audit Findings is required because there were no prior audit findings for the year ended September 30, 2022.